

**ANGUS COUNCIL**

**SPECIAL CIVIC LICENSING COMMITTEE – 11 JUNE 2018**

**THE OPEN GOLF CHAMPIONSHIP, CARNOUSTIE  
ARRANGEMENTS FOR TAXI STANCES**

**REPORT BY SERVICE LEADER – LEGAL AND DEMOCRATIC**

**ABSTRACT**

This report seeks approval for the arrangements for temporary traffic stances for the duration of the Open Golf Championship in Carnoustie in July 2018.

**1. RECOMMENDATION**

It is recommended that the Committee:-

- (i) note the consultation process undertaken in respect of proposed arrangements for temporary traffic stances for the duration of the Open Golf Championship in Carnoustie in July 2018;
- (ii) consider the objections/representations received;
- (iii) approve the new arrangements set out in this report involving the use of the old Kinloch School site; and
- (iv) agree to delegate authority to the Service Leader – Legal and Democratic;
  - (a) to consult with persons or organisations appearing to them to be, or to be representative of, the operators of taxis operating in the area;
  - (b) having regard to the outcome of that consultation exercise, to give notice to the Chief Constable and public notice of the proposal by advertisement; and
  - (c) to determine, in consultation with the Convener and Vice Convener of this Committee whether to approve the arrangements for temporary traffic stances for the duration of the Open Golf Championship in Carnoustie between 13 and 23 July 2018 (inclusive).

**2. ALIGNMENT TO THE ANGUS LOCAL OUTCOMES IMPROVEMENT PLAN/CORPORATE PLAN**

This report contributes to the following local outcomes contained within the Angus Local Outcomes Improvement Plan and Locality Plans:

- An inclusive and sustainable economy
- Attractive employment opportunities

**3. BACKGROUND**

This Committee, at its meeting on 5 April 2018, considered proposed arrangements for taxi stances for the duration of the Open Golf Championship (“the Open”) in July 2018 and agreed to commence the formal consultation process in respect of temporary arrangements for the duration of this event. A copy of report 114/18 is attached as **Appendix 1** for completeness.

#### 4. PROPOSAL

The proposed arrangements were advertised in the Courier newspaper on 18 April 2018. In addition, notice of the proposal was placed on [www.tellmesotland.gov.uk](http://www.tellmesotland.gov.uk). Meetings were arranged with the taxi and private hire trade on 15 March and 17 April 2018 (unfortunately, no drivers or operators attended from the Carnoustie and Arbroath zone).

Representations have been received and are attached as **Appendix 2**. The consultation closed on 16 May 2018. Following consideration of the representations received, further consideration was given to the proposal. A new proposal has been developed utilising the former Kinloch School site.

The former Kinloch School site is bounded on the east by Links Avenue and on the north by Dundee Street. There is vehicular access onto Dundee Street and pedestrian access onto Links Avenue. The proposal involves permitting taxis to enter the site from Dundee Street to drop off passengers and to wait at stances to be formed in the north and east of the site. Taxis will thereafter pick up fares from the pedestrian access onto Links Avenue and be redirected out of the site via Dundee Street.

In terms of traffic management, only taxis travelling from east to west along Dundee Street will be permitted to enter the site (i.e. taxis travelling from west to east along Dundee Street will not be permitted to turn right into the site). This will be controlled by a Temporary Traffic Regulation Order.

This temporary stance will be managed by marshals who will perform the functions as detailed in **Appendix 1** to this report.

A plan of the proposed arrangements is attached as **Appendix 3** to this report.

It had originally been proposed that the former Kinloch School site would be utilised for residents parking during the Open. Under the proposal, the site will still be utilised as such. However, there will be less spaces available for use by local residents.

It is recommended that the Committee approve, in principle, and for consultation purposes, the proposals as set out in the plans contained in **Appendix 3** to this report and described herein. It is also recommended that the Committee delegate authority to the Service Leader – Legal and Democratic to:-

- (i) consult with persons or organisations appearing to them to be, or to be representative of, the operators of taxis operating in the area;
- (ii) having regard to the outcome of that consultation exercise, to give notice to the Chief Constable and public notice of the proposal by advertisement; and
- (iii) determine, in consultation with the Convener and Vice Convener of this Committee whether to approve the arrangements for temporary traffic stances for the duration of the Open Golf Championship in Carnoustie between 13 and 23 July 2018 (inclusive).

