

# Angus Integration Joint Board – Audited Annual Accounts 2018/19

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#### Management Commentary

#### 1. Introduction

Angus Integration Joint Board (Angus IJB) was established on 3<sup>rd</sup> October 2015 as a body corporate by Parliamentary Order under section 9 of the Public Bodies (Joint Working) (Scotland) Act 2014. The IJB took over delegated responsibility for Health and Social Care in Angus from 1<sup>st</sup> April 2016. The IJB's Annual Accounts for 2018/19 reflect the third year since taking over that responsibility and covers the period from 1<sup>st</sup> April 2018 to 31<sup>st</sup> March 2019. The IJB is required to prepare annual accounts under the Local Authority Accounts (Scotland) Regulations 2014 and Regulations under Section 106 of the Local Government (Scotland) Act 1973 and in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2018/19.

This Management Commentary outlines key messages regarding the objectives and strategy of the Angus IJB, its financial reporting and performance and provides an indication of risks which may impact upon the IJB in the future.

#### 2. Purpose and objectives

Angus IJB is a formal Partnership between NHS Tayside and Angus Council (the Parties) as described in the Angus IJB Integration Scheme. That Integration Scheme describes the health and social care functions that have been delegated by the Parties to Angus IJB from 1<sup>st</sup> April 2016.

The IJB's Strategic Plan for 2016-2019, covering the financial year 2018/19, was approved at a meeting of Angus IJB Board on 23<sup>rd</sup> March 2016. The following is an extract from the Strategic Plan:-

"From April 2016 Angus Council, NHS Tayside, the third and independent sectors are working together in a new Angus Health and Social Care Partnership (HSCP). The Angus HSCP has been established under the provisions of the Public Bodies (Joint Working) (Scotland) Act 2014. The partnership has been formed following the signing, by the parent bodies, of an Integration Scheme setting out the legal arrangements. The work of the partnership is overseen by the Integration Joint Board."

Angus IJB is responsible for Community Health and Social Care Services for the population of Angus (c116,000 - National Records of Scotland mid-2017 population estimate) across an area that is co-terminus with Angus Council. Services provided are fully described in the Integration Scheme and include, amongst others, Older People's Services, Mental Health Services, Learning Disability Services, Physical Disability Services and Substances Misuse Services. As one of three IJBs in Tayside, Angus IJB also hosts Tayside wide services including Out of Hours and Speech Therapy and is the lead Health and Social Care Partnership for Primary Care in Tayside. Through the developing Large Hospital Set Aside arrangements, Angus IJB also has a strategic planning responsibility for a range of Acute Hospital Services including for Accident and Emergency Services, General Medicine, Geriatric Medicine and Respiratory Medicine generally provided at Ninewells Hospital, Dundee or Stracathro Hospital near Brechin.

#### 3. Strategic Plan

Progress towards the objectives of the Strategic Plan is regularly reported to the IJB Board and the bimonthly Strategic Planning Group. Included in the publication of the IJB's 2018/19 Annual Performance Report is an assessment of progress against the Strategic Plan. The IJB also has a delivery plan linked to the Strategic Plan that is shared via IJB Management groups (including the Strategic Planning Group) and associated market facilitation plan. During 2018/19, the IJB has continued to review its market facilitation plan, which is intended to describe future care needs and thereby help support and shape the market to meet those needs. During the second half of 2018/19, the IJB has been focussed on developing its next Strategic Commissioning Plan for the period 2019-2022. This was approved by the IJB in April 2019.

The new Angus IJB Strategic Commissioning Plan describes the IJB's vision..." Working together, developing communities that actively care, promoting wellbeing and creating the best possible health and social care across Angus." It also sets out a series of ambitions, describes the IJB's model of care ("The Angus Care Model") and describes the engagement work undertaken to develop the plan. The plan continues to be described around the four main priorities that existed in the 2016-2019 plan as follows:-

Priority 1 – Improving Health, Wellbeing and Independence.

- Priority 2 Supporting care needs at Home.
- Priority 3 Developing integrated and enhanced Primary care and community responses.
- Priority 4 Improving integrated care pathways for priorities in care.

The plan describes resource, workforce, property and IT issues and, in particular, describes changes that will contribute towards the IJB being able to deliver its Strategic Commissioning Plan within available resources.

#### 4. Operational Review

The IJB has successfully delivered services throughout 2018/19 in line with the Integration Scheme. While the Strategic Plan and operational imperatives create a challenging and busy landscape for the IJB in terms of operational service delivery, progress has been made across a range of issues including:-

- The further development and implementation of the Angus Care Model. This was first described to the IJB Board in October 2017 and in 2018/19 major steps forward included changes to Community Hospital services in Montrose and reaching agreement regarding proposals for the future configuration of Minor Injury and Illness Services. Further work is required to conclude existing plans at Stracathro and to develop additional plans for Medicine for the Elderly and Psychiatry of Old Age Services. Aligned to this the IJB has now moved to the final stages of the implementation of Enhanced Community Support across Angus (scheduled for early 2019/20).
- As part of the Angus Care Model work, towards the end of 2018/19 a review of Residential Care Home Services was shared with the IJB that may result in future changes in service delivery.
- The latest phase in the Help to Live at Home Programme were concluded with the implementation of new procurement arrangements. This work continues to develop dynamically with an extended use of the "Fair Cost of care" agreed and developments regarding new Home Care contract oversight systems well progressed.
- The IJB has successfully improved its Prescribing position through developing and maintaining successful engagement with local General Practices, continued work with secondary care and ongoing collaboration across Tayside through the Tayside Prescribing Management Group. While the IJB has made good progress, as noted through the year the IJB remains exposed to a high level of risk regarding Prescribing.
- The IJB has continued to develop redesign proposals for both Mental Health and Learning and Physical Disability Services. This includes responding to the Scottish Government Mental Health Action 15 priorities, managing additional funding for Alcohol and Drug Partnerships, working with neighbouring IJBs to look at In Patient Mental Health Services and developing accommodation for Learning Disability service users.
- Within Older People's Services the IJB is undertaking reviews of both Day Care Services and Supported Accommodation to ensure the services the IJB provides continue to meet our service user requirements and are consistent with Strategic Plans.
- Implementing the first phase of the new 2018 General Medical Services contract. This has farreaching implications for local General Practices and the services that support them. The initial phase (2018-2021) focuses on investing in the services that support local General Practices and addressing sustainability issues.
- Implementation of the Carers Act (2018) in April 2018. Further work is still required to ensure the IJB can deliver the full implementation of the Carers Act within the available resources.
- Undertaking the preparatory work regarding the implementation of extending free personal care to under 65s (Frank's Law).
- The IJB has amended its working practices to reflect the introduction of GDPR (General Data Protection Regulation), has developed its first integrated Workforce Plan and has reviewed Social Care Eligibility Criteria during 2018/19.

