AGENDA ITEM NO 8





ANGUS HEALTH AND SOCIAL CARE

INTEGRATION JOINT BOARD - 27 FEBRUARY 2019

FINANCE REPORT

REPORT BY ALEXANDER BERRY, CHIEF FINANCE OFFICER

ABSTRACT

This report provides an update to the Angus Integration Joint Board (IJB) regarding the financial position of Angus IJB including financial projections and financial risks.

1. RECOMMENDATIONS

It is recommended that the Integration Joint Board:-

- (i) notes the overall projected financial position of Angus IJB for 2018/19;
- (ii) notes the update regarding IJB reserves; and
- (iii) notes the risks documented in the Financial Risk Assessment.

2. FINANCIAL MONITORING

The report describes the most recent financial monitoring information for Angus IJB. The main sections of the report are structured in the following way:-

- a) NHS Directed Services (section 3).
- b) Angus Council Directed Services (section 4).
- c) Summary (section 5).

It is important to note that from 2018/19, should the IJB ultimately overspend (i.e. after the implementation of a recovery plan and use of available reserves), then that overspend will be apportioned to Partner organisations in proportion to the spending directions to each party. That percentage share is currently estimated at: Angus Council: 36%; NHS Tayside: 64%.

Information contained within this report reflects estimates for the whole of 2018/19 and consequently further reviews of projections will be undertaken which may lead to future adjustments in information.

The IJB's detailed projected financial position for 2018/19 is set out in Appendix 1. This shows that the overall projected financial position for Angus IJB for year to March 2019 is of an under spend of c£2.0m. This is after material Prescribing and Hosted Service overspends have been offset by other health underspends and underspends within Adult Services.

3. NHS DIRECTED SERVICES - CURRENT POSITION

3.1 Local Hospital and Community Health Services

 For 2018/19 the vast majority of services are currently projecting underspends or near breakeven. As noted previously this reflects good progress made in both 2017/18 and early 2018/19 with delivery of both savings and cost containment. This situation makes a positive contribution to the IJB's financial planning for future years. These service budgets will continue to be monitored going forward.

- There are some overspends within "Other Community Services" these relate to the interaction with other services and this presentation will be revised for the upcoming financial year.
- Beyond service budgets, the IJB is forecasting an underspend within Centrally Managed Budgets reflecting the above noted progress with savings (as per the IJB's financial plan), unplanned short term underspends regarding the final stages of the implementation of Enhanced Community Support (ECS), and short term (i.e. one off) planned underspends regarding Partnership Funds. Forecast underspends in this area have increased since the last report to the IJB as some one-off costs are now expected to be deferred to 2019/20 and balances expected to offset negative Prescribing variances are released (see section below).
- Issues regarding concluding the implementation of ECS have impacts across the IJB. Progress is now being made with this including approval of plans at local Clinical Partnership Groups. It is anticipated that matters will be resolved before the financial year end and the one-off under spends seen in 2018/19 will therefore not subsequently re-occur.
- It is worth noting that the IJB has previously agreed (report 25/18) that non-recurring Partnership Funds be used to support the IJB's overall financial position. This has had a positive effect in this financial year. There are additional Partnership Funds available in 2018/19 and, after discussion at the IJB's Finance Monitoring Group, it has recently been agreed these can also revert to supporting the IJB's overall financial plan accepting the financial challenges the IJB faces in the near future. This is now reflected in this report as one-off underspends in 2018/19 which will therefore not subsequently re-occur.
- Collectively these factors contribute to the forecast underspend of c£3.1m, much of it non-recurring, re Local Hospital and Community Health Services. This underspend is consistent with the IJB's overall financial plan, albeit the scale of underspend is greater than anticipated, with these under spends on this group of services/budgets intended to offset overspends elsewhere (e.g. Prescribing and Hosted Services).