Approval is sought to delegate authority to the Service Leader – Legal and Democratic to determine this matter in consultation with the Convener and Vice Convener. This delegation is being sought because of the timescales required to determine this matter and the proximity of the Open.

#### 5. FINANCIAL IMPLICATIONS

There will be costs associated with the employment of marshals as described herein which may be offset by charges levied to operators for the use of the stances. This aspect of arrangements is the subject of another report to this Committee.

**NOTE:** No background papers as defined by Section 50D of the Local Government (Scotland) Act 1973 (other than any containing confidential or exempt information) were relied on to any material extent in preparing this report.

**REPORT AUTHOR:** David Thompson, Manager – Legal Team 1

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**ANGUS COUNCIL**

**CIVIC LICENSING COMMITTEE – 5 APRIL 2018**

**THE OPEN GOLF CHAMPIONSHIP, CARNOUSTIE  
ARRANGEMENTS FOR TAXI STANCES**

**REPORT BY SHEONA C HUNTER HEAD OF LEGAL AND DEMOCRATIC SERVICES**

**ABSTRACT**

This report seeks approval for the arrangements for temporary traffic stances for the duration of the Open Golf Championship in Carnoustie in July 2018.

**1. RECOMMENDATION**

It is recommended that the Committee:-

- (d) approve, in principle, and for consultation purposes the proposals as set out in the plans contained in Appendix 1 to this report and described herein,
- (e) agree to delegate authority to the Service Leader – Legal and Democratic;
- (f) to consult with persons or organisations appearing to them to be, or to be representative of, the operators of taxis operating in the area; and
- (g) having regard to the outcome of that consultation exercise, to give notice to the Chief Constable and public notice of the proposal by advertisement; and
- (h) note that any objections or representations received will be reported to the meeting of this Committee on 17 May 2018.

**2. ALIGNMENT TO THE ANGUS COMMUNITY PLAN/SINGLE OUTCOME AGREEMENT/CORPORATE PLAN**

This report aligns with the Local Outcome – Communities that are prosperous and fair.

We have a sustainable economy with good employment opportunities.

**3. BACKGROUND**

Section 19 of the Civic Government (Scotland) Act 1982 permits the Council to appoint and vary stances for taxis within their area.

The Open Golf Championship (“The Open”) takes place between 19 and 22 July 2018. Practice days run from 15 to 18 July.

The Open was last held in Carnoustie in 2007. The taxi and private hire arrangements agreed for this event were made by the Civic Licensing Committee at its meeting on 17 April 2007 (Report 388/07 refers).

#### 4. PROPOSAL

There is currently one taxi stance in Carnoustie. This is located on Station Road and is shown coloured red in **APPENDIX 1** to this report. It is proposed that the use of this location be suspended for the duration of The Open as this is one of the main routes into the event.

The other plan on Appendix 1 shows the proposed arrangements for the duration of the event. This plan shows the creation of new stances along Links Avenue which would be one way only for the duration of the event (south to north). This would comprise (from south to north):-

- (i) The creation of a stance of two spaces for the dropping off and picking up of disabled passengers (coloured blue).
- (ii) The formation of two holding ranks for approximately 11 vehicles. Fares cannot be accepted whilst taxis are queuing in this area (coloured white).
- (iii) The formation of 1 rank at the north end of Links Avenue for 4 vehicles. This is where fares will be picked up from the top down (coloured green).

Committee will note that Links Avenue intersects with Kinloch Street. Kinloch Street is the route which the busses transporting visitors to visitor parking in the north of the town will use. There is a potential risk given that taxis moving from the holding rank to the picking up rank will have to cross Kinloch Street. Vehicles moving along Kinloch Street have right of way and the junction does have suitable stop and give way indicators.

Committee will also note, from the report in 2007, that there was a requirement for marshals to be in attendance for the duration of the Open in 2007. It is recommended that this is repeated for the event this year. The purpose of the marshals would be to:-

- (a) Manage the movement of taxis from the holding rank to the picking up rank;
- (b) Mitigate taxis picking up passengers in the holding rank or the disabled passenger drop off point (unless determined otherwise);
- (c) Mitigate vehicles not licensed in Angus queuing on the rank;
- (d) Supervising the disabled passenger drop off point; and
- (e) Generally ensuring the effective and efficient operation of arrangements.

Marshals would not be involved in managing traffic at the junction of Links Avenue and Kinloch Street, nor can they intervene in any disputes with the public.

