### **ANGUS COUNCIL**

### **DEVELOPMENT STANDARDS COMMITTEE - 10 SEPTEMBER 2019**

# PLANNING APPLICATION – SITE OF FORMER PRINCESS ALEXANDRA HOUSE DUNDEE ROAD FORFAR

GRID REF: 360898: 749766

### REPORT BY SERVICE LEADER - PLANNING & COMMUNITIES

### Abstract:

This report deals with planning application No 19/00530/FULM for the erection of a residential development of 100 dwellings and associated infrastructure - re-application (amendments to plot locations, house types, location of affordable housing and internal road layout from planning application 17/01052/FULM) for Scotia Homes Ltd at Site of Former Princess Alexandra House, Dundee Road, Forfar. This application is recommended for conditional approval.

### 1. RECOMMENDATION

It is recommended that the application be approved for the reason and subject to the conditions given in Section 11 of this report.

# 2. ALIGNMENT TO THE ANGUS LOCAL OUTCOMES IMPROVEMENT PLAN/CORPORATE PLAN

This report contributes to the following local outcome(s) contained within the Angus Local Outcomes Improvement Plan and Locality Plans:

- Safe, secure, vibrant and sustainable communities
- · A reduced carbon footprint
- An enhanced, protected and enjoyed natural and built environment

## 3. BACKGROUND

- 3.1 At its meeting on 7 August 2018 the Development Standards Committee resolved to approve planning application <a href="https://doi.org/10.1052/FULM">17/01052/FULM</a> which provided for the erection of 100 dwelling units on the site of the former Princess Alexandra House, Dundee Road, Forfar (Report 221/18 refers).
- 3.2 Information required to discharge conditions attached to that planning permission has been submitted and approved. The necessary planning obligation has been concluded and developer contributions required in relation to affordable housing and open space improvement have been paid. The planning permission has now been implemented and development is underway.
- 3.3 The applicant has however indicated that some revision to the layout and house types is necessary in response to topographical constraints and to allow early delivery of a number of affordable housing units. Those proposed alterations have necessitated the submission of this revised planning application.
- 3.4 The revised proposal retains the general road and plot layout from the previous permission. It would still provide for 100 dwellings comprising 92 houses and 8 flats. The affordable housing provision within the site would be reconfigured such that it would be in two locations rather than one as previously proposed. This would allow for construction of some affordable housing in an earlier phase of development. The number of two and four bedroom houses would be reduced while the number of three bedroom houses would be increased. The number of single storey properties would be reduced from 46 to 35 while the number of two storey properties would increase from 54 to 65. The SUDS, footpath and landscaping provision would remain largely unaltered in comparison to the approved development.

### 4. INTRODUCTION

- 4.1 The applicant seeks full planning permission for the erection of a residential development of 100 dwellings and associated infrastructure. The application proposes amendments to plot locations, house types, location of affordable housing and internal road layout from those approved under the terms of planning application 17/01052/FULM. A plan showing the location of the site is provided at Appendix 1.
- 4.2 The application site, which measures around 5.3 hectares, is located to the east of Dundee Road some 1.2km south of Forfar town centre. The site comprises vacant land where the Guide Dogs for the Blind Association's former premises were previously located. The land slopes substantially, rising to the east as the site nears Balmashanner Hill. There are areas of mature landscaping located throughout the site, most notably belts of conifers along parts of the northern and southern boundaries of the site and a belt of native trees on the southeast boundary. The application site is bound to the north by dwellings forming part of Glenclova Terrace and Airlie Crescent, to the south by Northampton Road, to the west by Dundee Road and to the east by agricultural land.
- 4.3 The development is arranged predominantly around a central spine road which runs on an east-west axis and connects to the existing access serving the site from Dundee Road. One cul-de-sac would be located to the north of the spine road with three further cul-de-sacs located to the south of the spine road. The remainder of the proposed houses are arranged around the spine road. A further cul-de-sac consisting of 10 houses would be accessed from a new vehicular access from Northampton Road. The primary open space within the development would be located to the east of the site with a smaller area of open space provided in the central area of the site. The existing landscaping that forms the frontage of the site onto Dundee Road would be retained along with some areas of existing woodland within the site. Further landscape planting and greenspace is proposed throughout the site. Surface water drainage is proposed to be achieved through a Sustainable Urban Drainage System (SUDS) and an attenuation basin would be located in the northwest corner of the application site. Pathways are shown throughout the site including indication of where these would connect to the existing path networks.
- The dwellings consist of one, two, three and four bed properties within a combination of flatted, terraced, semi-detached and detached buildings that are a mixture of single and two storeys in height. The affordable housing provision would be located in the northwest and northeast of the site. The external materials consist of a dark grey roof tile; white and grey render, grey brick base course and black grey PVC clad walls; anthracite PVC windows and doors and grey PVC rainwater goods. A mixture of boundary enclosures are proposed depending on their location and function; with 1.8m high sections of wall with timber in-fills proposed on prominent locations adjacent to the main road and 0.9m, 1.2m and 1.8m high timber fences delineating external property boundaries. Landscaping would also be provided to complement some of the prominent boundary enclosures. A range of car parking solutions are provided throughout the development with parking courts and in-curtilage parking with some dwellings containing integral or detached garages.
- 4.5 The application has been varied to incorporate footpath provision from the site to the core path that provides linkages to Balmashanner Hill, Steele Park and Reid Park.
- 4.6 The application has been subject of statutory neighbour notification and was advertised in the press as required by legislation.

# 5. RELEVANT PLANNING HISTORY

The site has a reasonably length planning history. Permissions have previously been granted that allowed for the erection of up to 100 dwellings on the site. The first of those permission was granted in 2006. Those permissions have now expired. More recently planning permission (ref: <a href="https://doi.org/17/01052/FULM">17/01052/FULM</a> and <a href="https://doi.org/17/01052/FULM">Report 221/18</a>) was granted in August 2018 for a residential development of 100 dwellings on the site. That permission has been implemented and the permission is extant.

### 6. APPLICANT'S CASE

- 6.1 The following documents have been submitted in support of the application:
  - Design and Access Statement;
  - Pre-application Consultation Report;
  - Supporting Statement;
  - Transport Statement (Parts 1 and 2);
  - Preliminary Ecological Report;
  - Phase 1 and 2 Geo-environmental Investigation; and
  - Arboricultural Impact Assessment.
- 6.2 The supporting information is available to view on the council's <u>Public Access</u> system and is summarised at Appendix 2 below.

### 7. CONSULTATIONS

- 7.1 **Angus Council Roads –** has not objected to the proposal in respect of traffic safety. No objection is offered in relation to flooding and surface water drainage.
- 7.2 Angus Council Environmental Health has not objected to the proposal in respect of amenity impacts but has recommended conditions in respect of construction noise and vibration. In respect of land contamination, the Service is satisfied that following ground investigations land contamination does not pose a significant risk of harm to the proposed use.
- 7.3 **Angus Council Housing Service –** has advised a 25% affordable housing contribution is required from the proposed development. The applicant's scheme proposes the provision of 15 units on site which equates to 15% of the required contribution. The mix of units has been agreed through discussions with the applicant and comprises 4 x 1 bedroom flats; 4 x 2 bedroom flats; 3 x 2 bed houses; 2 x 3 bed houses and 2 x 3 bed bungalows. The remaining 10% would be provided by commuted sum. The applicant has made the commuted sum payment.
- 7.4 **Transport Scotland –** offers no objection to the application.
- 7.5 **SEPA** has offered no objection to the application in respect of flood risk. In relation to surface water drainage, it has indicated the SUDS basin should be designed and constructed in accordance with the current CIRIA C753 manual.
- 7.6 **Scottish Water** has not objected to the proposal and has advised that there is currently sufficient capacity at the water and waste water treatment works for the proposed development.
- 7.7 **Community Council** has offered no comments on the proposal.