Services Hosted in Angus on Behalf of Tayside IJBs

- Due to pressures that remain within these services, particularly Out of Hours, progress with delivery of savings proposals has been limited since the inception of the IJB. On that basis there remains a projected shortfall of c£120k re unmet savings.
- Overspends are projected re Tayside Out of Hours Services. Some of these are non-recurring. Previously, recovery options had been considered by Angus Executive Management Team, with agreement to partially advance those plans. Revised long term plans are now under development at service level; this includes consideration of historic funding levels for Out of Hours Services. Updates will be shared through future IJB reports and will also be shared with other Tayside IJBs.
- The combined effect of the above, despite some off-setting underspends, is one of an over spend of c£82k for the Angus share of these costs.

Services Hosted Elsewhere on Behalf of Angus IJB

- As the Board will be aware, a number of devolved services are managed by other IJBs on behalf of Angus IJB. The projected year-end position for these services is an overspend of c£509k – slightly improved on previous expectations. The details are set out in Appendix 2.
- Main contributors to this over-spending position are pressures within Adult Mental Health Services (overseen via Perth IJB) and pressures within Palliative Care, Brain Injury and Psychotherapy (overseen by Dundee IJB). As with Angus IJB, both Dundee and Perth IJBs have unmet savings associated with hosted services. These pressures are partially offset by a range of service underspends.

Family Health Service (FHS) Prescribing

- Considerable work continues at both a Tayside and local level regarding Prescribing. This is the subject of a separate report to the February 2019 IJB.
- Due to the stage in the financial year, projections regarding Prescribing budgets continue to contain a high degree of risk. While most of the financial information contained in this report

- is based on information to December 2018, for Prescribing, information is only available to October 2018 (i.e. two months less of "actual" information).
- Current projections are for a year-end overspend of c£1.545m. Assuming no material deterioration in this projection, this is lower than previous forecasts for this year, markedly lower than previous years and is major contributing factor to the IJB's overall improved financial position this year.
- As noted in previous reports, this projection in particular will be subject to further review, is subject to ongoing risks regarding price and tariff changes, and is dependent on continued progress with prescribing initiatives locally and regionally. Recent press reports have highlighted examples of risks due to drugs being affected by "short supply" circumstances. These reports related to increased risk for recent months for which actual cost information is not yet available. This makes projecting out-turns challenging. The IJB has allowed for some risks of this sort in its financial projections, and as the financial year has progressed has recently started to remodel what was allowed for this potential effect. This will be reviewed further as the year progresses.
- Previous reports have highlighted the Angus cost variation from weighted national averages.
 In October 2018 reports, this was noted as being at c12% variance. More recent figures now suggest the Angus variance from national averages is under 10%.

General Medical Services and Family Health Services

- Current projections for these services are for an approximately breakeven position a
 helpful improvement since the last report to the IJB (previously being c£68k over). The
 improvement reflects reduced assessments from costs in 2017/18 with the benefit
 materialising this year.
- Projected financial positions and future risks are partially attributable to provision of GMS in the likes of Brechin where NHS Tayside is directly managing GMS services.
- Longer term risks regarding the challenges re General Practitioner recruitment, the uncertainty that is prevailing in the period around the introduction of the new GMS contract and the underlying growth in some Enhanced Service and Premises costs all remain.

Large Hospital Services

- The Board will recall this is a budget that is devolved to the Partnership for Strategic Planning purposes but is operationally managed by the Acute Sector of NHS Tayside.
- As at 2018/19 this budget is initially quantified at £8.946m to reflect the direct costs associated with these services. The projected year end financial position is presented as break even in advance of further development of associated financial reporting.
- As noted previously, the Scottish Government are very keen that the Large Hospital Services issue is further developed. While this presents opportunities to the IJB in terms of developing the overall strategic direction regarding Large Hospital Services, there are also risks associated with the provision of Acute Sector capacity. While there have been some recent regional discussions regarding Large Hospital Services, the development of this issue has not progressed significantly so far in 2018/19.