It is considered that two or possibly three marshals should be in attendance during peak demand times, which is expected to be close of play particularly on Saturday and Sunday of the event. Marshals should be suitably attired and trained and, for safety and crime prevention and detection reasons, should be equipped with two way communication devices with the other marshals and personal body cameras.

Work is ongoing to finalise these arrangements. In 2007 that there was a charge made for allowing non local taxis and private hire vehicles to enter the area which was offset against the cost of employing marshals. Attempts are being made to consult with the trade and the outcome of consultation exercises will be presented to the meeting of this Committee on 17 May 2018.

Section 19 of the Civic Government (Scotland) Act 1982 requires that, before the Council can alter the position of a stance, it must consult with persons or organisations appearing to them to be, or to be representative of, the operators of taxis operating in the area; and

- (i) give notice to the Chief Constable; and
- (ii) give public notice of the proposal by advertisement in at least one newspaper circulating in their area and shall take into consideration any objections or representations in respect

of such proposal which may be made to them in writing within 28 days of the first publication of such notice.

Post the event the situation will revert to the existing situation with the stance on Station Road.

It is recommended that the Committee approve, in principle, and for consultation purposes, the proposals as set out in the plans contained in Appendix 1 to this report and described herein, delegate authority to the Service Leader – Legal and Democratic to consult with persons or organisations appearing to them to be, or to be representative of, the operators of taxis operating in the area; and, having regard to the outcome of that consultation exercise, to give notice to the Chief Constable and public notice of the proposal by advertisement, and report any objections or representations received to the meeting of this Committee on 17 May 2018.

## **5. FINANCIAL IMPLICATIONS**

There will be costs associated with the employment of marshals as described herein which may be offset by charges levied to operators for the use of the stances. Full details of these costs and how any shortfall might be met will be contained within the report to be submitted to the meeting of this Committee on 17 May 2018.

**NOTE:** No background papers as defined by Section 50D of the Local Government (Scotland) Act 1973 (other than any containing confidential or exempt information) were relied on to any material extent in preparing this report.

**REPORT AUTHOR:** David Thompson, Principal Solicitor

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**APPENDIX 2 TO REPORT 164/18**  
**SPECIAL CIVIC LICENSING COMMITTEE – 11 JUNE 2018**

[ ] Links Avenue  
Carnoustie

Dear Councillor Boyd, Cheape & McDonald,

I am writing to you reference an article in the Dundee Courier on Saturday 7 April 2018 regarding Links Avenue being made into a Taxi rank for 17 Taxis, which you have said you are delighted with the decision. Once again the residents of Links Ave have had no consultation in this matter and as a resident I am disgusted by this decision, especially as it has an impact on our elderly residents.

I believe, after speaking to my neighbours, that in previous Open championships this was rejected by the residents after consultation and similar plans were not approved.

I would like to make the following points

a. Almost 40% Links Ave residents are elderly and over pension age at least 3 I know have carers on a daily basis whilst another 5 are self-sufficient at the moment are these elderly residents living here to be subjected to the noise of Taxi passengers between the hours of 0600 as the tee off will be about this time to late at night with spectators coming out of the facilities many whom I am sure will have had more than a few drinks of alcohol. The noise and nuisance caused will in my opinion not be acceptable not fair on the residents especially the elderly? How would you like your parents to be subjected to this? There is also a resident who has a childminding business in the street who will need access to the property.

b. Does this mean that the taxis that will be parked on double yellow lines will ensure driveways are accessible? It is difficult enough for residents to get in and out of the driveways at the moment without taxis being parked there. I am in and out of my driveway regularly as I am a volunteer driver for Angus Council and us also childmind our granddaughter 3 times a week and takes her to nursery in Monifieth and also collect her. If I am blocked in and late for collection this could result in a financial penalty from the nursery.

c. I also see an issue with litter, people sitting on the walls and drunks coming along the street having been locked into the course all day.

Would it not have been more logical and considerate to have the taxi rank within the 'Golf Village' rather than on a street where our residents will be affected?

d. I would presume council lorries, sweepers will be utilised more during this period and again the size of the lorries and vehicles with taxi's will affect the residents by noise as I guess it will be early morning or late at night they are collecting waste from the course area.

e. The first I had heard about this was when I read it in the courier where Mr Boyd openly praised the idea of a Taxi Rank Saying local businesses would benefit from this they would have benefited much more if the spectators were allowed out and in as in previous open championships but only members of



the golf clubs are allowed in and out, I am not a member of a golf club but a resident who pays band F council tax so if I wanted to see the event I would not be allowed out as I am not a member of the golf fraternity in Carnoustie.