# 8. REPRESENTATIONS

No letters of representation have been received.

# 9. PLANNING CONSIDERATIONS

- 9.1 Sections 25 and 37(2) of the Town and Country Planning (Scotland) Act 1997 require that planning decisions be made in accordance with the development plan unless material considerations indicate otherwise.
- 9.2 In this case the development plan comprises:-
  - <u>TAYplan</u> (Approved 2017)
  - Angus Local Development Plan (ALDP) (Adopted 2016)
- 9.3 The development plan policies relevant to the determination of the application are reproduced at Appendix 3 and have been taken into account in preparing this report.

- 9.4 As indicated above the Development Standards Committee has previously granted planning permission for the erection of 100 houses at the application site. That permission has been implemented and therefore remains extant irrespective of the outcome of this planning application. The planning policy position has not changed materially in the period since determination of that application.
- 9.5 In terms of the ALDP, Policy DS1 states amongst other things that the focus of development will be sites allocated or otherwise identified for development within the ALDP, which will be safeguarded for the use set out.
- 9.6 The site is identified in the ALDP as an existing housing site with a capacity of 120 units. It is safeguarded for housing development under Policies DS1 and TC1. The site has been vacant for a number of years and its redevelopment would make a significant contribution to regeneration and renewal. The use of the site for housing is compatible with the predominantly residential land uses in the area. The number of dwellings proposed does not exceed the site capacity identified in the ALDP. Committee has previously determined that a development of 100 houses on this site is compatible with the aforementioned policies the principle of the revised proposal for 100 houses remains compatible with those policies. Issues regarding the acceptability of the proposed layout are discussed below.

# Layout, Design and Amenity

- 9.7 The development provides for a total of 100 residential units with 90 accessed via a central spine road which connects to Dundee Road. The remaining 10 units would be contained within a cul-de-sac that would be accessed via Northampton Road. Existing hedging that fronts Dundee Road would be retained and existing landscaping on the southern and eastern boundaries of the site would be retained and augmented to provide open space and a landscape framework. A SUDS basin would be formed adjacent to Dundee Road but that would be screened by the hedging. An area of open space would be provided towards the centre of the site. Landscaping and open space matters are discussed in more detail below. The layout provides a hierarchy of streets with the main spine road forming a principal route that would serve a number of short shared surface streets. A new connection would be formed from Northampton Road and that assists in integrating the development with the surrounding area. Pedestrian routes are incorporated and would generally provide for good connectivity throughout the site and linking to existing connections outwith the site. The development would provide for a reasonable mix of house types including 1 bedroom flats. terraced and semi-detached properties and a range of detached houses. The proposed house types have traditional pitched roofs, gable ends and simple rectilinear openings. The main elevations are generally given added interest with projecting gable features. The proposed palette of external materials are fairly typical of modern housing developments and are broadly acceptable. Although grey facing brick course is not a traditional feature of the area it is considered acceptable on this reasonably discrete site where there is a reasonable mix of modern materials in the surrounding area. It will give the development a sense of identify and the important element in the wider townscape is the use of grey roofing material throughout. The proposed development is considered to provide a reasonably distinctive layout and design having regard to the site constraints. Committee has previously determined that a housing development of similar layout and design is acceptable. This proposal incorporates amendments to plot locations and the mix of house types in response to the site conditions. The proposed amendments to the layout and design do not significantly alter the proposed development and are considered to be acceptable, particularly having regard to the extant planning permission.
- 9.8 In terms of the residential amenity to be created, the proposed plot sizes and associated private garden areas are broadly typical of those found in modern residential developments. Larger properties tend to have larger plots and larger garden areas. The single bedroom flatted dwellings would have access to at least 50sqm of private garden ground with larger 4-bedroom houses having private garden areas in excess of 100sqm. Whilst the site is sloping in nature each of the properties have been provided with flat areas of garden ground. Overall the private garden area provision is considered appropriate having regard to the proposed open space within the site. The houses are well spaced throughout the development and do not give rise to significant issues in terms of the amenity that would be provided for prospective residents. Car parking is provided in accordance with council standards and comprises a mixture of in-curtilage and off-street parking bays and courts. The use of fencing to the rear of houses is acceptable in terms of providing privacy in areas that are not readily visible to the public. Where private garden areas abut roadways or footpaths they are generally screened by 1.8m high walls with timber inserts which are considered to be

appropriate. The Environmental Health Service has reviewed available information in relation to ground contamination and has visited the site to observe ground investigations and is satisfied that land contamination does not pose a significant risk of harm to the proposed use. Overall the proposed development is considered to provide a reasonable living environment.

- The erection of houses on the site has potential to impact directly on occupants of existing 9.9 houses at Airlie Crescent and Glenclova Terrace to the north of the site and on residents at Northampton Road to the south. Properties on Dundee Road would be separated by that road carriageway and would be partially screened from the development through the retention of the hedge on the site frontage. The Airlie Crescent properties would sit adjacent to the SUDS basin and a single gable end of a flatted property with a non-habitable room window would face those properties. Direct impacts would be minimal. The existing dwellings at Glenclova Terrace are 2-storey in height and as such upper floor windows provide views over neighbouring private garden areas. Those private garden areas are reasonably extensive. The proposed layout provides for the rear gardens of the new dwellings to back onto the rear gardens of the existing houses. The re-mix of the house types along this boundary has resulted in the distances between the proposed dwellings and the site boundary being increased compared to the extant permission. The separation distances between existing and proposed houses would be in excess of 25m with a mixture of single and 2 storey properties proposed along the boundary. The proposed dwellings would be set at a higher elevation than the houses at Glenclova Terrace but given the separation distances involved any direct impact on the amenity of occupants of existing houses would be minimal. Some garden areas would experience a degree of overshadowing but given the size of the existing garden areas such impact would not be considered unacceptable and would not be untypical within the wider area. The proposed dwellings to the south of the site would be located at least 11m from the rear gardens of the existing dwellings at Northampton Road and would be separated from those properties by a pedestrian footpath and associated landscaping. The proposed dwellings have been orientated so that it is a side elevation that faces the existing properties and there would be a separation distance of around 18m between existing and proposed properties. The proposed layout does not give rise to any unacceptable impacts on the amenity of those that currently live in the vicinity of the site, particularly having regard to the extant planning permission. Impacts associated with vehicle movement are discussed below.
- 9.10 The number of units proposed is considered acceptable and is below the site capacity identified in the ALDP. The street pattern responds to the constraints of the site and allows for a development that accommodates a range of house types and sizes capable of serving different housing needs. Committee has previously determined that a housing development of this scale, general layout and design is acceptable. The amendments proposed by this application are considered to be acceptable, particularly having regard to the extant planning permission.

# **Access and Transport**

- 9.11 In relation to access and accessibility the applicant has submitted an updated Transport Statement in support of the planning application. This considers the accessibility of the site for modes of traffic other than the private car and the capacity of the road network to accommodate traffic associated with the development. This document indicates that the site is well located in relation to public transport, with bus services and stops running adjacent to the west boundary of the site. The development proposal incorporates new footpath provision from the site to Dundee Road; Airlie Crescent/Glenclova Terrace (this would also act as an emergency access with de-mountable bollards); Northampton Road and the core path that provides linkages to Balmashanner Hill, Steele Park and Reid Park. The site has reasonable accessibility to local shops and services and the new footpaths would enhance existing provision whilst aiding accessibility for new and existing residents in the area.
- 9.12 In terms of impacts on the nearby road network, the Transport Statement assesses impacts from the development on key junctions and sections of the local road network. The applicant's statement indicates that vehicular traffic from the proposed development can be accommodated without any unacceptable impacts on the local road network. The main vehicular access to the site would be via the existing site access from Dundee Road which would serve 90 of the proposed dwellings. A new junction would be formed on Northampton Road and that would serve 10 dwellings. The Roads Service has reviewed the submitted information, and is satisfied that there is capacity to accommodate the proposed accesses. It is relevant to consider that Committee has previously determined that a vehicular access from Northampton Road to serve 10 houses does not give rise to unacceptable impacts. The proposed accesses are consistent with the extant planning permission and the development is considered to remain acceptable in terms of road traffic and pedestrian safety. The

application has also been subject of consultation with Transport Scotland in relation to potential impacts on the A90(T) and it has raised no objection. The Transport Statement advocates a 'Travel Plan' in order to influence travel behaviour and increase use of sustainable transport and this can be secured by planning condition. The applicant has indicated that construction traffic would access the site directly from Dundee Road.