The IJB has had to manage a number of challenges throughout the year including workforce issues (e.g. within General Practices and relating to an aging workforce) and some instability within third sector and independent sector providers. The IJB continues to develop responses to these challenges including introducing apprenticeships in care roles to address workforce issues. There have also been some delays in projects that the IJB had anticipated would be more developed including the Residential Care Home review and Stracathro developments. Some of the delays reflect capacity constraints but many reflect the increasing complexity of the challenges faced by the IJB.

It continues to be important to recognise the scale of change that the Angus population, staff within the partnership and third sector and independent sector providers the IJB works with have had to absorb. These changes reflect the scale of the challenge Angus IJB faces to deliver sustainable and safe services within available financial and workforce resources, but also highlight the need to ensure services do remain sustainable.

#### 5. Performance Reporting

Section 42 of the Public Bodies (Joint Working) (Scotland) Act 2014 states that Integration Authorities must prepare an annual performance report for each reporting year. The report is intended to set out an assessment of performance by each Integration Authority in planning and carrying out its integration functions.

Angus IJB regularly receives Performance Report updates. Angus IJB's third annual performance report for the reporting year 2018/19 was produced in June 2019.

https://www.angus.gov.uk/media/item\_8\_report\_37\_19\_annual\_strategic\_progress\_and\_performance\_r eport\_appendix

While the Annual Performance Report contains more detail, a summary of the IJB's performance is included after the Management Commentary.

#### 6. Financial Management

The IJB's finances are overseen by the IJB's Chief Finance Officer with support from Finance functions within Angus Council and NHS Tayside. This support is provided as part of overall arrangements for corporate support services whereby Angus Council and NHS Tayside provide a range of services, including Finance, Human Resources and Legal & Democratic Services, without charge to Angus IJB.

Prior to April 2016, the IJB had developed the financial governance infrastructure required to allow it to assume new responsibilities from 1<sup>st</sup> April 2016. That financial governance infrastructure continues to be reviewed and refreshed.

#### 7. Analysis of Financial Statements

A main objective of these Annual Accounts is to provide information about the financial position and financial performance of the IJB that is useful to a wide range of users in making and evaluating decisions about the allocation of resources.

The 2018/19 Annual Accounts comprise:-

a) Comprehensive Income and Expenditure Statement – This statement shows that the IJB operated at an overall surplus of £5.054m (i.e. under spent by £5.054m) in 2018/19 on the total income of £169m. This under spend (3.0% of 2018/19 income) was within both Adult Services (Social Care) and Health Services and, in the first instance, will be carried forward into 2019/20 through the IJB's reserves.

Part of this under spend (£929k) related to Scottish Government ring-fenced funding associated with specific initiatives (e.g. the implementation of the 2018 General Medical Services contract). This £929k was separately noted in the IJB's Management Accounts leaving the IJB with an operational surplus of £4.125m.

- b) Movement in Reserves The IJB had 2018/19 opening reserves of £962k. Due to the operating surplus noted above, at the 2018/19 year end the IJB now has year-end reserves of £6.016m. This includes ear-marked reserves of £929k regarding ring-fenced funding noted above. These reserves are managed in line with the IJB's reserves policy.
- c) Balance Sheet In terms of routine business the IJB does not hold assets, however the reserves noted above are reflected in the year-end balance sheet.
- d) Notes, comprising a summary of significant accounting policies, analysis of significant figures within the Annual Accounts and other explanatory information.

The Annual Accounts for 2018/19 do not include a Cash Flow Statement as the IJB does not hold any cash or cash equivalents.

#### 8. Financial Performance

Throughout 2018/19, Finance Reports have been presented to IJB Board meetings. These reports set out information regarding the annual budgets and projected financial out-turns for the financial year as well as describing financial risks and reserves positions. At the end of the 2018/19 financial year, a year end summary report, reflecting the £5.054m underspend noted above, was submitted to the June 2019 IJB Board meeting.

Reports through the year projected in year under spends within Adult Social Care relating to one-off underspends (regarding for example the timing of the implementation of the Living Wage for sleepovers and the timing of resettlement of patients from hospital care), the longer term containment of demographic cost pressures and early delivery of savings plans. At the year end the underspend increased beyond original projections due to late information resulting in an Adult Social Care position of an under spend of £1.6m.

Within the IJB's local Community Health Services good progress was reported through the year on delivering recurring savings (including c£600k resulting from In Patient Care changes as part of the introduction of the Angus Care Model) and containing costs. This helped to offset ongoing overspends regarding Hosted Services (including Mental health Services) and local Primary Care prescribing over spends. Prescribing, while still overspending, was an area of significant improvement during 2018/19 with the IJB's cost per weighted patient dropping from c14% above the national average to under 8% above the national average. The overspend within Prescribing fell from c£3.1m to c£1.1m. As this overspend has been managed down, so this has directly improved the financial position during 2018/19 compared to previous years. In addition to these factors, in 2018/19, NHS Tayside devolved an additional c£1.2m of non-recurring resources to the IJB. This reflected funds previously managed at NHS Tayside level on behalf of the IJB. On a one-off basis only, those resources have directly contributed to the IJB's in year financial position. While Finance reports from mid 2018/19 onwards had forecast health under spends, these also improved significantly in the final quarter reflecting some late adjustments, material underlying improvement in service position and the release of the non-recurring funds from NHST Tayside to support the overall IJB position. The overall financial position for the IJB's Health Services, reflecting progress with the Angus Care Model, a much improved prescribing position and one off benefits from non-recurring resources, was a c£2.5m under spend.

The financial position for both Adult Services and Health Services has therefore improved compared to 2017/18. It does mean that, with hindsight, the IJB could have been able to make some different decisions during 2018/19. However, those decisions would always have been constrained by the longer term financial picture while the improved financial position in 2018/19 also means the IJB has a better starting point for the new financial year.