Overall Position Regarding NHS Directed Resources

• The overall reported projected 2018/19 position based on early information suggests an underspend of c£1m. This will still be subject to further refinement – particularly regarding prescribing. The projected underspend reflects a series of offsetting variances including continued overspends re Prescribing and services hosted elsewhere being more than offset by local under spends (much of these being non-recurring). This projection is a significant improvement on previous projections. This is largely attributable to the sustained Prescribing improvements noted above, short term underspends, but also to improvements across a range of other services.

4. ANGUS COUNCIL DIRECTED SERVICES (ADULT SERVICES) – CURRENT POSITION

4.1 Adult Services

- Based on information to the end of December 2018, the IJB is still projecting a year end underspend within Adult Services of circa £1.0m. Within this there are a number of offsetting variances.
- There are overspends within both Learning and Physical Disabilities Services. These are
 associated with a small number of high cost care packages. Growth in this kind of care
 package does present a long term financial risk to the IJB. As has been noted previously, the
 IJB does have data and coding quality issues and this is triggering some of the difficult-tomonitor variances that the IJB needs to address.
- There remain a number of one-off underspends in relation to the implementation of the Living Wage for sleepovers and the resettlement of patients from inpatient hospital care. In addition the IJB has started to identify and confirm savings that will contribute to the 2019/20 financial plan whilst also contributing to this year's financial position.
- As noted in previous reports, it now appears the IJB has had some success in containing levels of demographic growth. However this may have been partly influenced by the various stages of the Help to Live at Home programme. Demographic pressures were described in reports to the last IJB meeting. The data quality issues noted above do have the potential to undermine some of the predictive work that the IJB requires to do.
- As noted previously, the IJB has yet to fully clarify the costs associated with the Carers Act.
 While overall costs are known to be increasing this has happened later in the financial year
 than originally anticipated. In addition the infrastructure costs regarding the implementation
 of the Carers Act in 2018/19 have been less than initially anticipated.
- The full impact of pay inflation across Angus Council employed staff has now been finalised.
 This is marginally higher than originally anticipated but is now allowed for in all projections and future plans.
- The IJB has not made the progress previously anticipated regarding Care Home Reviews (part of the Angus Care Model). The shortfall (compared to plans) for this intervention will be rolled forward into overall 2019/20 financial planning. The progress with this and other savings has been reported regularly to the IJB.

Overall Position Regarding Angus Council Directed Resources

• The overall projected position based on current information predicts an underspend of c£1.036m. This will continue to be subject to further refinement.

5. SUMMARY IJB POSITION

From the above it can be seen that the IJB is forecasting an overall underspend of c£2.0m. As described above this is attributable to improvements across a range of issues. All information remains subject to multiple risks - particularly refinements to Prescribing projections. As noted in section 3 in particular, the financial position is supported by short term benefits.

This position is a materially better than could have been predicted at the start of the year. Many factors that contribute to this have been noted above including:-

- Good progress in 2017/18 and 2018/19 regarding delivery of health savings and cost containment.
- The early identification of 2019/20 savings in a number of services.
- Use of non-recurring Partnership Funds (as per the IJB's financial plans).
- A number of non-recurring factors including slippage on developments such as the implementation of ECS.
- The containment of demographic factors across Older People's Services over the 2017/18 to 2018/19 period.

At the moment, and noting risks above, as the IJB is forecasting a year end underspend so the impact of the IJB's financial position for both Angus Council and NHS Tayside would be neutral.

Per the Integration Scheme, the IJB would initially retain any projected year end underspend within IJB reserves. The IJB's reserves are described in more detail in Appendix 4.