# Natural Heritage, Open Space and Landscaping

- 9.13 The applicant has submitted a Preliminary Ecological Appraisal and an Arboricultural Impact Assessment to assess these impacts. The application site is not subject of any natural heritage designation and no significant impact on biodiversity is anticipated. Whilst the development proposal requires the removal of existing trees within the site it incorporates replacement and additional landscaping. The provision of a SUDS basin also has the potential to enhance biodiversity. Specific details of the proposed landscaping have been provided and these are considered to be acceptable. A condition is attached requiring the implementation of the landscaping scheme. A condition is also proposed for the protection of trees to be retained and for implementation of identified measures to mitigate potential impacts on natural heritage interests.
- 9.14 The proposed landscape design incorporated into the development results in the provision of a number of open and green spaces. Specific areas of open space would be provided at the eastern periphery of the site with a smaller area located at the centre of the site. Existing landscaping along the west boundary of the site onto Dundee Road would be retained along with the area of existing woodland at the south east boundary of the site. Additional landscaping would be undertaken in association with the SUDS basin. Other areas of landscaping and open space would be provided within the overall layout and the proposed level of open space provision is compatible with relevant council policy requirements. The open space areas within the site are generally overlooked by neighbouring houses and help contribute to the quality of the environment that would be created. Details of the proposed landscaping for all areas has been provided and is acceptable. The extant planning permission required a financial contribution towards the enhancement of Steele Park Playpark to a Burgh play area instead of providing any specific play provision on-site and that payment has been made.

# Flood Risk and Drainage

9.15 The applicant has indicated that it is proposed to connect the houses to public sewerage for foul drainage and to connect to the public water supply. This is appropriate within the development boundary. Scottish Water has not offered any objection to this arrangement. Both SEPA and the council's Roads Service have indicated that they are satisfied that the site is not at unacceptable flood risk. Surface water drainage is to be dealt with by a Sustainable Urban Drainage System. This system would connect to an attenuation basin that is located in the northwest corner of the site which would then discharge to existing sewers on Dundee Road. The Roads Service has advised that the surface water drainage proposals to serve the housing development are acceptable. Overall the proposed drainage arrangements are compatible with relevant policy requirements.

# Affordable Housing and Developer Contributions

- 9.16 Policy TC3 and the Developer Contributions and Affordable Housing Supplementary Guidance indicates that 25% of the total number of residential units proposed should be affordable. The applicant has indicated within the proposed layout plan that a total of 15 affordable units will be provided on site. The applicant has amended the location of eight affordable units to the northwest of the site so that they can be provided within Phase 3 of the development with the other seven units located to the northeast of the site and would be provided during Phase 4 of the development. The remaining 10% of the contribution is to be provided by a commuted payment which the applicant has already made. The Housing Service is content with the affordable housing contribution and is satisfied that the mix of houses incorporated into the layout meets with the needs of the Housing Market Area.
- 9.17 Policy DS5 indicates that developer contributions may be sought from all types of development where proposals individually or in combination result in a need for new, extended or improved public services, community facilities and infrastructure. The Developer Contributions and Affordable Housing Supplementary Guidance indicates where such contributions will be sought. The Supplementary Guidance confirms that where development is occurring on a site with planning permission that has been lawfully implemented and is not resulting in an increase in the number of units the proposal does not require to be re-

assessed in line with current policy requirements. In this instance planning permission has been lawfully implemented at the site and the contribution to mitigate the impact of the development on secondary education has been secured through the extant permission and associated planning obligation. The concluded planning obligation would apply to this development if planning permission is granted.

#### **Other Matters**

9.18 It is also relevant to have regard to the material planning matters. As indicated elsewhere in this report the principle of a 100 house development has already been approved by Committee at its meeting in August 2018. The planning policy basis for determination of the application has not changed materially in the intervening period. That previous permission has been implemented and the approved development can be constructed irrespective of the outcome of this application.

### Conclusion

- 9.19 This is a brownfield site located within the Forfar development boundary. The site is safeguarded for a housing development of 120 units by the ALDP and there is an extant planning permission for a 100 unit development on the site. The layout and design now proposed provides for the same number of units but in a slightly reconfigured manner to better respond to the constraints of the site. The proposal would provide a reasonable level of amenity for the new residents with no unacceptable impact on the amenity of occupants of existing nearby residential property. The overall development would increase the number of vehicles on the local road network but the Roads Service is satisfied that the levels indicated can be safely accommodated without adverse impact. Impacts on infrastructure associated with the proposal can be mitigated and no objections have been received from consultees. Any impacts on road safety and infrastructure would not be materially different than those associated with the extant planning permission.
- 9.20 The development of the site in the manner proposed is consistent with the development plan subject to the proposed conditions. There are no material considerations that justify refusal of the application.

# 10. OTHER MATTERS

### **HUMAN RIGHTS IMPLICATIONS**

The recommendation in this report for grant of planning permission, subject to conditions, has potential implications for neighbours in terms of alleged interference with privacy, home or family life (Article 8) and peaceful enjoyment of their possessions (First Protocol, Article 1). For the reasons referred to elsewhere in this report justifying this recommendation in planning terms, it is considered that any actual or apprehended infringement of such Convention Rights, is justified. The conditions constitute a justified and proportional control of the use of the property in accordance with the general interest and have regard to the necessary balance of the applicant's freedom to enjoy his property against the public interest and the freedom of others to enjoy neighbouring property/home life/privacy without undue interference.

# **EQUALITIES IMPLICATIONS**

The issues contained in this report fall within an approved category that has been confirmed as exempt from an equalities perspective.

# 11. CONCLUSION

It is recommended that the application be approved for the following reason, and subject to the following condition(s):

# Reason(s) for Approval:

The proposed development will provide new dwellings on a brownfield site within a development boundary in a manner that complies with the development plan subject to the stated planning conditions. There is an extant planning permission for a development of this nature on the site. There are no material considerations that justify refusal of the planning application contrary to the provisions of the development plan.

#### **Conditions:**

- 1. The development permitted by this planning permission shall not be initiated by the undertaking of a material operation as defined in section 27(4)(a)-(f) of the Town and Country Planning (Scotland) Act 1997 in relation to the development, until evidence of a planning obligation pursuant to s.75(1)(a) of the said Act relating to the land and enforceable in relation to the development hereby approved has been submitted to and approved in writing by the planning authority. The said planning obligation will provide that:
  - (a) The provision of 25% affordable housing or suitable alternative provision in accordance with Angus Council's Affordable Housing Implementation Guide or any subsequent policy or guidance that replaces it.
  - (b) That a financial contribution of £5,253 (index linked) per dwelling (excluding affordable housing and one bedroom units) be provided towards the necessary cost of improving secondary school infrastructure in Forfar.
  - (c) That a financial contribution of £28,900 (index linked) be provided towards the necessary cost of enhancing the playpark at Steele Park.

Reason: To ensure the provision of an appropriate contribution towards affordable housing; to ensure that the proposed development does not but undue pressure on existing education infrastructure and to ensure improvement of open space facilities.