Once again decisions have been made without consultation of without the thought of how residents in this area will be affected by this decision without consultation or clarity. It seems to me that the R&A who control golf are controlling Angus Council on what they want from this event there is too much decisions being made without consultation which will affect residents in this area. Will I get a rebate on my council tax as some of the facilities I contribute will not be available during this period?

I would like an opportunity to discuss this matter at you're earliest convenience before I write to my MSP and newspapers regarding this urgent matter.

Daniel Downs

From: Kevin Gosling [<mailto:>] ]  
Sent: 10 April 2018 08:34  
To: CllrBoyd; CllrCheape; CllrMcDonald  
Cc: Anne Gosling  
Subject: Proposed Taxi Rank, Links Avenue Carnoustie

We are contacting you regarding our concerns about the recent decision to consider placing taxi ranks along Links Avenue for the 2018 Open.

Our main areas of concern are:

1. Taxis parking opposite our drive will severely limit our ability to get cars into and out of our drive due to the lack of manoeuvring space. This is why Angus Council extended parking restrictions (double yellow lines) to opposite our access.
2. Our daughter who lives at home with us has a blue badge and often needs to use Links Avenue to park her car and to get things in and out of her motobility car.
3. I need immediate 24 access due to the nature of my employment.
4. Safety. We have real concerns about pedestrian safety. Taxis parked and manoeuvring along the Road, residents accessing their properties and people leaving the event (often intoxicated) is an accident waiting to happen. We feel that there are other safer and more suitable alternative locations for a taxi rank.
5. The placing of a Taxi rank along Links Avenue was considered and rejected for the 2007 Open. Why is it now deemed necessary?

We would welcome a meeting at your earliest convenience with yourselves and any other party to discuss our concerns prior to the final committee meeting.

Anne & Kevin Gosling

[ ] Links Avenue  
Carnoustie

Tel. [ ]

**From:** Mike Healy [[ ]]

**Sent:** 13 April 2018 10:35

**To:** MagsonT

**Subject:** Re: E-mail

Hi Tina,

I have only just looked at the proposed plans for the taxi rank and holding rank in Carnoustie. The proposed "holding area" is before the rank therefore people coming out from the "tunnel" will obviously try to get in the first Taxi they see, to tell the public, most of whom are visitors also visitors who have been drinking to walk past taxis further up the road to get a taxi is crazy, this will cause conflict whether there are taxi marshals or not. Never mind the danger as literally thousands of people come out from under the tunnel, taxis won't be able to drive off due to the sheer numbers of people

Even if the customer walks up further and there are no cars "on the rank" the driver who the customer has just been refused may have to pick him up anyway, that's where even more problems will occur.

The simple solution is to have the taxi rank where it is proposed, increase it by a few spaces, that part of the street is not so congested as a lot of the visitors will have turned into Kinloch Street to get the park n ride. The car park in Links Avenue can be used as a holding rank, maybe 3 to 5 spaces. The holding rank would never be full anyway and at the end of play each day there will likely be no cars on the rank as that is when there is the most demand.

To have a "holding rank" where it is currently being proposed is dangerous and will cause problems for all concerned.

Keeping a 2 car space on the current rank at the top of station road would also, in my opinion, alleviate some of the congestion.

I await your views on this

Best Regards

7th April 2018

FOR THE ATTENTION OF COUNCILLOR BRIAN BOYD

COMMENTS IN THE COURIER AND ADVERTISER SAT. 7th APRIL 2018

RE COMMENT BY YOURSELF REGARDING THE RHA / POLICE ONCE AGAIN trying to turn LINKS AVENUE INTO A glorified TAXI RANK FOR 4 CABS AT THE TOP OF LINKS AVENUE, 11 DOWN LINKS AVENUE AND TWO FOR DISABLED PASSENGERS — A TOTAL OF 17 CABS. THIS WAS REJECTED OUTRIGHT BY THE RESIDENTS, ESPECIALLY THE OLD AGE PENSIONERS ON THE EASTSIDE AT THE 2007 AND THE 1999 OPEN. DOES NOBODY CONCERNED WITH THIS IDEA THINK IT THROUGH? YOU ARE GOING TO HAVE LINKS AVENUE, WIDELY USED BY PEDESTRIANS, HAVING TO DODGE BETWEEN TAXIS, ALSO IT IS HARD ENOUGH FOR THE RESIDENTS OF LINKS AVENUE TO GET IN AND OUT OF THERE DRIVES WITHOUT PARKED TAXIS. ALSO WE WILL HAVE THE INCONVENIENCE OF PEOPLE SITTING BY WALLS, LITTER, URINATING UP THE SIDES OF DRIVES AND HOUSES AND THEN THE NEW PROBLEM OF DRUNKS COMING FROM THE HOSPITALITY TENTS (HAVING BEEN LOCKED INTO THE COLE ALL DAY) BEING SICK AND ROWDY.  
HOW WOULD YOU LIKE IT OUTSIDE YOUR DOOR?