In addition to the above, the IJB also had under spends attributable to ring-fenced funding (£929k) and this under spend was subsequently attributed to ear-marked reserves.

Throughout 2018/19, IJB Finance reports also provided regular feedback to the IJB regarding progress with savings initiatives. Additionally, noting the materiality of Primary Care prescribing over spends to the IJB's overall position, the IJB continued to receive regular Prescribing reports setting out the work underway locally and regionally to address the local Prescribing challenges.

#### 9. Financial Outlook

On an annual basis, Angus IJB negotiates budget settlements with both Angus Council and NHS Tayside. Angus IJB has now agreed a budget settlement with Angus Council for 2019/20 and is working with interim budget assumptions regarding a budget settlement from NHS Tayside for 2019/20. Subject to further discussion with NHS Tayside, budget settlements for 2019/20 will be as follows:-

Budgets to be delegated from Angus Council -  $\pounds$ 47.502m Budgets to be delegated from NHS Tayside -  $\pounds$ 124.261m Total budgets to be devolved to the IJB -  $\pounds$ 171.763m.

The above was set out in a report to the IJB in April 2019 (report 21/19), alongside the IJB's Strategic Commissioning Plan.

The budgets above include assumptions regarding Large Hospital Set Aside resources. This part of the IJB's resource framework remains subject to further development. While this is a national issue subject to national focus, Angus IJB continues to seek to progress this issue with both NHS Tayside and other Tayside IJBs.

Budget settlements from both Partners are subject to Scottish Government influence and direction. However, despite final settlements specifically providing funding to contribute to addressing a number of pressures (e.g. inflationary, service, legal and contractual pressures) the IJB is still faced with significant underlying challenges in terms of containing service, demographic and inflationary type pressures. The IJB regularly considers its multi-year financial plans and the latest plans (April 2019), included an assumed reliance on reserves to breakeven in 2019/20 thereby highlighting the underlying shortfalls in financial plans. Report (21/19) indicated the following financial position:-

Year		2019/20	2020/21	2021/22
		£K	£K	£K
Shortfalls		-644	-3433	-5996
Planned Use Reserves	of	644	1856	0
Revised Shortfall		0	-1577	-5996
Cumulative Shortfall		0	-1577	-7573

While projected shortfalls (which could be exacerbated by shortfalls in savings delivery against planning targets, or impacted on by increased pressures) are assumed to be offset by reserves in 2019/20 and partially offset by reserves in 2020/21, there is a clear significant structural shortfall in the overall financial plans associated with the 2019/22 Strategic Commissioning Plan. The IJB therefore needs to continue to develop the intentions within the Strategic Commissioning Plan to allow it to develop overall plans that are deliverable within available funds. This is a key issue that the IJB needs to address in the early part of 2019/20. It does suggest a stepped change may be needed in each of the pace of decision making, the implementation of plans and the tolerance thresholds of the IJB to potential changes that, initially at least, are expected to be as consistent with the IJB's Strategic Plan as is realistically possible. Beyond that the IJB's Strategic Commissioning Plan may require to be revisited.

Future updates to the IJB's Strategic Financial Plans will reflect further information regarding likely budgets for 2020/21 and beyond and an updated assessment of the current financial position reflecting information available at the year end.

As Angus IJB negotiates budget settlements with both Angus Council and NHS Tayside on an annual basis, so the future funding assumptions for Angus IJB are linked to those of both Partner organisations and the Scottish Government's position. With the whole Public Sector subject to continued financial pressure, so the IJB will monitor funding streams available from the Scottish Government and the overall financial positions of NHS Tayside and Angus Council as these factors will have an impact on the financial resources available to Angus IJB.

In terms of financial sustainability it is important to note that the Angus Integration Scheme states that from 2018/19 "In the event that an over spend is evident following the application of recovery plan, use of reserves or where the Strategic Plan cannot be adjusted, the following arrangement will apply...the over spend will be shared in proportion to the spending Direction for each party for that financial year." While the IJB did not overspend in 2018/19, it is currently forecasting an overspend in future years. This will change the relationship with the IJB's Partners as they will become increasingly impacted by the IJB's financial position and therefore focussed on the IJB addressing forecast shortfalls.

The IJB regularly documents prospective financial risks. Significant longer term and ongoing risks include:-

Risk	Situation	Mitigating Action	Responsible Officer
Funding	The IJB's funding for future years remains subject to uncertainty.	The IJB is seeking to resolve a series of unclear issues that may have an impact on IJB resources.	Chief Finance Officer
Cost Pressures	The IJB does require to manage a series of inflationary, demographic, legal and contractual pressures.	Through local forums, the IJB will work to manage and contain pressures and ensure mitigating or offsetting measures are in place.	Chief Officer
Planned Interventions	There is a risk that planned interventions are subject to delay or partial delivery.	Through local forums the IJB will work to ensure plans are delivered on a timely basis and at the planned level.	Chief Officer
Financial Planning	Financial Plan contains a number of estimates and assumptions.	Estimates and assumptions exist re reserves management, Hosted Services and projections of service pressures. These issues will all be monitored and any variance to plans highlighted.	Chief Finance Officer
Sustainability Issues	Sustainability Issues exist re Workforce, Third Party Providers and General Practices.	The IJB continues to work with all interested parties to mitigate these risks.	Chief Officer

#### 10. Management of Risks

Angus IJB has an approved Risk Management Policy and Strategy in place. The IJB monitors a series of corporate strategic risks using agreed methodologies. The risks monitored include service, financial, clinical care and professional governance, performance management and workforce risks. The scrutiny and management of risks is devolved to the Angus HSCP Clinical, Care and Professional Governance Forum, chaired by the Health & Social Care Partnership's Associate Medical Director. Monitoring of risk performance is undertaken on a bi-monthly basis with an overview provided to EMT and within half-yearly performance reports to IJB (e.g. see report 84/18).