2. That the construction phasing of the development shall follow the build routes detailed in the Construction Phase Plan as specified on Drawing No. 910-SP-011 BY Scotia Homes dated 17 July 2019 except as may otherwise be specified in conditions attached to this permission. The infrastructure works, insofar as they relate to road, footpaths, open space, landscaping and drainage, shall be complete in each phase prior to the occupation of any dwelling within any subsequent phase. For the avoidance of any doubt construction traffic will only enter and leave the site direct from Dundee Road.

Reason: To ensure a satisfactory phasing to the development in the interest of road safety and the amenity of the area.

 That the approved Sustainable Urban Drainage System (SUDS) shall be carried out in accordance with the approved plans. The surface water system and a foul drainage connection to the public sewerage system shall be completed for each dwelling prior to its occupation.

Reason: In order to ensure adequate drainage facilities are provided in the interests of the amenity of the area.

4. That all landscaping and boundary enclosures shall be provided in each plot prior to the occupation of the respective dwelling.

Reason: In the interest of the amenity of neighbouring properties and the visual amenity of the area.

5. That the landscaping proposals shall be carried out in accordance with the approved plans. The landscaping shall be completed in each phase prior to the occupation of any dwelling within any subsequent phase. Any plants or trees that within a period of 5 years from the completion of development die; are removed or become seriously damaged or diseased, shall be replaced in the next planting season with others of a similar size or species.

Reason: In order to ensure the timely provision of landscaping in the interests of the visual amenity of the area.

6. That, no development in connection with the planning permission hereby approved shall take place until a scheme for the management and maintenance of all proposed open space or amenity areas, roads or paths, and infrastructure within the site which is not within the curtilage of a dwelling or adopted by a public authority has been submitted to and approved in writing by the Planning Authority. Thereafter the open spaces, outdoor communal areas and unadopted infrastructure shall be managed and maintained in accordance with the approved details in perpetuity.

Reason: In order that the planning authority may verify the acceptability of the

maintenance strategy of these areas and facilities.

7. That, prior to the occupation or use of the development, a Travel Plan shall be submitted to and approved in writing by the Planning Authority. The plan shall have regard to the provision for walking, cycling and public transport access to and within the site and shall identify the measures to be provided for the management, monitoring, reviewing, reporting and duration of the plan. A copy of the approved Travel Plan shall be provided to each household on first occupation.

Reason: To encourage multi-modal means of travel.

8. That, the existing hedge fronting Dundee Road shall be retained at a minimum height of 2-metres and no trees shall be felled, topped, lopped or otherwise interfered with other than those detailed in the Arboricultural Impact Assessment, Dundee Road, Forfar for Scotia Homes Ltd, by Enviro Centre dated 17 December 2018 and outlined on Drawing No. 371933-002A Tree Protection Plan Page 1 of 2 by Enviro Centre dated 14 December 2018. That, before development commences protective fencing in accordance with BS 5837: 2012, shall be erected around all trees and hedging to be retained. The protective fencing shall enclose the protected rooting zones as detailed in the Arboricultural Impact Assessment, Dundee Road, Forfar for Scotia Homes Ltd, by Enviro Centre dated 17 December 2018. This fencing should remain in situ until development is completed and there shall be no passage of vehicles; excavations; storage of soil, plant, vehicles or other materials within the protective fencing.

Reason: In order to prevent unnecessary loss of trees on site and in order that the visual amenity and biodiversity of the area is not adversely affected.

9. That, the recommendations proposed at Section 5 of the Preliminary Ecological Appraisal at Dundee Road, Forfar for Scotia Homes Ltd by Enviro Centre dated 6 March 2018 shall be implemented upon commencement of the development hereby approved and shall be adhered to at all times during the development.

Reason: In the interests of protecting nesting birds using the site.

10. Noise associated with the construction of the development including the movement of materials, plant and equipment shall not exceed the noise limits shown in table A below for the times shown. At all other times noise associated with construction operations shall be inaudible at any sensitive receptor. For the avoidance of doubt sensitive receptors includes all residential properties, hospitals, schools and office buildings.

Table A: Construction Noise Limits Day Time Average Period Noise Limit

Day	Time	Noise Limit
Monday – Friday	0700 – 0800	60 dBA Leq (1hr)
Monday – Friday	0800 – 1800	70 dBA Leq (10hrs)
Monday – Friday	1800 – 1900	60 dBA Leq (1hr)
Saturday	0700 – 0800	60 dBA Leq (1hr)
Saturday	0800 – 1300	70 dBA Leq (5hrs)

Reason: In the interest of the residential amenity of nearby noise sensitive properties.

- 11. Vibration levels associated with the construction of the development shall not exceed the following limits: -
  - (a) 1mms-1 PPV at existing residential or educational properties.
  - (b) 3mms-1 PPV at existing commercial or industrial properties.

The above vibration limits relate to maximum PPV ground borne vibration occurring in any one of three mutually perpendicular axes. Vibration is to be measured on the foundation or on an external façade no more than 1m above ground level or on solid ground as near the facade as possible.

Reason: In the interest of the residential amenity of nearby sensitive properties.

**NOTE:** No background papers, as defined by Section 50D of the Local Government (Scotland) Act 1973, (other than any containing confidential or exempt information) were relied on to any material extent in preparing the above Report.

