



MAPPA

Annual Report

2017-2018



FOREWORD

Welcome to the 2017/2018 annual report on Tayside's Multi Agency Public Protection Arrangements (MAPPAs).

MAPPAs are the framework which joins up the agencies who manage offenders. The fundamental purpose of MAPPAs is public safety and the reduction of serious harm. The introduction of MAPPAs across Scotland in April 2007 gave a consistent approach to the management of offenders across all local authority and police force areas, providing a framework for assessing and managing the risk posed by some of those offenders.

By embracing joint working within MAPPAs we can communicate more effectively, reduce duplication and ensure a strong partnership response. No single agency can tackle these challenges alone and it is vitally important that agencies continue to support and inform the MAPPAs process. This way, together, I believe we are able to offer the best protection for the public of Tayside.

This annual report reflects the contributions made by all of the agencies involved in MAPPAs across Tayside and sets out our commitment to continue to develop strong partnerships and explore new ways of working to face the challenges of protecting the public from serious harm.

I hope that you find this report informative and that it helps answer some key questions about the operation of MAPPAs in Tayside.

Kathryn Lindsay

*Chair of Tayside MAPPAs Strategic Oversight Group
MAPPAs*

THE LAST 12 MONTHS

Multi-Agency Public Protection Arrangements in Tayside

Multi-Agency Public Protection Arrangements (MAPPA) provide a framework to manage the risk posed by registered sex offenders, restricted patients (mainly violent offenders, with a small number of sex offenders) and offenders who by reason of their conviction are subject to supervision in the community and are assessed as posing a high or very high risk of serious harm to the public which requires which requires active multi-agency management at MAPPA Level 2 or 3.

MAPPA bring together professionals from the police, social work, housing, health and the Scottish Prison Service. These agencies are known as the 'responsible authorities'. While the Tayside arrangements are co-ordinated by a central unit based in Dundee, the practical management of offenders remains the responsibility of these agencies at a local level.

The geographic area covered by our arrangements incorporates the local authority areas of Dundee City, Perth and Kinross, and Angus. Services cover a mixture of urban and rural areas.

The responsible authorities represented are:

- **The Dundee City Council**
- **Perth and Kinross Council**
- **Angus Council**
- **Police Scotland**
- **Scottish Prison Service**
- **NHS Tayside**



ROLES AND RESPONSIBILITIES

The responsible authorities for each area are required to involve other key agencies in the management of offenders. This is an important part of MAPPA, involving the exchange of information and drawing on the collective knowledge and expertise of numerous agencies.

Police Scotland is responsible for the operation of the Sex Offender Notification Requirements (SONR). They will normally be the responsible authority for those RSOs, who are not subject to statutory supervision by the local authority. In cases where the statutory supervision ends, but the RSO is still subject to SONR, the police will become the lead responsible authority. There are a small number of cases where an RSO receives a community sentence disposal, but there are no licence conditions and no involvement by local authority criminal justice social work. In such cases the police will be the responsible authority.

Activities include enforcement of notification and compliance requirements of sex offender registration, policing activities, risk assessment, preventative and monitoring strategies, coupled with investigation and prosecution of any registered sex offender who re-offends.. These duties are carried out in partnership with all responsible authorities and 'duty-to-cooperate' agencies.

The local authority is the responsible authority for registered sex offenders who are subject to statutory supervision. Each Council's criminal justice social work service is responsible for the supervision of such offenders, but housing, adult social care and children and families services also play a key role in the effective management of sex offenders in the community.

Criminal justice social work makes a significant contribution to public protection by supervising and managing registered sex offenders in accordance with the requirements of MAPPA and other public protection-related legislation.

Social workers supervise offenders subject to community payback orders and those who have been released from prison and remain subject to formal supervision like parole. Social workers use nationally recognised, accredited risk assessment tools and in collaboration with other agencies, develop plans for the risk management and supervision of offenders.

Local authority housing officers are responsible for offenders' access to housing, which includes accessing temporary accommodation and identification of suitable permanent housing.

The role of the housing service is to contribute to the responsible authorities' management of risk through:

- providing suitable accommodation
- contributing to environmental risk assessments to ensure accommodation is appropriate
- liaising with the responsible authorities regarding the ongoing management and monitoring of the risk of the offender as a tenant, including any tenancy moves or evictions
- having regard to community safety and having in place contingency plans for when a property is no longer suitable and/or the offender's safety is at risk.

NHS Tayside continues to play an important role in MAPPA locally, as the responsible authority for mentally disordered, restricted patients, and in fulfilling the wider duty to cooperate in the management of other registered sex offenders. NHS Tayside have an identified MAPPA liaison officer, to promote consistent approaches to information sharing and joint working between NHS Tayside and other MAPPA agencies.

The Tay Project, a partnership project across the three local authority criminal justice social work services continues to support risk management through supporting assessments of relevant offenders and delivering community-based group treatment programmes and individual interventions to address the behaviour and attitudes associated with sexual offending.