6. PROGRESS WITH SAVINGS DELIVERY

6.1 Due to evolving discussion regarding budget settlements and the developing nature of the strategic plan, it is now anticipated that the IJB will have a finalised strategic financial plan available for the April 2019 IJB meeting. Consequently a short update is included below regarding relevant planned interventions that have previously been reflected in IJB Plans. Interventions that are more advanced or have been described in recent IJB reports are not included in the table below.

| Planned | As per Rep | ort 88/18 | Comment | Delivery | Timing |
|---|--------------------------------------|--------------------------------------|--|----------|--------|
| Intervention | Assumed saving 2019/20 (£K) | Assumed Saving 2020/21 (£K) | | Risk | Risk |
| Angus Care Model – In Patients – Stracathro | 30 | 61 | This project remains work in progress. The IJB are in ongoing discussion with NHS Tayside to confirm the timelines for completion. | Low | High |
| Angus Care Model – Extended Review of In Patients Services | 150 | 300 | This project remains under development. It is intended that a report will be brought to the April 2019 IJB meeting. | Medium | Medium |
| Angus Care Model – Psychiatry of Old Age | 50 | 200 | This project remains under development. It is intended that a report will be brought to the April 2019 IJB meeting. | High | High |
| Angus Care Model – Care Home Review | 0 | 500 | TBC | TBC | TBC |
| Angus Care Model – Care Home Review (Nursing Services) | 50 | 50 | This project remains under development. It is intended that a report will be brought to the June 2019 IJB meeting. | High | High |
| Angus Care Model – Support Services Review | 50 | 50 | TBC | TBC | TBC |
| Learning Disability Review | 364 | 608 | This project has struggled to conclude various components of the overall plan. | Medium | Medium |
| Collaboration with Partners | 50 | 100 | The IJB is still developing options regarding this planned intervention | High | High |

The above shows that there are a number of significant risks regarding planned savings delivery for the IJB. Many of these risks relate to timing of savings delivery. This is more controllable by the IJB. It has previously been noted the IJB should develop alternative forums to oversee the components of the IJB's financial plan. Monitoring progress towards delivering on all planned intervention as noted above will be one of the key roles that that new forum needs to undertake.

7. FINANCIAL RISK ASSESSMENT

Appendix 3 sets out ongoing or emerging financial risks for the IJB. This risk register includes more detail than is held at an IJB level for Angus IJB's financial risks. Many of the risks are IJB-wide risks including examples such as future funding levels and the risks regarding delivery of savings. At this stage of the financial cycle, aside from important issues such as Prescribing and Workforce, the preparation of longer term budgets consistent with the IJB's future Strategic Plan is the area of most risk.

Angus IJB formally monitors its corporate risks through the Angus Clinical, Care and Professional Governance forum. The financial risk is described as "Effective Financial Management". The risk measure is recorded routinely and the summarised performance is shown below indicating the ongoing "red" financial risks.

| RISK TITLE | RISK OWNER | BASELINE RISK EXPOSURE | October 2017 | March 2018 | July 2018 | September 2018 | January 2019 |
|------------|---------------|---------------------------|-----------------|---------------|--------------|-------------------|-----------------|
| Effective | Chief | 25 | 25 | 25 | 25 | 25 (5x5) | 20 (5x5) |
| Financial | Officer | (5x5) | (5x5) | (5x5) | (5x5) | RED | RED |
| Management | | RED | RED | RED | RED | | |

The above risk assessment reflects the longer term financial issues that the IJB requires to manage. These were more fully documented in reports to the December 2018 IJB meeting regarding multi-year financial plans.

Appendix 3 does now include a Brexit related financial risk. It is difficult to be specific regarding this, both in terms of what range of HSCP costs may be effected by various Brexit scenarios and the extent and duration of any effect.

As noted previously, ongoing risk remains regarding Finance Support Structures (the Finance team support provided by both NHS Tayside and Angus Council). There is an impact of this on the overall financial management capability of the IJB including financial reporting, financial management (including support provided to Service Managers), financial planning and financial governance.

8. SUMMARY

The main financial reporting issues in this report are set out in sections 3, 4 and 5. The overall projected financial position for 2018/19, based on current information with many ongoing risks, is of an underspend. This reflects in-year underspends for Adult Services and Local Hospital and Community Health Services being partially offset by overspends on hosted services and, in particular, Prescribing.