**REPORT AUTHOR: KATE COWEY** 

EMAIL DETAILS: PLANNING@angus.gov.uk

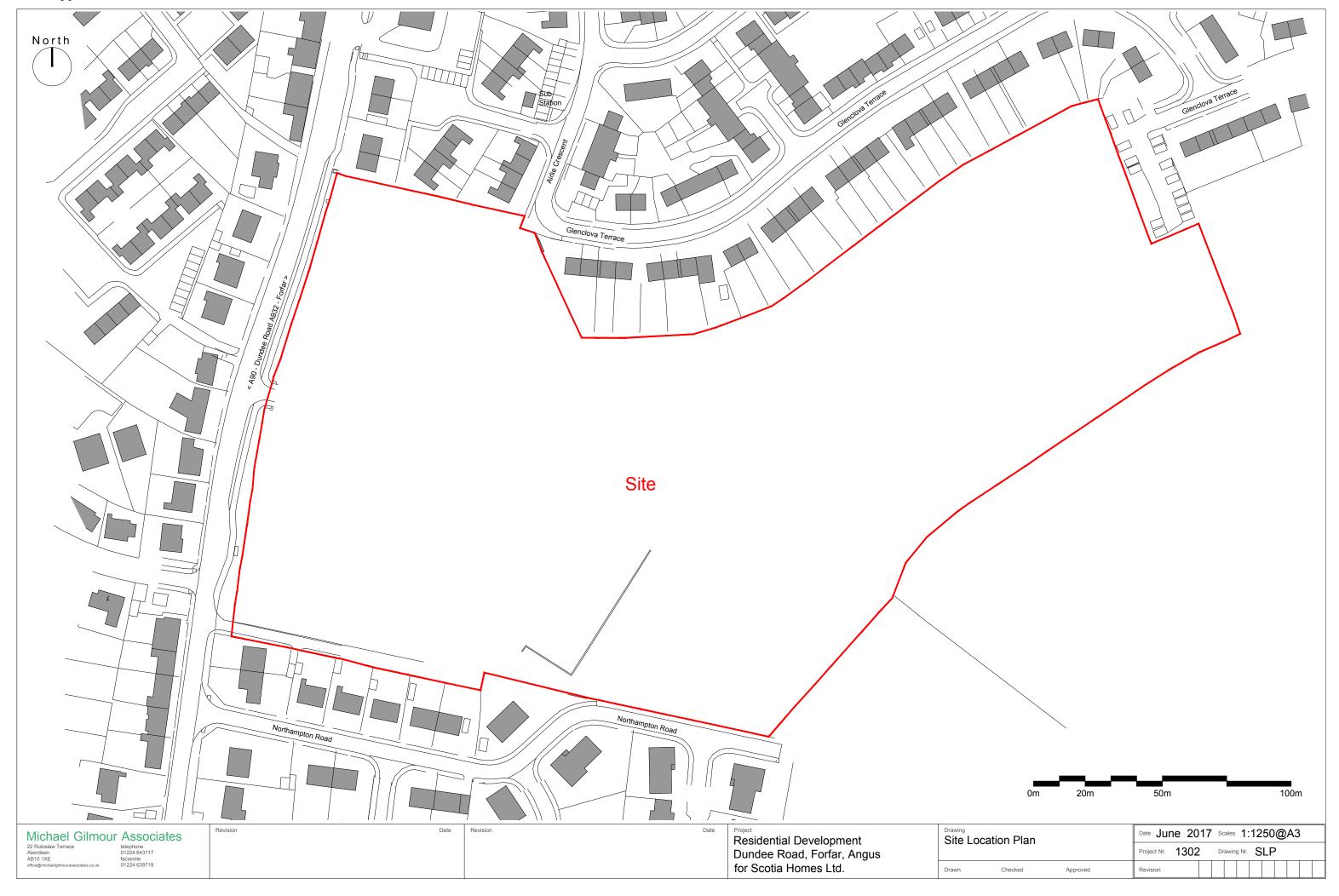
DATE: 2 September 2019

APPENDIX 1: LOCATION PLAN

APPENDIX 2: SUMMARY OF APPLICANTS SUPPORTING INFORMATION

APPENDIX 3: DEVELOPMENT PLAN POLICIES

Appendix 1: Location Plan



# Appendix 2 – Summary of Applicant Supporting Information

Design and Access Statement - this document provides an assessment of the site's context and characteristics that informed the identification of design principles that informed the basis of the design solution. It indicates planning permission has been granted for 100 houses on a similar layout however it is now proposed to deliver the affordable housing units within Phase 1 of the development as well as make amendments to plot locations and house types as a result of market conditions and site conditions. The proposals aim to tie into the existing and adjacent access routes from Dundee Road, Northampton Road and Glenclova Terrace, integrating the development into the existing urban fabric. The proposed development is for 92 houses and 8 flats. The houses are predominantly single storey detached properties, with some 2 storey detached, semi-detached and terraced. The development has various areas which include streets, shared surface areas and closes. Each of these areas will generally have their own identity, but will be tied together by the consistent use of materials, house types and details. The tying together of the different spaces is intended to provide a sense of place to the occupants and visitors to the development. The style of the houses being proposed is an interpretation of a modern Scottish vernacular, with rendered walls and pitched roofs finished in a dark tile or slate. The open space has been designed to recognise the importance of the tree boundary as seen from a distance. The existing tree boundary is proposed to be emphasised and enhanced with additional planting of native woodland tree species. A financial contribution has been made to the new Steele Park play area in lieu of a play facility being provided within the site boundary. The site access strategy includes separate routes for vehicles and pedestrians / cyclists, offering connections to the existing infrastructure of Forfar. The design of the streets is place-led in accordance with Designing Streets policy and recently published National Roads Development Guide. In specific areas across the development the streets are designed as shared spaces, prioritising pedestrian movement before cars. Parking is provided discreetly off-street to lessen the visual impact. Streets are designed for a range of users including level or shallow graded access between parking and all house entrances. A new footway / cycleway link is proposed to be formed through the site, linking Dundee Road with the walking established walking routes and the Angus Core Path network around Balmashanner Hill.

**Pre-application Consultation Report –** describes the consultation process undertaken by the applicant prior to submitting the application. This report explains that engagement with potential interested parties which included advertisement of the public events in the press. A public event was held at the Reid Hall on 24 August 2017 which was attended by 48 members of the public. The comments made indicated the proposed access from Northampton Road should be reviewed and assessed for safety; trees along the boundaries should be reduced or removed to benefit the neighbouring properties; the existing access road on the southern boundary, to the rear of properties on Northampton Road has not been included in the proposals; concern over any noise and mess during construction; the construction of the affordable housing in the north-east corner of the site will lead to parking congestion on Glenclova Terrace.

**Supporting Statement** – this provides an explanation for the revised planning application and the applicant's assessment of the proposal against the provision of the Development Plan and other material considerations. This indicates the early delivery of affordable housing units and site topography has led to a revised application being submitted. In terms of compliance with local and national policies the site benefits from planning permission for the development 100 dwellings. The minor changes that are proposed by this application are still considered to accord with the Development Plan and there are no material considerations that would justify refusal of the application.

**Transport Statement** – this document assesses the expected transport impacts of the proposals, along with any mitigation measures that may be required. This statement concludes traffic impact on the surrounding road network is considered negligible due to the low level of expected traffic generation from the proposed development. The PICADY assessment undertaken on the proposed site access T-junction showed this was well within capacity when considering a larger 120-unit housing development. There are regular bus services available within easy walking distance of the site and good pedestrian links are proposed as part of the development site layout to provide a link to these.

**Preliminary Ecological Report** – this document provides an assessment of the ecological features present or potentially present within the site and environs in relation to the proposed housing development. The report concludes no invasive non-native species, or ground water dependant ecosystems, were identified within the site. One tree with a potential bat roost feature was identified on the eastern site boundary however this will be unaffected by the development proposal. There is moderately suitable habitat present within the site and the wider landscape for commuting and foraging bats. Some of this habitat will be lost due to the development but due to the small size of the habitat lost and the compensatory planting which has been incorporated into the design, this suggests

continued function of this habitat and as such bat activity surveys are not considered necessary. Bird nesting material was identified in a number of trees around the site. Mitigation is recommended to reduce impacts to biodiversity within the site which includes tree and vegetation removal undertaken outside of the bird breeding season; any new excavations such as trial pits created during the works should not be left open for animals to fall into; temporary lights used during construction should be fitted with shades to prevent light spillage outside the working area; permanent lighting for the development should be designed so that it doesn't illuminate woodland and adjacent habitat and all contractors should be made aware of the potential presence of protected species and if any other evidence of bat, red squirrel or badger is uncovered during development activities, these works must cease immediately and a suitably qualified ecologist must be contacted.

Phase 1 and 2 Geo-environmental Investigation – this report provides factual and interpretive geotechnical and environmental information, together with associated construction proposals and recommendations, in relation to the proposed redevelopment of the site for residential end-use. The recommendations within this report indicates traditional strip or trench fill foundations are likely to provide the most cost effective foundation solution at the site; the site may be suitable for the use of soakaways subject to in-situ testing in accordance with BRE 365 'Soakaway Design'; the soil within the site can be classified as uncontaminated in the context of the proposed development; based on the locally steep topography at the site there may be a requirement locally for retaining walls within the proposed development. Any retaining walls should be designed by a suitably qualified engineer.

**Arboricultural Impact Assessment** – this report details the assessment of arboricultural features found on site; outlines the impacts to be expected from development of the site; and provides general mitigation, including tree protection, and enhancement measures to be included or considered at the design stage. The assessment indicates three groups of trees would have to be removed to facilitate the development proposal; two groups of trees can be retained as arboricultural features of the site; street trees situated off site but adjacent to the site boundary at Dundee Road should be retained and protected; additional trees and woodland can be introduced as part of a landscape scheme for the development.

# Appendix 3 - Development Plan Policies

## **TAYplan Strategic Development Plan**

# Policy 2: Shaping better quality places

To deliver better quality development and places which respond to climate change, Local Development Plans, design frameworks masterplans/briefs and development proposals should be:

**A. Place-led** to deliver distinctive places by ensuring that the arrangement, layout, design, density and mix of development are shaped through incorporating and enhancing natural and historic assets\*, natural processes, the multiple roles of infrastructure and networks, and local design context.