Risk	Risk Detail	Maximum Risk Status During 2018/19 <sup>1</sup>	Risk Status at March 2019 <sup>1</sup>	Mitigating Actions
Sustainability of Primary Care Services	To maintain sustainable Primary Care Services both in and out of hours due to national recruitment issues.	RED	RED	Reports regularly provided to CCPG and Primary Care Board regarding developing Recruitment and Retention solutions.
Prescribing Management	Noting relative local costs, to promote clinically effective, cost effective and consistent management of prescribing.	RED	RED	Regular Board Updates. IJB engaged with local General Practices, Secondary care and Tayside forums to review Prescribing activity and develop and implement planned interventions.
Financial Management	Noting long term financial forecasts, to maintain good quality financial management and to ensure the Partnership uses all available resources as effectively and efficiently as possible.	RED	RED <sup>2</sup>	Financial Planning updates provided regularly to IJB Board meetings. Regular reports provided to Audit Committee.
Enhanced Community Support (ECS)	To create the capacity and environment to support the delivery of ECS.	AMBER	GREEN <sup>3</sup>	The final planning for ECS roll- out has now been approved and is to be implemented in early 2019/20.
Performance Management	To provide assurance to the IJB Board and Partners that the partnership is a high functioning organisation that is delivering on required and agreed change.	AMBER	AMBER	Performance framework in place and reports providing national core dataset are being provided half-yearly to IJB. IJB's EMT to review its oversight of Performance information.
Workforce Optimisation	To bring together health and social care staffing by creating opportunities to improve outcomes, increase efficiency and reduce duplication. Maximise recruitment and training opportunities to ensure the workforce can meet the services strategic objectives.	RED	RED	IJB has approved an Integrated Workforce Plan and EMT will review regularly.

The following risks were regularly monitored by the IJB during 2018/19.

Complex and Co-existing Conditions	To improve the process and pathways in Angus for those with complex and co-existing needs, improving the individual's experiences and outcomes.	RED	AMBER <sup>3</sup>	An Angus Complex and Co- existing Conditions Governance panel will be established to consider the specific service input and resource required to allow authority for decision making, risk taking and governance.
Compliance with GDPR and Data Protection Act 2018	To provide assurance that systems are in place to comply with legislation	RED	AMBER 4	Extensive ongoing work underway to mitigate the risk. Monitored bi monthly via Angus CCPG Forum.
Commissioned Service Provider Instability	To monitor and provide assurance that mechanisms for identifying early warning signs that large national providers operating locally are failing or in difficulty	AMBER	AMBER	Issue remains significant as preventing occurrence is not always possible; in some instances, the best that can be expected is that the Partnership receives early notification and can mitigate impact for service users with forward planning. We may also choose to provide additional support to a provider during a period of particular fragility.
European Union(EU) Withdrawal	To establish an HSCP structure to manage impact of EU Withdrawal e.g. daily huddles over the first 12 weeks. This needs to include reprioritisation of operational, planning and management resources if required.	YELLOW	YELLOW	Angus HSCP linking with national, regional, and local resilience groups (NHS Tayside EU Withdrawal Readiness Group and Tayside Local Resilience Partnership Working Group (EU Exit). The purpose of these groups is to assess risks, prepare business continuity management plans, share information and co-operate in mitigating risks.

Notes

- 1. All Risks graded Red (High Risk) through Amber, to Yellow, to Green (Low Risk).
- 2. Risk revised down to Amber in April 2019.
- 3. Risks subsequently archived in June 2019.
- 4. Risk revised down to Yellow in April 2019.

The IJB receives updates on risks half-yearly in regular Performance reports.

#### 11. Further Information

These Annual Accounts refer to both the Angus IJB Integration Scheme and Angus IJB Strategic Plan. These can be found at:-

Angus IJB Integration Scheme: https://www.angushscp.scot/wp-content/uploads/2018/08/Angus-Integration-Scheme-April-2018.pdf

Angus IJB Strategic Plan 2019-2022: https://www.angushscp.scot/strategic-commissioning-plan/

Angus IJB publishes all formal Board papers at:

https://www.angus.gov.uk/social\_care\_and\_health/angus\_health\_and\_social\_care\_partnership/integr ation\_joint\_board\_agendas

Further information regarding the Annual Accounts can be obtained from Chief Finance Officer, Angus IJB, Angus House, Orchardbank Business Park, Forfar, DD8 1AN.

#### 12. Conclusion and Acknowledgements

We are pleased to record that during 2018/19 the IJB has successfully delivered health and social care services to the population of Angus and, for hosted services, to the population of Tayside. We

acknowledge this has been another challenging year with further changes and planned changes to local services. The IJB's ability to deliver these services has only been achieved through the hard work of staff employed in Angus Council and NHS Tayside and through close work with other partner organisations.

Looking forward, while the IJB faces continuing challenging financial circumstances, the IJB also plans to continue to take advantage of the opportunities available through Health and Social Care Integration to best deliver affordable and sustainable health and social care services for the population of Angus.

Vicky Irons	Lois Speed	Alexander Berry
Chief Officer	Chairperson	Chief Finance Officer
28 August 2019	28 August 2019	28 August 2019

#### Annual Performance Summary

The information contained in this part of the report is an extract from Angus IJB's 2018/19 Annual Performance Report published separately and available at:

https://www.angus.gov.uk/media/item\_8\_report\_37\_19\_annual\_strategic\_progress\_and\_performance\_r eport\_appendix