The overall financial position of the IJB does have a material impact on the way Angus IJB provides services in future. By making ongoing progress with delivery of efficiencies and with cost reduction programmes alongside service redesign and modernisation, the IJB will be most able to deliver the services it requires to deliver to the local population on a sustainable basis.

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List of Appendices:

Appendix 1: Angus Health and Social Care Partnership Financial Monitoring Report 2018/19

Appendix 2: Hosted Services Financial reporting

Appendix 3: Angus Health and Social Care Partnership Financial Risk Register

Appendix 4: IJB Reserves

APPENDIX 1

| | Adult Services | | Angus NHS Dir | ected Services | HS | CP |
|---|----------------|-----------------------------------|-----------------|-----------------------------------|-----------------|-----------------------------------|
| | Annual Budget | Projected (Over) / Under £k | Annual Budget | Projected (Over) / Under £k | Annual Budget | Projected (Over) / Under £k |
| | | | | | | |
| Local Hospital and Community Health Services Older Peoples Services | | | | | | |
| Psychiatry Of Old Age | | | 4,914 | 55 | 4,914 | |
| Medicine For The Elderly | | | 2,572 | -63 | 2,572 | - |
| Community Hospitals | | | 3,185 | 65 | 3,185 | |
| Minor Injuries / O.O.H | | | 1,925 | 118 | 1,925 | 1 |
| Community Nursing | | | 3,827 | 80 | 3,827 | |
| Enhanced Community Support | | | 1,008 | 205 | 1,008 | 2 |
| Management & Admin | 901 | -72 | | | 901 | - |
| Care at Home | 4,330 | 192 | | | 4,330 | 1: |
| Intermediate Care | 363 | 0 | | | 363 | |
| Community Support | 829 | -26 | | | 829 | = |
| Supported Accommodation | 546 | 120 | | | 546 | 1: |
| Internal Residential | 4,873 | 64 | | | 4,873 | |
| Care and Assessment | 19,922 | -672 | | | 19,922 | -6 |
| Community Mental Health | 1,122 | 66 | | | 1,122 | |
| Older Peoples Service | 32,888 | -328 | 17,432 | 460 | 50,320 | 10 |
| Mental Health | 2,666 | 210 | 2,558 | 38 | 5,223 | 24 |
| Admin Community Support | 6 055 | 122 | | | 6.055 | 10 |
| Admin Community Support Non Residential Care | 6,855 | 133 | | | 6,855 | 13 1 |
| Residential Care | 93 7,355 | 19 -272 | | | 93 7,355 | -27 |
| Learning Disabilities | 14,305 | -120 | 533 | 55 | 14,838 | -2 |
| Physical Disabilities | 1,924 | -377 | | | 1,924 | -3 |
| Substance Misuse | 821 | 41 | 919 | -5 | 1,740 | |
| | 021 | 41 | 919 | | 1,740 | |
| Community Services | | | 4.704 | 05 | 4.704 | |
| Physiotherapy Occupational Therapy | 1,381 | 186 | 1,724 651 | 95 71 | 1,724 2,032 | 25 |
| Joint Store | 750 | 100 | 001 | 71 | 750 | |
| Anti-Coagulation | 730 | 0 | 261 | 30 | 261 | |
| Primary Care | | | 647 | 38 | 647 | |
| Carers | 468 | 0 | 0 | 0 | 468 | |
| Homelessness | 769 | 30 | | | 769 | ; |
| Other Community Services | | | 1,488 | -112 | 1,488 | -1 |
| Community Services | 3,368 | 216 | 4,772 | 122 | 8,139 | 33 |
| Planning / Management Support | | | | | | |
| Centrally Managed Budget | 2,692 | 1,353 | 3,836 | 2,131 | 6,528 | 3,48 |
| Partnership Funding | | | 869 | 150 | 869 | 15 |
| Management / Improvement & Development | 1,528 | 41 | 1,130 | 170 | 2,658 | 21 |
| Planning / Management Support | 4,221 | 1,394 | 5,835 | 2,451 | 10,056 | 3,84 |
| Local Hospital and Community Health Services | | | 32,047 | 3,121 | | |
| | | | | | | |
| Services Hosted in Angus on Behalf of Tayside IJBs | | | | | _ | |
| Forensic Service | | | 915 | 35 | 915 | |
| Out of Hours | | | 7,432 983 | -310 | 7,432 | -3′ |
| Speech Therapy (Tayside) | | | | 0 | 983 | |
| Locality Pharmacy Tayside Continence Service | | | 1,200 1,431 | 90 | 1,200 1,431 | |
| Unresolved Savings Associated with Hosted Services | | | -122 | -122 | -122 | -1: |
| Hosted Services Recharges to Other IJBs | | | -8,630 | 223 | -8,630 | 2 |
| Services Hosted in Angus on Behalf of Tayside IJBs | 0 | 0 | 3,207 | -82 | 3,207 | - |
| Services Hosted Elsewhere on Behalf of Angus IJB | | | 13,135 | -509 | 13,135 | -5 |
| | | | | | | |
| GP Prescribing | | | 20,904 | -1,545 | 20,904 | -1,5 |
| Other FHS Prescribing | | | 556 | 22 | 556 | |
| General Medical Services | | | 17,155 | -24 | 17,155 | |
| Family Health Services Large Hospital Set Aside | | | 12,381 8,946 | 23 | 12,381 8,946 | : |
| Edigo i loopital Oct Aside | | | 0,940 | | 0,940 | |
| Grand Total | 60,192 | 1,036 | 108,332 | 1,006 | 168,524 | 2,0 |