# **B.** Active and healthy by design by ensuring that:

i. the principles of lifetime communities (p. 17) are designed-in;

**ii.** new development is integrated with existing community infrastructure and provides new community infrastructure/facilities where appropriate;

**iii.** collaborative working with other delivery bodies concentrates and co-locates new buildings, facilities and infrastructure; and,

iv. transport and land use are integrated to:

**a.** reduce the need to travel and improve accessibility by foot, cycle and public transport and related facilities:

**b.** make the best use of existing infrastructure to achieve an active travel environment combining different land uses with green space; and,

**c.** support land use and transport integration by transport assessments/ appraisals and travel plans where appropriate, including necessary on and off-site infrastructure.

**C.** Resilient and future-ready by ensuring that adaptability and resilience to a changing climate are built into the natural and built environments through:

i. a presumption against development in areas vulnerable to coastal erosion, flood risk and rising sea levels:

ii. assessing the probability of risk from all sources of flooding;

**iii.** the implementation of mitigation and management measures, where appropriate, to reduce flood risk; such as those envisaged by Scottish Planning Policy, Flood Risk Management Strategies and Local Flood Risk Management Plans when published;

iv. managing and enhancing the water systems within a development site to reduce

surface water runoff including through use of sustainable drainage systems and storage;

**v.** protecting and utilising the natural water and carbon storage capacity of soils, such as peat lands, and woodland/other vegetation;

vi. Identifying, retaining and enhancing existing green networks and providing additional networks of green infrastructure (including planting in advance of development), whilst making the best use of their multiple roles; and,

vii. design-in and utilise natural and manmade ventilation and shading, green spaces/networks, and green roofs and walls.

# **D. Efficient resource consumption** by ensuring that:

i. waste management solutions are incorporated into development;

ii. high resource efficiency is incorporated within development through:

a. the orientation and design of buildings and the choice of materials to support passive standards; and,

**b.** the use of or designing in the capability for low/zero carbon heat and power generating technologies and storage to reduce carbon emissions and energy consumption; and,

c. the connection to heat networks or designing-in of heat network capability.

\*Natural and historic assets: Landscapes, habitats, wildlife sites and corridors, vegetation, biodiversity, green spaces, geological features, water courses and ancient monuments, archaeological sites and landscape, historic battlefields, historic buildings, townscapes, parks, gardens and other designed landscapes, and

other features (this includes but is not restricted to designated buildings or areas).

### **Policy 4: Homes**

## **Local Development Plans shall:**

**A.** plan for the average annual housing supply targets\* and housing land requirements illustrated in Map 4 to assist in the delivery of the 20 year housing supply target of 38,620 homes between 2016 and 2036. For the first 12 years up to year 2028 the total housing supply target is of 23,172 homes across TAYplan. In the period 2028 to 2036 a housing supply target in the order of 15,448 homes may be required, subject to future plan reviews. To achieve this Local Development Plans will identify sufficient land within each Housing Market Area to meet the housing land requirement.

- **B.** identify land which is effective or expected to become effective to meet the housing land requirement in Map 4 for each housing market area up to year 10 from the predicted date of adoption. In so doing they will ensure a minimum of 5 years effective land supply at all times.
- **C.** ensure that the mix of housing type, size and tenure meets the needs and aspirations of a range of different households throughout their lives, including the provision of an appropriate level of affordable housing based on defined local needs. For the whole of the TAYplan area this will be an approximate ratio of 25% affordable to 75% market homes but may vary between housing market areas and Local Authorities.
- **D.** have the flexibility, in serious cases of appropriately evidenced environmental or infrastructure capacity constraints that cannot be practically and cost-effectively overcome, and where no suitable alternative sites exist that are compliant with the spatial strategy of this plan, to provide for up to 10% (15% for Highland Perthshire) of the housing land requirement for one market area to be shared between one or more neighbouring housing market areas within the same authority, whilst taking account of meeting needs in that housing market area.
- **E.** for Dundee City only, have the flexibility to plan for housing numbers in excess of the housing land requirement set out in Map 4.
- **F.** ensure there is a presumption against land releases in areas surrounding the Dundee and Perth Core Areas, including the Carse of Gowrie, where it would prejudice the delivery of Strategic Development Areas or regeneration within the core areas or conflict with other parts of this Plan.

#### Footnote

\*Average build rates are illustrated annually to assist the understanding of what the scale of housing is for communities. These are only averages and the period in which these build rates should be achieved is over the first 12 years of the Plan, not annually. It is anticipated that within the first 12 year period build rates will be lower than the average in the early period and greater in the later period. These figures include Strategic Development Areas and affordable housing. They have been informed by the TAYplan-wide Joint Housing Need and Demand Assessment (2013) and work set out in Topic Paper 2: Growth (2015).

# **Policy 6: Developer Contributions**

To ensure suitable infrastructure is in place to facilitate new development, local development plans should set out a policy framework for seeking developer contributions to mitigate any adverse impact on infrastructure, services and amenities brought about by development. This framework should specify the items for which, and the circumstances where, contributions will be sought. This may include contributions towards schools, the delivery of affordable housing, transport infrastructure and facilities (including for road, rail, walking, cycling and public transport), green infrastructure, mitigating flood risk, surface water drainage and other community facilities. Timeously produced supplementary guidance should set out detailed matters such as the level of contributions and methodologies for their calculation. All policies should be in accordance with the Scottish Government *Circular 3/2012: Planning Obligations and Good Neighbour Agreements*.

# **Policy 8: Green Networks**

- **A. Strategies, Policies, Plans and Programmes shall** protect and enhance green and blue networks by ensuring that:
- i. development does not lead to the fragmentation of existing green networks;
- ii. development incorporates new multifunctional green networks (that link with existing green networks) of appropriate quantity and quality to meet the needs arising from the nature of the development itself; and,
- **iii.** the provision of networks of green infrastructure is a core component of any relevant design framework, development brief or masterplan.

- **B. Local Development Plans should** identify existing key networks of green infrastructure and opportunities to enhance them to maximise the benefits they provide. Improvements should include:
- i. better recreational access opportunities and active travel routes:
- ii. improvements to habitat networks and green spaces;
- iii. more widespread use of green infrastructure for water management; and,
- iv. an overall enhancement to quality of the place.
- **C.** In identifying opportunities to enhance green networks, Local Development Plans should focus on the following key elements of the TAYplan Green Network:

# i. Strategic Development Area Green Networks

Strategic Development Areas (Policy 3) shall provide new, networked green spaces. These should be integrated with green networks in adjacent urban areas and the countryside\*.

### ii. Dundee and Perth Core Areas

Opportunities to use green infrastructure enhancements to improve health and access should be identified in the Core Areas including opportunities shown on Map 8.

# iii. Strategic Active Travel Links

Local Development Plans and other plans and programmes should identify opportunities to improve active travel links in line with priorities identified on Map 8, and connecting with existing routes including the National Cycle Network.

\*Forfar Agricultural Service Centre is not a site specific strategic development area and so has been excluded. For other Strategic Development Areas e.g. Montrose Port and Orchardbank networks have been implemented.

# **Angus Local Development Plan**

# **Policy DS1: Development Boundaries and Priorities**

All proposals will be expected to support delivery of the Development Strategy.

The focus of development will be sites allocated or otherwise identified for development within the Angus Local Development Plan, which will be safeguarded for the use(s) set out. Proposals for alternative uses will only be acceptable if they do not undermine the provision of a range of sites to meet the development needs of the plan area.

Proposals on sites not allocated or otherwise identified for development, but within development boundaries will be supported where they are of an appropriate scale and nature and are in accordance with relevant policies of the ALDP.

Proposals for sites outwith but contiguous\* with a development boundary will only be acceptable where it is in the public interest and social, economic, environmental or operational considerations confirm there is a need for the proposed development that cannot be met within a development boundary.

Outwith development boundaries proposals will be supported where they are of a scale and nature appropriate to their location and where they are in accordance with relevant policies of the ALDP.

In all locations, proposals that re-use or make better use of vacant, derelict or under-used brownfield land or buildings will be supported where they are in accordance with relevant policies of the ALDP.