#### What we have achieved in 2018/19

- ✓ Angus performs well nationally in relation to eight of ten national quantitative core indicators particularly in relation to admissions, bed days and timely discharge. This good performance shows the progress the partnership has made in shifting the balance of care to more community based and responsive services and addressing the average length of stay in hospital following an emergency admission.
- ✓ The performance in relation to two of the national core indicators; falls admissions and percentage of adults with intensive care needs has fallen. A full review of all information in relation to falls is required to understand why the Angus performance has declined, while Scotland as a whole continues to improve.
- ✓ We have developed a new Strategic Commissioning Plan for 2019-22. We are developing new Locality Improvement Plans to support the delivery of this new Strategic Commissioning Plan.
- ✓ We have delivered training on 'Life Curve' to our Enablement Response Teams to support the staff in promoting greater independence with service users.
- ✓ We have introduced 'Just Checking', a digital monitoring system, to support the assessment of people who may need support with personal care.
- ✓ We have delivered more support in communities that means we have been able to cease Inpatient Services in Montrose Royal Infirmary. Typically there continue to be more than 20 empty hospital beds in Angus every day. This demonstrates continued progress with the delivery of the Angus Care Model, supporting people in communities
- ✓ We have introduced temporary independent intermediate care services in North East Angus to support step up care by GP's.
- ✓ We have launched the Angus HSCP website and continue to work with communities to improve and develop content.
- ✓ We can demonstrate that people are moving into care homes later in life for shorter periods of time and with a higher level of need.
- ✓ We have introduced a 'Check Tech Out' Scheme to support people to learn about digital technology before purchasing their own equipment.
- ✓ We have commenced the discussion to develop Treatment and Care services in our localities. This may include leg ulcer, wound care support, vaccine transformation, physiotherapy first and an extension to our social prescribing service.
- ✓ The new Integrated Overnight Service in Angus (IONA), developed during 2018/19, commenced on 1 April 2019. This will provide a more appropriate service enabling patients to stay at home. In addition there is still a 24 hour service based in Minor Injury Unit at in Arbroath Infirmary
- ✓ Innovative work carried out in Letham Health and Wellbeing Centre was shortlisted in the "Innovative Remote and Rural Services" category of the Annual Scottish Digital Health and Care Awards.
- ✓ Medication Management continues to improve. A local Angus GP recently won a STAR Award for his leadership around this.
- ✓ We have established a new Mental Health and Wellbeing Network with the Angus Community Planning Partnership. It's Vision is to support all agencies to work together to promote prevention and early intervention opportunities, activities and support service improvements and links to other strategic planning groups to achieve the best outcome possible for the citizens of Angus in relation to all aspects of mental health and wellbeing, specifically including suicide prevention.

Nine of our GP Practices now have Mental Health and Wellbeing Workers delivering a preventative and early intervention model. The remaining eight practices will have this service by 2021.

#### National and Local Indicators 2018/19

Table 1 shows the summary of Angus 2018/19 performance in relation to the Scottish (2018/19) performance across a range of national indicators. Four national indicators remain undeveloped and are therefore not included in the summary table. National Indicators 1 to 10 are only measured biennially so there is no data to report for 2018/19. The national indicators are reported in relation to the four strategic priorities and 3 performance areas in the manner described in Table 2 which shows the association between the national outcomes, national indicators and the four AHSCP strategic priorities.

#### Quantitative Indicators (NI 11-23)

The quantitative indicators aim to show the shift in the balance of care from institutional services to community based services. Some of these indicators are used by a Joint Ministerial Steering Group to show progress against the Scottish Governments National Delivery Plan for Health and Social Care which was published in 2016. These indicators are:

NI 12 Emergency admission rate for adults (per 100,000 population).

NI 13 Emergency bed day rate for adults (per 100,000 population).

NI 15 Proportion of last 6 months of life spent at home or in a community setting.

NI 19 Number of days people spend in hospital when they are ready to be discharged (per 1,000 population).

In addition, the Joint Ministerial Steering Group are interested in information on performance in relation to two additional indicators which are not part of the national core data set. These are:

A&E attendances (adults)

Balance of Care

Two local indicators in relation to personal care and care home use are also described in the summary to begin to address information in relation to balance of care.

Table 1 includes colours which describes Angus performance as follows:

Angus is performing well against the Scottish average



Angus rate is similar to the Scottish average but there is room for improvement (<=5%)

Angus has greater room for improvement against the Scottish average

	Quantitative Indicators 2017-18										
	Indicator	Title	Scotland 2015/16	Angus 2015/16	Scotland 2018/19	Angus 2018/19	Notes				
cators	NI - 11	Premature mortality rate per 100,000 persons	441 (2015)	391 (2015)	425 (2017)	384 (2017)	We have made progress towards addressing premature mortality. The gap between premature mortality in the least and most deprived areas of Angus is also narrowing. <i>Note: These rates are per calendar year rather than financial year. The latest year available from NRS is 2017. The rate for Angus for 2018 (from LIST- not official statistics) is 318.</i>				
	NI - 12	Emergency admission rate for adults (per 100,000 population)	12,281	10,535	11,492	10,951	Whilst admission rates have increased in Angus from 2015/16 to 2018/19 there has been a reduction, for the first time, between 2017/18 and 2018/19.				
	NI - 13	Emergency bed day rate for adults (per 100,000 population)	128,630	117,547	107,921	98,834	Bed day rates continue to decline. Previously this has been due to improvements in average length of stay. This latest improvement is related to reductions in admissions and improvements in timely discharge.				
National Data Indicators	NI - 14	Re-admission to hospital within 28 days for adults (per 1,000 population)	98	105	98	99	Re-admissions are recorded as a percentage of those who have previously been admitted. Reductions in re-admissions contribute to the overall reduction in admissions experienced between 2017/18 and 2018/19.				
Vational	NI – 15	Proportion of last 6 months of life spent at home or in a community setting.	87%	90%	89%	91%	Angus is amongst the best performing partnerships in Scotland in relation to this indicator.				
	NI – 16	Falls admission rate per 1,000 population aged 65+	21.6	19.3	21.6	25.5	Falls admission rates for people over 65 in Angus are increasing. In Scotland falls admission rates are falling. In Angus 45% of all fall admissions for people aged over 65 are people aged over 85 who account for 12% of the over 65 population. The percentage of people aged over 85 in our over 65 population is the same as Scotland as a whole. Falls have been identified as an area for further assessment and improvement, with a comprehensive falls action plan to be implemented.				
	NI - 17	Proportion of care services graded 'good' (4) or better in Care Inspectorate inspections ( *2015/16)	83%	90%	82%	83%	There have been changes to inspection processes following the introduction of the National Care Standards. Comparisons between current and previous performance may therefore be against different inspection themes and standards.				