APPENDIX 2 – HOSTED SERVICES

| | | 22255 | |
|---|----------|-----------|-------|
| SERVICES HOSTED IN ANGUS IJB ON BEHALF OF TAYSIDE IJBs | ANNUAL | PROJECTED | |
| | BUDGET | YEAR END | |
| | | VARIANCE | |
| | £ | £ | |
| ANGUS HOSTED SERVICES | 11837000 | -306000 | |
| | | | |
| HOSTED SERVICES ATTRIBUTABLE TO DUNDEE & PERTH IJBS | 8630000 | -223000 | 72.9% |
| | | | |
| BALANCE ATTRIBUTABLE TO ANGUS | 3207000 | -83000 | 27.1% |
| | | | |
| | | | |
| SERVICES HOSTED IN DUNDEE & PERTH IJBs ON BEHALF OF ANGUS IJB | ANNUAL | PROJECTED | |
| | BUDGET | YEAR END | |
| | | VARIANCE | |
| | £ | £ | |
| ANGUS SHARE OF SERVICES HOSTED IN DUNDEE | | | |
| Palliative Care | 5625532 | -164000 | |
| Brain Injury | 1612991 | -105000 | |
| Homeopathy | 26515 | -3600 | |
| Psychology | 4905874 | 536000 | |
| Eating Disorders | 0 | 0 | |
| Psychotherapy (Tayside) | 893762 | -170000 | |
| Dietetics (Tayside) | 2765894 | 215000 | |
| Sexual & Reproductive Health | 2065485 | 20000 | |
| Medical Advisory Service | 153646 | 47500 | |
| Tayside Health Arts Trust | 58400 | 0 | |
| Learning Disability (Tay Ahp) | 769208 | 75000 | |
| Balance of Savings Target | -598516 | -598500 | |
| Grand Total | 18278791 | -147600 | |
| Angus Share (27.1%) | 4954000 | -40000 | |
| Aligus share (27.170) | 4334000 | -40000 | |
| ANGUS SHARE OF SERVICES HOSTED IN PERTH & KINROSS | | | |
| General Adult Psychiatry | 15059037 | -1442500 | |
| Learning Disability (Tayside) | 6009500 | -125000 | |
| Substance Misuse | 1476917 | 180000 | |
| Prison Health Services | 3239317 | 180000 | |
| Public Dental Service | | -10000 | |
| Podiatry (Tayside) | 2006586 | 103000 | |
| . , , , | 2833180 | | |
| Balance of Savings Target - Others | 20624527 | 1204500 | |
| Grand Total | 30624537 | -1294500 | |
| Angus Share (27.1%) | 8181000 | -469000 | |
| | | | |
| TOTAL ANGUS SHARE OF SERVICES HOSTED ELSEWHERE | 13135000 | -509000 | |
| | | | |