Development of greenfield sites (with the exception of sites allocated, identified or considered appropriate for development by policies in the ALDP) will only be supported where there are no suitable and available brownfield sites capable of accommodating the proposed development.

Development proposals should not result in adverse impacts, either alone or in combination with other proposals or projects, on the integrity of any European designated site, in accordance with Policy PV4 Sites Designated for Natural Heritage and Biodiversity Value.

<sup>\*</sup>Sharing an edge or boundary, neighbouring or adjacent

# **Policy DS2: Accessible Development**

Development proposals will require to demonstrate, according to scale, type and location, that they:

- are or can be made accessible to existing or proposed public transport networks;
- make provision for suitably located public transport infrastructure such as bus stops, shelters, lay-bys, turning areas which minimise walking distances;
- allow easy access for people with restricted mobility;
- provide and/or enhance safe and pleasant paths for walking and cycling which are suitable for use by all, and link existing and proposed path networks; and
- are located where there is adequate local road network capacity or where capacity can be made available.

Where proposals involve significant travel generation by road, rail, bus, foot and/or cycle, Angus Council will require:

- the submission of a Travel Plan and/or a Transport Assessment.
- appropriate planning obligations in line with Policy DS5 Developer Contributions.

# Policy DS3: Design Quality and Placemaking

Development proposals should deliver a high design standard and draw upon those aspects of landscape or townscape that contribute positively to the character and sense of place of the area in which they are to be located. Development proposals should create buildings and places which are:

- Distinct in Character and Identity: Where development fits with the character and pattern of development in the surrounding area, provides a coherent structure of streets, spaces and buildings and retains and sensitively integrates important townscape and landscape features.
- Safe and Pleasant: Where all buildings, public spaces and routes are designed to be accessible, safe and attractive, where public and private spaces are clearly defined and appropriate new areas of landscaping and open space are incorporated and linked to existing green space wherever possible.
- Well Connected: Where development connects pedestrians, cyclists and vehicles with the surrounding area and public transport, the access and parking requirements of the Roads Authority are met and the principles set out in 'Designing Streets' are addressed.
- Adaptable: Where development is designed to support a mix of compatible uses and accommodate changing needs.
- Resource Efficient: Where development makes good use of existing resources and is sited and designed to minimise environmental impacts and maximise the use of local climate and landform.

Supplementary guidance will set out the principles expected in all development, more detailed guidance on the design aspects of different proposals and how to achieve the qualities set out above. Further details on the type of developments requiring a design statement and the issues that should be addressed will also be set out in supplementary guidance.

# Policy DS4: Amenity

All proposed development must have full regard to opportunities for maintaining and improving environmental quality. Development will not be permitted where there is an unacceptable adverse impact on the surrounding area or the environment or amenity of existing or future occupiers of adjoining or nearby properties.

Angus Council will consider the impacts of development on:

- Air quality;
- Noise and vibration levels and times when such disturbances are likely to occur;
- · Levels of light pollution;
- Levels of odours, fumes and dust;
- Suitable provision for refuse collection / storage and recycling;
- The effect and timing of traffic movement to, from and within the site, car parking and impacts on highway safety; and

 Residential amenity in relation to overlooking and loss of privacy, outlook, sunlight, daylight and overshadowing.

Angus Council may support development which is considered to have an impact on such considerations, if the use of conditions or planning obligations will ensure that appropriate mitigation and / or compensatory measures are secured.

Applicants may be required to submit detailed assessments in relation to any of the above criteria to the Council for consideration.

Where a site is known or suspected to be contaminated, applicants will be required to undertake investigation and, where appropriate, remediation measures relevant to the current or proposed use to prevent unacceptable risks to human health.

# **Policy DS5: Developer Contributions**

Developer contributions may be sought from all types of development where proposals individually or in combination result in a need for new, extended or improved public services, community facilities and infrastructure.

Contributions may be financial or in-kind, and will be proportionate in scale to the proposed development and the tests set out in national policy and guidance.

Where contributions cannot be secured through a planning condition, a Section 75 agreement or other legal agreement will be required.

Contributions may be sought for the following:

- Open Space, biodiversity enhancement and green infrastructure, including infrastructure relating to the water environment and flood management;
- Education;
- Community Facilities;
- · Waste Management Infrastructure; and
- Transport Infrastructure.

The Council will consider the potential cumulative effect of developer contributions on the economic viability of individual proposals.

Supplementary Guidance will be prepared, consistent with requirements of Scottish Government policy on planning obligations currently set out in Circular 3/2012, to provide additional information and guidance on how developer contributions will be identified and secured. This will include the levels of contribution or methodologies for their calculation, including thresholds, exemptions and viability considerations. Whilst the exact nature of contributions will be negotiated at the time of application, potential areas of contribution are highlighted in site allocation policies where known.

# Policy TC1: Housing Land Supply / Release

The Angus Local Development Plan allocates land to meet the housing land requirements set out in the TAYplan Strategic Development Plan for the period to 2026. Where appropriate, sites are released over two phases of the plan: 2016-21 and 2021-26. However, land allocated in the latter phase of this plan (2021-2026) may be released for earlier development, unless a delay is justified.

The scale and distribution of housing land release across the four Angus Housing Market Areas is set out in Table 1 (below). A schedule of all sites identified by the Angus Local Development Plan which contribute to meeting the housing requirements set out in TAYplan Strategic Development Plan is included in Appendix 3.

To support delivery of a generous supply of effective housing sites and introduce additional flexibility Angus Council will support proposed residential development on appropriate sites as set out in Policy TC2 Residential Development Principles.

To ensure that a 7 year effective land supply is maintained at all times, land identified for residential development will be safeguarded from development for other uses. The continued effectiveness of sites will be monitored through the annual Housing Land Audit process.

Where the annual housing land audit identifies a shortfall in either the five years' or the seven years' effective housing land supply, the council will work with landowners, developers and infrastructure

providers to bring forward additional housing land. The early release of sites planned for later phases of the plan, as well as sites identified as constrained or noneffective in the audit, will be considered first. If the shortfall is not met from existing sites, proposals for housing development on other housing sites may be supported where they are consistent with the policies of the plan.

# **Policy TC2: Residential Development**

All proposals for new residential development\*, including the conversion of non-residential buildings must:

- be compatible with current and proposed land uses in the surrounding area;
- provide a satisfactory residential environment for the proposed dwelling(s);
- not result in unacceptable impact on the built and natural environment, surrounding amenity, access and infrastructure; and
- include as appropriate a mix of house sizes, types and tenures and provision for affordable housing in accordance with Policy TC3 Affordable Housing.

Within development boundaries Angus Council will support proposals for new residential development where:

- the site is not allocated or protected for another use; and
- the proposal is consistent with the character and pattern of development in the surrounding area.

In countryside locations Angus Council will support proposals for the development of houses which fall into at least one of the following categories:

- retention, renovation or acceptable replacement of existing houses;
- conversion of non-residential buildings:
- regeneration or redevelopment of a brownfield site that delivers significant visual or environmental improvement through the removal of derelict buildings, contamination
- or an incompatible land use;
- single new houses where development would:
- round off an established building group of 3 or more existing dwellings; or
- meet an essential worker requirement for the management of land or other rural business.
- in Rural Settlement Units (RSUs)\*\*, fill a gap between the curtilages of two houses, or the curtilage of one house and a metalled road, or between the curtilage of one house and an existing substantial building such as a church, a shop or a community facility; and
- in Category 2 Rural Settlement Units (RSUs), as shown on the Proposals Map, gap sites
- (as defined in the Glossary) may be developed for up to two houses.

Further information and guidance on the detailed application of the policy on new residential development in countryside locations will be provided in supplementary planning guidance, and will address:

- the types of other buildings which could be considered suitable in identifying appropriate gap sites for the development of single houses in Category 1 Rural Settlement Units, or for the development of up to two houses in Category 2 Rural Settlement Units.
- the restoration or replacement of traditional buildings.
- the development of new large country houses.