PRACTICE DEVELOPMENTS

In 2016/17 we said we would

- Raise awareness of MAPPA
- Link with other public protection fora
- Carry out an audit of MAPPA activity
- Progress the work of the MOG (operational group) in ensuring learning from self-evaluation activities and inspection is implemented across all agencies

The MAPPA Co-ordinator continues to link with other lead officers in Child and Adult Protection across Tayside and attends the Protecting People Angus and Protecting People in Dundee meetings.

In April 2017, guidance was issued by Social Work Scotland Criminal Justice Standing Committee to improve the interface between social work staff and MAPPA by embedding Risk of Serious Harm processes into practice to assist with decisions relating to MAPPA management levels.

National minimum practice standards in respect of MAPPA Level 1 were introduced in 2018. Within Tayside, our local practice standards continue to exceed the national minimum standards.

In March 2018, Protecting People Angus hosted their first conference, with 113 participants including Chief Officers and Elected Members. There was input from key speakers, six workshops for professionals and a separate workshop for Chief Officers and Elected Members. Workshops covered a range of topics including Adult Protection and Sexual Exploitation, Social Media and Sexting and Understanding MAPPA.

The MAPPA Co-ordinator has delivered lunchtime awareness sessions to staff across all areas of Angus Council.

In Dundee, a series of briefing meetings were held with Elected Members on the implementation of MAPPA.

The MAPPA Operational Group (MOG) continue to meet and have carried out a number of key actions this year, including:

- Audit of MAPPA meetings
- Multi-agency MAPPA Chair event to discuss and review use of key risk assessment and risk management documents
- Implementation of recently developed Risk Assessment & Risk Management Plan templates for all Level 2 offenders

STRATEGIC OVERVIEW ARRANGEMENTS

Tayside Strategic Oversight Group

This group is responsible for the overview and co-ordination of the Multi-Agency Public Protection Arrangements, ensuring the sharing of best practice and learning from significant case reviews. The group also provides a strategic lead for developing local multi-agency policy and strategy in relation to shared priorities regarding the management of offenders.

A critical role for the Tayside MAPPA SOG is to consider the circumstances of any re-offending by a person managed under MAPPA. Statistically, very few offenders subject to MAPPA processes re-offend. This rarity needs to be balanced with serious harm than can result from any single instance of reoffending by such an offender and the legitimate level of public interest generated in such cases. Four individuals subject to MAPPA in Tayside were reconvicted this year. The MAPPA Strategic Oversight Group considers every reported case to establish whether a review should take place. Within the last annual reporting period, two cases have been identified as requiring a review and external reviewers have been commissioned to conduct a Serious Case Review (SCR).

Tayside MAPPA Operational Group

This multi-agency operational group supports the work of the Strategic Oversight Group. The remit of the group is to share learning, develop best consistency of practice.

One of the tasks this year was to carry out an Audit of MAPPA meeting minutes. The Audit examined cases from across the Tayside area and across all three levels of MAPPA. The minutes of MAPPA meetings were found to demonstrate a good standard. The Strategic Oversight Group has asked the group to conduct twice yearly audits to ensure standards are maintained.



SUMMARY AND FORWARD PLANS

The structures and processes that contribute to the operation of MAPPA have continued throughout the past year. The following information is of note:

- The management of over 450 offenders (includes community and custody figures) through all levels of MAPPA arrangements
- The continued development of the MAPPA Operational Group
- Implementation of the Risk Assessment & Risk Management Plans for all Level 2 offenders
- The audit of MAPPA meetings across the three local authority areas
- Continued involvement with Protecting People in Dundee and Protecting People Angus

The following priorities have been identified for 2018/2019:

- Deliver an agreed programme of quality assurance audits
- Examine and action any recommendations from reviews of practice and self-evaluation
- Continued effort to increase the usage of the ViSOR database by all relevant agencies.

STATISTICAL INFORMATION

As of 31 March 2018 there were 364 Registered Sex Offenders managed in the community in Tayside, an increase of 3 offenders on the previous year. Of these, 131 (36%) were subject to a statutory supervision order with Community Justice Social Work and managed jointly with Police Scotland Offender Management officers.

The number of offenders managed in each area is detailed below;

- **ANGUS** - 105
- **DUNDEE** - 148
- **PERTH & KINROSS** - 111

Crime trends change over time and an increasing part of the management of offenders is the supervision and monitoring of offenders who have committed 'cybercrime' or computer oriented crime.

Of the 131 offenders subject to statutory supervision, 58 (44%) have committed cybercrime or computer oriented crime having been found in possession of indecent imagery of children.

In March 2016, certain high risk offenders became eligible for management through MAPPA (known as Category 3). This year, five offenders across Tayside have been considered under Category 3 processes.

APPENDIX A

STATISTICS FROM 1 APRIL 2017 UNTIL 31 MARCH 2018

Table 1: Registered Sex Offenders

REGISTERED SEX OFFENDERS (RSO's)

a) Number of Registered Sex Offenders:	
1) At liberty and living in your area on 31st March :	364
2) In custody as of 31st March:	120

Table 2: Civil Orders applied and granted in relation to RSO's.