WHY WASN'T TAYMOUTH STREET CONSIDERED — NEXT TO THE COURSE BUT OFF THE MAIN EXIT ROAD

I WOULD LIKE TO DISCUSS THIS WITH YOU AT YOUR EARLIEST OPPORTUNITY AS IT LOOKS TO BE GETTING DONE THROUGH THE BACK DOOR



12th. April 2018.

LINKS AVENUE,  
CAROLISTIE DD7 7HR.

FOR THE ATTENTION OF MS. MARGO WILLIAMSON, Chief Executive  
Angus Council.

I AM WRITING TO YOU DIRECT AS I AM UNABLE TO FIND OUT WHO IS RESPONSIBLE FOR THE IDEA OF HAVING 17 TAXIS BASED IN LINKS AVENUE FOR THE OPEN GOLF CHAMPIONSHIP (4 AT THE TOP OF THE ROAD 11 BETWEEN KINLOCH STREET AND TAYMOUTH STREET AND 2 AT THE FOOT OF THE AVENUE). THIS WAS ONLY FOUND OUT WHEN IT WAS REPORTED IN THE COURIER AND ADVERTISER OF SATURDAY 11th APRIL. HAS ANYBODY ACTUALLY VISITED THIS AREA?

1. IT IS A NARROW ROAD AND HAVING 17 TAXIS OBVIOUSLY PARKED THE WHOLE LENGTH OF IT WILL NARROW IT CONSIDERABLY.
2. TAXIS WILL BE COMING FROM EARLY MORNING TILL LATE AT NIGHT WHICH MEANS TAXI TRAFFIC WILL BE CONSTANT WITH THE NOISE IT CREATES AND REMEMBER THE EAST SIDE OF THE STREET IS OLD AGE PENSIONERS HOUSES (AND SOME ALSO ON THE WEST SIDE)
3. REMEMBER THERE WILL BE A CONSTANT STREAM OF PEDESTRIANS USING LINKS AVENUE AS IT IS ONE OF THE MAIN ROADS TO THE COURSE, FROM EARLY MORNING TILL LATE AT NIGHT TRYING TO DOGE TAXIS ENTERING AND LEAVING THE PROPOSED PARK.
4. AS WELL AS TAXIS THERE WILL BE A CONSTANT STREAM OF COURSEY CARS COMING FROM THE COURSE AS WELL AS THE OWNERS TRYING TO GET IN AND OUT OF THEIR DRIVES AGAINST THE CONSTANT STREAM OF CARS, TAXIS AND PEDESTRIANS. THIS IS ALREADY A DANGEROUS MANOEUVRE.

5. Due to the litter that will be produced (bearing in mind the fact that is the party closing of the recycling centre) there will also be bin lorries trying to manoeuvre into South Kinloch Street and Talmouth Street (which is already a hard job) and the street sweeping machines will be unable to do there jobs due to half Links Avenue being blocked by taxis and the other half full of pedestrians.
6. There will also be double decker buses travelling along Kinloch Street then trying to turn north into Links Avenue - full of taxis and pedestrians
7. I should also mention the access required for police, ambulance and fire brigade

You may mention that 2 taxis were parked at the top of Links Avenue at the zoo open - this is true, but the papers that he tried to get 8 cabs south of Kinloch Street - this was strenuously thrown out by the inhabitants, it may be on record but it most certainly did not happen! Underhand tactics were used then and the same is happening now!

Many of the inhabitants of Links Avenue would like a meeting with whoever is responsible for this crazy idea before it goes any further

TEL [REDACTED]

NO computer therefore no E.MAIL

8. Due to the fact the RTA will be looking in Spectacles when they enter many of them will be irritated when they leave which means urinating and sickness in gardens, paths etc.