Note – Minor rounding issue on "Angus Hosted Services – Balance Attributable to Angus"

| | Risk Ass | essment | | | |
|---|-------------------|------------------------|---|--|--|
| Risks – Revenue | Likelihood | Impact (£k) | Risk Management/Comment | | |
| Savings Targets | | | | | |
| A number of IJB savings programmes (including Care Home programme and parts of the In Patient review) are running behind schedule or will not deliver as per original plans. | Medium | c£1.0m (recurring) | The impact is allowed for in 2018/19 reporting. IJB continues to progress savings plans through Executive Management Team and has updated multi-year plans. These plans now have increased deficits in due to the delivery of previously agreed interventions. | | |
| Cost Pressures | | | | | |
| The IJB's Prescribing budget remains under ongoing pressure with the IJB still incurring costs per weighted patient above the national averages. | High | c£1.8m (recurring) | Prescribing plans being taken forward through combination of local working and the NHST-wide Prescribing Management Group. See report to February 2019 IJB. IJB augmenting local Prescribing budgets. Recent recommendation to increase project support. Gap to national averages narrowing. | | |
| Review of Nurse Staffing Levels by NHST Nursing Directorate may recommend increased staffing with consequent exposure to increased costs on basis of existing service configuration. Reviews of Safe Staffing issues re Health and Care (Staffing) (Scotland) Act may have a longer term impact on social care services. | Low | Not known | Issues remain under consideration. Potential longer term risk. | | |
| The IJB has a material reliance on (NHS) supplementary staffing. Initially this type of cost is contained within budgets. This is indicative of overall risks associated with Workforce Planning across the whole Partnership. | Medium in 2019/20 | c£200k + | An initial reliance on additional hours and bank staff can generally be contained within budgets. If that develops into a need to utilise agency or overtime staffing then there is a material additional cost impact. Recent recommendation to increase workforce project support. | | |
| For 2019/19 IJB's Large Hospital Resources will be reported at breakeven. In the longer term this will be an increasing financial risk for the IJB. | Increasing | Not known | Potential risks from 2019/20 noting Scottish Government intentions. | | |
| The IJB's Adult Services are likely to see significant underlying growth in demand and consequently costs. This is mainly as a result of demographic pressures but may also reflect legislative changes such as the introduction of the Carers Act and Free Personal Care (u65s). | Medium | c£1.0m+ (recurring) | The IJB continues to explore resolutions to demographic pressures. The IJB continues to consider the costs of the implementation of the Carers Act and Free Personal Care (u65s). Estimates of the impact of these costs are allowed for in financial plans. Lower risk now due to confirmed Scottish Government funding. | | |
| The IJB's Adult Services are likely to see significant inflation-type pressures in 2019/20 and beyond reflecting both the ongoing impact of the Living Wage but also issues associated with the current National Care Home Contract. | Medium | c£2.0m (recurring) | The IJB will work at a local and national level to manage these pressures appropriately. Where necessary mitigating action may be required. Estimates of the impact of these costs are allowed for in financial plans. Lower risk now due to confirmed Scottish Government funding. | | |
| Brexit related financial Impacts | Medium | Not known | A range of IJB costs could be affected in various Brexit scenarios. This could include shorter-term increased supplies/drug related costs, longer-term issues due to recruitment or other issues that could result from any potential instability. | | |
| Other (including Funding) | | | | | |
| 2019/20 Budget Settlements | Medium | Significant | Recent Scottish Government draft budget framework for 2019/20 suggest clearer guidance for IJB budget settlements for 2019/20. This should reduce the risks associated with budget settlements. | | |
| Resolution of Devolved Budgets to the IJB (current or emerging issues) | Medium | Not known (2019/20) | Some issues remain unresolved (e.g. re Large Hospitals). NHS Tayside may consider the devolution of NHS funding to support Complex Care to IJBs. | | |
| Finance Support Structure | High | N/A | CFO continues to work with both Angus Council and NHS Tayside to ensure required support in place but currently there are areas of significant risk. | | |