# Table 1: Angus' Performance for national indicators and local indicators (from ISD provisional data)

	NI - 18	Percentage of adults with intensive care needs receiving care at home	61% (2015)	52% (2015)	61% (2017)	51% (2017)	This indicator is focused on the proportion of people known to the Partnership who receive personal care. The proportion of people in Angus who have a community alarm is higher than the Scottish average. This indicator does not include other types of service, for example day care, which also supports people to live independently. Day care does not feature in the service arrangements of many areas of Scotland. It is noted that there has been an increase in personal care in 2018/19 not accounted for in this 2018/19 national reporting which only includes data to the end of 2017. Note: These rates are per calendar year rather than financial year. The latest year available from NRS is 2017.
	NI - 19	Number of days people aged 75+ spend in hospital when they are ready to be discharged (per 1,000 population)	915	368	805	320	Good progress has been made in addressing the issue that led to a reduction in performance in this area in 2017/18.
	NI - 20	Percentage of health and care resource spent on hospital stays where the patient was admitted in an emergency	24%	28%	22%	23%	Dundee and Perth & Kinross Partnerships perform at a similar level to Angus for this indicator. This indicator is influenced by the cost of hospital care in Tayside as well as bed day use.
tors	LI -24	Personal care hours rate per 1,000 18+	Not available	2697	Not available	4705	Personal care provision has increased across all localities of Angus.
Local Indicators	LI -25	Care home nights rate per 1,000 65+	Not available	10718	Not available	10414	People are entering care homes later in life and for a shorter periods.

#### Annual Governance Statement

#### **Introduction**

In October 2015, the Scottish Government approved Angus IJB's Integration Scheme thus formally constituting the Partnership with the intention of it being responsible for services from 1<sup>st</sup> April 2016. Angus IJB duly assumed responsibility for services from 1<sup>st</sup> April 2016 and this Governance Statement therefore reflects the responsibilities assumed from 1<sup>st</sup> April 2016.

The Annual Governance Statement explains the IJB's governance arrangements and reports on the effectiveness of the IJB's system of internal control.

#### Scope and Responsibility

The IJB is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for and used economically, efficiently and effectively.

To meet this responsibility the IJB has established arrangements for governance which includes a system of internal control. The system is intended to manage risk and to support the achievement of the IJB's policies, aims and objectives. Reliance is also placed on the NHS Tayside and Angus Council systems of internal control that support compliance with both organisations' policies and promotes achievement of each organisation's aims and objectives, as well as those of the IJB.

The system can only provide reasonable and not absolute assurance of effectiveness.

#### The Governance Framework and System of Internal Control

The Board of the IJB comprises voting members, nominated by either NHS Tayside or Angus Council, as well as non-voting members including a Chief Officer appointed by the Board. Board membership during 2018/19 is documented in the Angus IJB Remuneration Report within the Annual Accounts.

Angus IJB also has an Audit Committee chaired by a member of the IJB and comprising 5 further IJB members. During 2018/19, the Audit Committee met 4 times and the membership at the year end was as follows:-

Councillor Julie Bell (attended 4 of 4 meetings) Peter Burke (attended 4 of 4 meetings) Jim Foulis (attended 3 of 4 meetings)

During the financial year, other Audit Committee members included David Barrowman (attended 4 of 4 meetings), Trudy McLeay (attended 2 of 2 meetings) and Barbara Tucker (attended 2 of 4 meetings).

Andrew Jack became a member of the Audit Committee in 2018/19 but after all 2018/19 meetings concluded.

The Audit Committee had two vacancies at the year end and the IJB filled these vacancies at its April 2019 Board meeting with Kathryn Lindsay and Graeme Martin joining the Audit Committee.

Since the year end Jim Foulis has retired from his role and the IJB will see a replacement for him on the Audit Committee.

The main features of the governance framework in existence during 2018/19 were:

- Approved Integration Scheme, Scheme of Delegation, Standing Orders and Financial Regulations.
- Bi-monthly public meetings of the IJB.
- Code of Conduct and Register of Interests for all IJB members.
- Monthly Executive Management Team and Senior Leadership Team meetings.
- Formal bi-monthly Strategic Planning Group overseeing the IJB's Strategic Plan and its implementation and updating.
- Bi-monthly Clinical, Care and Professional Governance forum.
- Bi-monthly Staff Governance Committee.
- Audit Committee meetings approximately 4 times per annum (4 in 2018/19) with responsibility for agreeing the Annual Internal Audit Plan, considering the results of any external or internal

inspections, assessments or audits of the IJB and to scrutinise the Annual Accounts and Governance Statement of the IJB.

- Appointment of Fife, Tayside and Forth Valley Management Services as Internal Auditors for the IJB with support from Angus Council Internal Audit.
- Appointment of Audit Scotland as External Auditors for financial years 2016/17 to 2020/21.
- Chief Officer in post for duration of 2018/19.
- Chief Finance Officer in post for the duration of 2018/19 with the Chief Finance Officer having overall responsibility for the IJB's financial arrangements, being professionally qualified and having suitable experience to lead the IJB's finance function and to direct staff. In line with overall Corporate Support arrangements, the Chief Finance Officer is reliant on the finance support provided by both NHS Tayside and Angus Council.
- Review of the "Role of the Chief Finance Officer in Local Government".

The governance framework described above operates on the foundation of internal controls, including management and financial information, financial regulations, administration, supervision and delegation. During 2018/19 this included the following:

- Implementation of the IJB's Risk Strategy.
- Implementation of the IJB's Performance Reporting Framework.
- Provision of regular financial monitoring reports to the IJB.
- Provision of regular budget settlement reports.
- Provision of regular Strategic Financial Planning reports to the IJB.
- Approval and delivery of an Annual Internal Audit Plan.
- Issuing of high-level Directions to Partner organisations.
- Implementation of the IJB's Complaints handling procedure.
- Implementation of Clinical, Care and Professional Governance monitoring arrangements.
- Approval and implementation of the IJB's GDPR (General Data Protection Regulation) protocols.
- Reliance on the procedures, processes and systems of partner organisations.

The IJB complies with "The Role of the Head of Internal Audit in Public Organisations" (CIPFA publication) and operates in accordance with "Public Sector Internal Audit Standards" (CIPFA publication). The Head of Internal Audit reports directly to the Audit Committee with the right of access to the Chief Financial Officer, Chief Officer and Chair of the IJB Audit Committee on any matter. The annual programme of internal audit work is based on a strategic risk assessment, and is approved by the Audit Committee.