THE NUMBER OF

a) Sexual Offences Prevention Orders (SOPO'S) in force on 31 March	50
b) SOPO'S imposed by courts between 1 April & 31 March	5
c) Risk of Sexual Harm Orders (RSHO's) in force on 31 March	0
d) Number of RSO's convicted of breaching SOPO conditions between 1 April & 31 March	45
e) Number of people convicted of a breach of a RSHO between 1 April & 31 March	0
f) Number of Foreign Travel Orders imposed by courts between 1 April & 31 March	0
g) Number of Notification Orders imposed by courts between 1 April & 31 March	0



Table 3: Registered Sex Offenders	
REGISTERED SEX OFFENDERS (RSO's)	
a) Number of RSOs managed by MAPPA level as at 31 March:	
1) MAPPA Level 1:	337
2) MAPPA Level 2:	29
3) MAPPA Level 3:	0
b) Number of Registered Sex Offenders convicted of a further group 1 or 2 crime between 1st April and 31st March:	
1) MAPPA Level 1:	45
2) MAPPA Level 2:	45
3) MAPPA Level 3:	0
c) Number of RSO's returned to custody for a breach of statutory conditions between 1 April and 31 March (including those returned to custody because of a conviction for a group 1 or 2 crime):	5
d) Number of indefinite sex offenders reviewed under the terms of the Sexual Offences Act 2003 (Remedial) (Scotland) Order 2011 between 1 April and 31 March:	0
e) Number of notification continuation orders issued under the terms of the Sexual Offences Act 2003 (Remedial) (Scotland) Order 2011 between 1 April and 31 March:	0
f) Number of notifications made to Jobcentre Plus under the terms of the Management of Offenders etc. (Scotland) Act, 2005 (Disclosure of Information) Order 2010 between 1 April and 31 March:	54
g) Number of RSO's subject to formal disclosure:	0



Table 4: Restricted Patients

RESTRICTED PATIENTS (RP'S):	
a) Number of RP's:	
1) Living in the Tayside area on 31st March:	21
2) During the reporting year:	0
b) Number of RP's per order:	
1) Compulsion Order with Restriction Order (CORO):	27
2) Hospital Detention (HD):	0
3) Temporary Treatment Detention (TTD):	0
c) Number within hospital/community:	
1) State Hospital:	45
2) Other hospital no suspension of detention (SUS):	45
3) Other hospital with unescorted SUS:	0
4) Community (Conditional Discharge):	5
d) Number managed by MAPPA level on 31 March:	
1) MAPPA Level 1	0
2) MAPPA Level 2	0
3) MAPPA Level 3	0
e) Number of RPs convicted of a further group 1 or 2 crime between 1 April and 31 March:	
1) MAPPA Level 1:	0
2) MAPPA Level 2:	0
3) MAPPA Level 3:	0
f) No of RPs on Suspension of detention:	
1) who did not abscond or offend:	5
2) who absconded:	0
3) who absconded and then offended:	0
4) where absconsion resulted in withdrawal of suspension of detention:	0
g) No. of RPs on Conditional Discharge:	
1) who did not breach conditions, were not recalled, or did not offend:	5
2) who breached conditions (resulting in letter from the Scottish Government):	0
h) recalled by Scottish Ministers due to breaching conditions:	0
i) recalled by Scottish Ministers for other reasons:	0



Table 5: Delineation of RSO'S by age on 31st March:	
Age	
a) Under 18	45
b) 18-20	25
c) 21-30	84
d) 31-40	110
e) 41-50	69
f) 51-60	103
g) 61-70	63
h) 71 and above	31
Total	471

Table 6: Delineation of population of RSO's on 31st March:	
Sex	
a) Male	483
b) Female	45
Total	486



Table 7: Delineation of RSO's by ethnicity on 31st March:	
Ethnic Origin	
White Scottish	358
Other British	65
Irish	<5
Gypsy Traveller	<5
Polish	5
Other white ethnic group	9
Mixed or multiple ethnic group	<5
Pakistani, Pakistani Scottish or Pakistani British	5
Indian, Indian Scottish or Indian British	0
Bangladeshi, Bangladeshi Scottish or Bangladeshi British	0
Chinese, Chinese Scottish or Chinese British	<5
Other Asian	0
African, African Scottish or African British	0
Other African	0
Caribbean, Caribbean Scottish or Caribbean British	<5
Black, Black Scottish or Black British	0
Other Caribbean or Black	0
Arab, Arab Scottish or Arab British	<5
Other ethnic group	0
Subject declined to define ethnicity	<5
Data not held	33
Total	486

Table 8: Number of RSO's managed under statutory conditions and/or notification requirements on 31st March:	
Number of RSO's	
a) On Statutory supervision:	170
b) Subject to notification requirements only:	316
Total	486

For further information on MAPPA, the national picture and MAPPA Guidance please see the Scottish Government website at <https://beta.gov.scot/publications/>









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MAPPA

Tayside Multi Agency
Public Protection Arrangements