# **Policy TC3: Affordable Housing**

Angus Council will seek to secure the delivery of affordable housing equivalent to 25% of the total number of residential units proposed on all residential sites of 10 or more units, or where a site is equal to or exceeds 0.5ha.

Where a qualifying site is being developed in phases of less than 10 units or less than 0.5 hectares the affordable housing requirement will be applied based on the overall capacity of the site.

Angus Council will work in partnership with developers and consider innovative and flexible approaches to secure delivery of an appropriate affordable housing contribution. Where appropriate, Section 75 or other legal agreements may be used.

Details of the scale and nature of the affordable housing contribution sought from individual sites, including tenure, house size and type, will be subject to agreement between the applicant and Angus Council taking into account:

- local housing needs (set out in the current Housing Needs and Demand Assessment);
- physical characteristics of the site;
- development viability; and
- availability of public sector funding.

The Affordable Housing Policy Implementation Guide sets out how the Council will implement this policy and secure the delivery of Affordable Housing in line with the provisions of Scottish Planning Policy and guidance.

# Policy PV1: Green Networks and Green Infrastructure

Angus Council will seek to protect, enhance and extend the wildlife, recreational, amenity, landscape, access and flood management value of the Green Network. Development proposals that are likely to erode or have a damaging effect on the connectivity and functionality of the Green Network will not be permitted unless appropriate mitigation or replacement can be secured. In some cases a developer contribution towards enhancement of the wider Green Network may be appropriate.

Green infrastructure (including open space) will require to be provided as part of new development. Proposals should identify the location and nature of the green network in the area and seek to enhance linkages wherever possible.

The location and function of green networks in Angus will be mapped in a Planning Advice Note.

# Policy PV2: Open Space Protection and Provision within Settlements

Angus Council will seek to protect and enhance existing outdoor sports facilities and areas of open space of sporting, recreational, landscape, wildlife, amenity, food production, access and flood management value. Development involving the loss of open space (including smaller spaces not identified on the Proposals Map) will only be permitted where:

- the proposed development is ancillary to the principal use of the site as a recreational resource;
- it is demonstrated that there is an identified excess of open space of that type (backed up through an open space audit and strategy) to meet existing and future requirements taking account of the sporting, recreational and amenity value of the site; or
- the retention or enhancement of existing facilities in the area can best be achieved by the redevelopment of part of the site where this would not affect its sporting, recreational, amenity or biodiversity value, its contribution to a green network, or compromise its setting; or
- replacement open space of a similar type and of at least equal quality, community benefit and accessibility to that being lost will be provided within the local area.

Development proposals for 10 or more residential units or a site equal to or exceeding 0.5 hectares will be required to provide and /or enhance open space and make provision for its future maintenance. Other types of development may also need to contribute towards open space provision.

Angus Council will seek to ensure that 2.43 hectares of open space per 1000 head of population is provided\*. The specific requirements of any development will be assessed on a site by site basis and this standard may be relaxed taking account of the level, quality and location of existing provision in the local area. In circumstances where open space provision is not made on site in accordance with the relevant standards, a financial contribution in line with Policy DS5 Developer Contributions may be required.

All new open spaces should incorporate the principles of Policy DS3 Design Quality and Placemaking, be publicly accessible and contribute to the enhancement and connectivity of the wider Green Network wherever possible.

\*In line with the Six Acre Standard (National Playing Fields Association)

# Policy PV3: Access and Informal Recreation

New development should not compromise the integrity or amenity of existing recreational access opportunities including access rights, core paths and rights of way. Existing access routes should be retained, and where this is not possible alternative provision should be made.

New development should incorporate provision for public access including, where possible, links to green space, path networks, green networks and the wider countryside.

Where adequate provision cannot be made on site, and where the development results in a loss of existing access opportunities or an increased need for recreational access, a financial contribution may be sought for alternative provision.

# **Policy PV5: Protected Species**

Angus Council will work with partner agencies and developers to protect and enhance all wildlife including its habitats, important roost or nesting places. Development proposals which are likely to affect protected species will be assessed to ensure compatibility with the appropriate regulatory regime.

### **European Protected Species**

Development proposals that would, either individually or cumulatively, be likely to have an unacceptable adverse impact on European protected species as defined by Annex 1V of the Habitats Directive (Directive 92/24/EEC) will only be permitted where it can be demonstrated to the satisfaction of Angus Council as planning authority that:

- there is no satisfactory alternative; and
- there are imperative reasons of overriding public health and/or safety, nature, social or economic interest and beneficial consequences for the environment, and
- the development would not be detrimental to the maintenance of the population of a European protected species at a favourable conservation status in its natural range.

### Other Protected Species

Development proposals that would be likely to have an unacceptable adverse effect on protected species unless justified in accordance with relevant species legislation (Wildlife and Countryside Act 1981 and the Protection of Badgers Act 1992) subject to any consequent amendment or replacement.

Further information on protected sites and species and their influence on proposed development will be set out in a Planning Advice Note.

## Policy PV7: Woodland, Trees and Hedges

Ancient semi-natural woodland is an irreplaceable resource and should be protected from removal and potential adverse impacts of development. The council will identify and seek to enhance woodlands of high nature conservation value. Individual trees, especially veteran trees or small groups of trees which contribute to landscape and townscape settings may be protected through the application of Tree Preservation Orders (TPO).

Woodland, trees and hedges that contribute to the nature conservation, heritage, amenity, townscape or landscape value of Angus will be protected and enhanced. Development and planting proposals should:

- protect and retain woodland, trees and hedges to avoid fragmentation of existing provision;
- be considered within the context of the Angus Woodland and Forestry Framework where woodland planting and management is planned;
- ensure new planting enhances biodiversity and landscape value through integration with and contribution to improving connectivity with existing and proposed green infrastructure and use appropriate species;
- ensure new woodland is established in advance of major developments;
- undertake a Tree Survey where appropriate; and
- identify and agree appropriate mitigation, implementation of an approved woodland management plan and re-instatement or alternative planting.

Angus Council will follow the Scottish Government Control of Woodland Removal Policy when considering proposals for the felling of woodland.

# **Policy PV15: Drainage Infrastructure**

Development proposals within Development Boundaries will be required to connect to the public sewer where available.

Where there is limited capacity at the treatment works Scottish Water will provide additional wastewater capacity to accommodate development if the Developer can meet the 5 Criteria\*. Scottish Water will instigate a growth project upon receipt of the 5 Criteria and will work with the developer, SEPA and Angus Council to identify solutions for the development to proceed.

Outwith areas served by public sewers or where there is no viable connection for economic or technical reasons private provision of waste water treatment must meet the requirements of SEPA and/or The Building Standards (Scotland) Regulations. A private drainage system will only be considered as a means towards achieving connection to the public sewer system, and when it forms part of a specific development proposal which meets the necessary criteria to trigger a Scottish Water growth project.

All new development (except single dwelling and developments that discharge directly to coastal waters) will be required to provide Sustainable Drainage Systems (SUDs) to accommodate surface water drainage and long term maintenance must be agreed with the local authority. SUDs schemes can contribute to local green networks, biodiversity and provision of amenity open space and should form an integral part of the design process.

Drainage Impact Assessment (DIA) will be required for new development where appropriate to identify potential network issues and minimise any reduction in existing levels of service.

### Policy PV18: Waste Management in New Development

Proposals for new retail, residential, commercial, business and industrial development should seek to minimise the production of demolition and construction waste and incorporate recycled waste into the development.

Where appropriate, Angus Council will require the submission of a Site Waste Management Plan to demonstrate how the generation of waste will be minimised during the construction and operational phases of the development.

Development proposals that are likely to generate waste when operational will be expected to include appropriate facilities for the segregation, storage and collection of waste. This will include provision for the separate collection and storage of recyclates within the curtilage of individual houses.