#### Development Issues

The IJB is required to review the effectiveness of its governance structures regularly. The IJB acknowledges that as a maturing organisation, working in a complicated environment, further development and review of governance structures is still required. Areas for continued development and review include:-

Area for Improvement	Lead Officer	Planned Completion Date
Development of Large Hospital Set Aside arrangements in conjunction with NHS Tayside.	Chief Officer/Chief Finance Officer	December 2019
Development of improved Hosted Services arrangements including improved sharing of information between the three Tayside IJBs	Chief Officer	December 2019
Review the quality of corporate support arrangements that the IJB is reliant upon and that are currently provided by Angus Council and NHS Tayside.	Chief Officer	December 2019
Review the overall governance framework that supports the relationship between Angus Council and NHS Tayside and Angus IJB.	Chief Officer	December 2019

All the above issues were noted in the both the 2016/17 and 2017/18 Governance Statements. Progression with these issues has been limited due to their complexity, the requirement to work with other parties (e.g. NHS Tayside with respect to Large Hospital Set Aside), the management capacity available and the competing demands across a range of governance and operational issues. However, as noted by the IJB's Internal Auditors, these are issues that the IJB does need to make progress with and that the IJB will continue to take forward.

During 2019/20 the IJB will also consider other issues noted by the IJB's Internal Auditors including further developing the use of Directions to Partners, reviewing business continuity plans and reflecting on and learning from the movement in the IJB's projected financial out-turn in the final quarter of 2018/19.

The IJB will also consider the requirements and actions that need to be taken forward after the selfevaluation exercise related to the Ministerial Steering Group for Health and Social Care Integration Review.

#### **Review of Effectiveness**

As noted, the IJB has responsibility for reviewing the effectiveness of its governance structures regularly. Throughout 2018/19 governance reports have regularly been provided to the IJB's Audit Committee though for 2019/20 these will be more comprehensive and link back to outstanding actions from, for example, Annual Internal Audit reports.

At the end of 2018/19, the IJB's Chief Internal Auditor has reviewed the IJB's governance arrangements and in the IJB's 2018/19 Annual Internal Audit report notes:-

- 1. As Chief Internal Auditor, this annual report to the IJB provides my opinion on the IJB's internal control framework for 2018/19.
- 2. Based on work undertaken I have concluded that reliance can be placed on the IJB's governance arrangements and systems of internal controls for 2018/19.
- 3. In addition, I have not advised management of any concerns around the following:
  - a. Consistency of the Governance Statement with information that we are aware of from our work;
  - b. The format and content of the Governance Statement in relation to the relevant guidance;
  - c. The disclosure of all relevant issues.

While there remain a number of challenging areas of governance (described above in "Development Issues" section) that are still developing and require to be developed further, it is the opinion of the IJB Chairperson and Chief Officer that at 31 March 2019, reasonable assurance can be placed upon the adequacy and effectiveness of the IJB's governance arrangements. We consider that the internal control environment provides reasonable and objective assurance that any significant risks impacting on the IJB's principal objectives will be identified and actions taken to avoid or mitigate their impact. Additionally systems are in place to regularly review and improve the internal control environment.

Councillor Lois Speed	Vicky Irons
Chairperson	Chief Officer
28 August 2019	28 August 2019

#### Angus IJB Remuneration Report

#### Introduction

This Remuneration Report is provided in accordance with the Local Authority Accounts (Scotland) Regulations 2014. It discloses information relating to the remuneration and pension benefits of specified IJB members and staff.

All information disclosed within the tables in the Remuneration Report is audited by the IJB's appointed External Auditors. The other sections of the Remuneration Report are reviewed by the External Auditors to ensure that they are consistent with the financial statements.

#### **Board Members**

At 31<sup>st</sup> March 2019, Angus IJB has 6 voting members and 13 non-voting members reflecting the Integration Scheme. The IJB held 6 meetings during 2018/19.

Voting Members:-

Angus Council

Councillor Lois Speed – Chair (attended 6 of 6 meetings) Councillor Julie Bell (attended 6 of 6 meetings) Councillor Bob Myles (attended 3 of 3 meetings)

NHS Tayside

Hugh Robertson, Non Executive Board Member – Vice Chair (attended 6 of 6 meetings) Trudy McLeay, Non Executive Board Member (attended 5 of 5 meetings) Emma Jane Wells, Non Executive Board Member (attended 5 of 5 meetings)

Non-voting Members:-

Vicky Irons, Chief Officer Kathryn Lindsay, Chief Social Work Officer Peter Burke, Carers Representative Chris Boyle, Staff Representative (Angus Council) Ivan Cornford, Independent Sector Representative Andrew Jack, Service User Representative Richard Humble, Registered Medical Practitioner (Primary Medical Services) Alexander Berry, Chief Finance Officer Elaine Henry, Registered Medical Practitioner Jim Foulis, Associate Nurse Director Bill Muir, Third Sector Representative Barbara Tucker, Staff Representative (NHS Tayside) Alison Clement, Clinical Director

There has been turnover within the Board membership during 2018/19 as follows:-

Voting Members – Angus Council

Councillor Derek Wann (attended 1 of 3 meetings) as the Angus Council nominated representative. In the absence of Councillor Wann at the IJB meetings in June and August 2019, Councillors Gavin Nicoll and Craig Fotheringham respectively attended as proxy members.

From October 2018, Councillor Bob Myles replaced Councillor Wann as the Council nominated representative.

#### Voting members – NHS Tayside

Judith Golden stepped down from her role as a member of Angus IJB (attended 1 of 1 meeting). Trudy McLeay and Emma Jane Wells were nominated to the IJB in June 2018 as non executive board members.

In April 2019, after the end of the financial year, Graeme Martin replaced Trudy McLeay as a non executive board member.

Non-voting Members

January 2019 - Andrew Jack, Service User Representative replaced David Barrowman. February 2019 - Dr Elaine Henry replaced Dr Dougie Lowdon as the registered medical practitioner employed by the health board and not providing primary medical services. May 2019 (after the end of the financial year) – Jim Foulis retired from his role with NHS Tayside and will be replaced in due course.

#### Remuneration : IJB Chair and Vice Chair

The voting members of the IJB are appointed through nomination by Angus Council and NHS Tayside. The roles of IJB Chair and Vice Chair alternate between a Councillor and a Health Board representative. In October 2018, Councillor Lois Speed became the IJB's Chair (previously Vice Chair) and Hugh Robertson became the IJB's Vice Chair (previously Chair).

The IJB does not provide any additional remuneration to the Chair, Vice Chair or any other board members relating to their role on the IJB. The IJB does not reimburse the relevant partner organisations for any voting board member costs or taxable expenses borne by the partner.