APPENDIX 4 – IJB RESERVES

In April 2017 (Audit Committee Report 22/17) the IJB described and agreed its "Reserves Policy". This set out that the IJB may hold both "ear-marked" reserves and general reserves. Ear-marked reserves will generally be for specific projects, ear-marked due to specific constraints or ear-marked due to funding factors. General reserves are intended to assist the IJB manage its overall resources over the longer term. The IJB agree it would set itself a target of having a general reserves equivalent to 2% of turnover or about £3.3m.

As at March 2018, the IJB's Annual Accounts showed that Angus IJB has general reserves of £962k. This has been created through underspends in Adult Services during the first two years of the IJB's operations.

From 2018/19 onwards, should the IJB ultimately overspend then the IJB's uncommitted general reserves would be required to offset any in-year overspend. Clearly this will only provide short term relief to any ongoing financial pressures.

As noted above, at certain times the IJB may have ear-marked reserves. This will most likely be for specific projects and may be trigged by specific factors regarding funding. These reserves need to be retained separately from general reserves.

The table below sets out the current position regarding the IJB's reserves and also shows very high level estimates of factors that may need to be added in during 2018/19.

| Angus IJB Reserves | | | |
|---|---|--|-------------------------------|
| Projected Movement in Reserves 2018/19 | General Fund Balance (Usable Reserve) | General Fund Balance (Ear- Marked Reserves) | Total General Fund Balance |
| | £K | £K | £K |
| Opening Balance 31 March 2018 | 962 | 0 | 962 |
| Change due to Financial Out-turn (est.) | 2042 | 0 | 2042 |
| Potential Ear-marked Reserves | | | |
| Scottish Government - GMS Contract - Primary Care Improvement Fund 2018/19 (est.) | 0 | 419 | 419 |
| Scottish Government - Mental Health - Action 15 Funding 2018/19 (est.) | 0 | 100 | 100 |
| Scottish Government - GMS Contract - Primary Care Transformation Funding 2017/18 (est.) | 0 | 187 | 187 |
| Scottish Government - GMS Contract - Recruitment & Retention Funding 2017/18 (est.) | 0 | 100 | 100 |
| Closing Balance at 31 March 2019 (est.) | 3004 | 806 | 3810 |

It is probable the IJB may require to utilise general fund reserves in future years to balance financial plans on a non-recurring basis only. This will not displace the need to develop balanced recurring financial plans.

It is possible that the IJB may review the opening reserves at 31 March 2019 in the context of these having been created during a period when the "risk-sharing" agreement was in place between the IJB's two Partners (Angus Council and NHS Tayside).

Notes Regarding Ear-marked Reserves

GMS Contract – Primary Care Improvement Fund (2018/19) – Funding ring-fenced to support implementation of new GMS contract. Overall funding phased on over 4 years and ear-marked reserves will be re-allocated into project roll-outs. (See report 59/18).

Mental Health – Action 15 Funding (2018/19) - Funding ring-fenced to support implementation of new Action 15 Commitments. Overall funding phased on over 4 years and ear-marked reserves will be reallocated into project roll-outs. (See report 59/18).

GMS Contract – Primary Care Transformation Funding (2017/18) - Funding initially ring-fenced to support implementation of new GMS contract.

GMS Contract – Recruitment and Retention Funding (2017/18) - Funding ring-fenced to support implementation of agreed Recruitment and Retention initiatives to approximately 2019/20.