The IJB does not have responsibilities, either in the current year or in future years, for funding any pension entitlements of voting IJB members. Therefore no pension rights disclosures are provided for the Chair or Vice Chair.

#### Remuneration : Officers of the IJB

The IJB does not directly employ any staff in its own right, however specific post-holding officers are nonvoting members of the Board. Both the Chief Officer and Chief Finance Officer of Angus IJB are employed by NHS Tayside, though funded by the IJB, and the remuneration and pension benefits of both are reported here.

#### Chief Officer

Under section 10 of the Public Bodies (Joint Working) (Scotland) Act 2014 a Chief Officer for the IJB has to be appointed and will be employed by one of the Partners. The employment contract for the Chief Officer adheres to the legislative and regulatory framework of NHS Tayside. For the Chief Officer, the remuneration arrangements and performance appraisal is consistent with other Executive Directors and Senior Managers and is governed by decisions of the NHS Tayside Remuneration Committee. Decisions have been strictly in accordance with the provision of circulars issued by the Scottish Government Health and Social Care Directorates and are subject to regular audit scrutiny. The membership of NHS Tayside's Remuneration Committee is reported in the Directors Report in NHS Tayside's Annual Accounts.

#### Other Officers

No other staff are appointed by the IJB under a similar legal regime to the Chief Officer. An assessment has been made of the other non-voting board members who meet the criteria for disclosure and consequently the Chief Finance Officer is included in the disclosures below.

The following table provides details of the remuneration paid to the relevant Angus IJB's officers for the period 1 April 2018 to 31 March 2019.

Total 2017/18 £	Post	Senior Employee	Salary, fees & allowances £	Taxable Expenses £	Total 2018/19 £
92,268	Chief Officer	V Irons	94,867	0	94,867
67,647	Chief Finance Officer	A Berry	71,666	1,301	72,967
159,915	Total		166,533	1,301	167,834

In respect of officers' pension benefits, while the IJB funds employer pension contributions as they become payable during the period of service, the statutory liability for any future contributions to be made rests with the relevant employing partner organisation. On this basis there is no pensions liability reflected on the IJB balance sheet for the Chief Officer or any other officers.

The IJB however has responsibility for funding the employer contributions for the current year in respect of the officer time spent on fulfilling the responsibilities of their role on the IJB. The following table shows the IJB's funding during the year to support officers' pension benefits. The table also shows the total value of accrued pension benefits which may include benefits earned in other employment positions and from each officer's own contributions.

#### Angus Integration Joint Board – Annual Accounts for period ended 31st March 2019

Post	Senior	In Year Pension		Accrued Pension Benefits				
	Employee	Contri	butions					
		For Year	For Year		Difference	As at		
		to	to 31/03/19		from	31/03/19		
		31/03/18			31/03/18			
			£		£	£		
		£						
Chief Officer	V Irons	14,732	14,135	Pension	2,007	32,763		
				Lump sum	310	76,482		
Chief Finence	A Derror	0.000	10 / 70	Pension	0.070	01 704		
Chief Finance	A Berry	9,900	9,900 10,678		2,270	21,724		
Officer				Lump sum	2,505	49,486		
	Total	24,632	24,813	Pension	4,277	54,487		
				Lump Sum	2,815	125,968		

Pay band information is not separately provided as all relevant employee pay information has been disclosed in the table above.

Vicky Irons	Councillor Lois Speed
Chief Officer	Chairperson
28 August 2019	28 August 2019

#### THE STATEMENT OF RESPONSIBILITIES

#### The Integration Joint Board's Responsibilities

The Integration Joint Board is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that the proper officer of the authority has the responsibility for the administration of those affairs (section 95 of the Local Government (Scotland) Act 1973). In this authority, that officer is the Chief Finance Officer.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Ensure the Annual Accounts are prepared in accordance with legislation (The Local Authority Accounts (Scotland) Regulations 2014), and so far as is compatible with that legislation, in accordance with proper accounting practices (section 12 of the Local Government in Scotland Act 2003).
- Approve the Annual Accounts for signature.

I confirm that these Annual Accounts were approved for signature by the Audit Committee at its meeting on 28 August 2019.

#### Signed on behalf of Angus Integration Joint Board

Councillor Lois Speed
Chairperson
28 August 2019

#### The Chief Finance Officer's Responsibilities

The Chief Finance Officer is responsible for the preparation of the Integration Joint Board's Annual Accounts in accordance with proper practices as required by legislation and as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Accounting Code).

In preparing the Annual Accounts, the Chief Finance Officer has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with legislation.
- Complied with the local authority Accounting Code (in so far as it is compatible with legislation).

The Chief Finance Officer has also:

- Kept adequate accounting records which were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

I certify that the annual accounts give a true and fair view of the financial position of the Angus Integration Joint Board as at 31 March 2019 and its income and expenditure for the year then ended.

Alexander Berry	
Chief Finance Officer	
28 August 2019	

#### Comprehensive Income and Expenditure Statement for the Year Ended 31 March 2019

This statement shows the 2018/19 cost, in accordance with generally accepted accounting practices, of providing services which are funded by budget requisitions from the parties listed in the Integration Scheme.

Restated 2017/18		2018/19
Net Expenditure £000		Net Expenditure £000
53,353	Older People's Services	52,328
10,688	Mental Health	11,049
16,603	Learning Disabilities	16,605
4,653	Physical Disabilities	4,758
2,023	Substance Misuse	2,094
13,367	Community Services	13,582
1,340	Planning / Management Support	1,430
352	Centrally Managed Resources	354
241	IJB Operational Costs	243
24,341	GP Prescribing	22,595
15,470	General Medical Services	17,205
11,754	Family Health Services	12,390
8,946	Large Hospital Set Aside	9,734
163,131	Cost Of Services	164,367
(163,511)	Non-Specific Grant Income (Note 5)	(169,421)
(380)	(Surplus) or Deficit on Provision of Services	(5,054)
(380)	Total Comprehensive Income and Expenditure	(5,054)

In any year there will be small incremental changes to the way the IJB manages and reports information however since the publication of the 2017/18 Annual Accounts there have been reporting changes that have necessitated a prior year adjustment to the 2017/18 Net Expenditure breakdown in the Comprehensive Income and Expenditure Statement above. These adjustments do not reflect errors in previous year figures but revisions made in line with IAS1 (international Accounting Standards).

The most material changes are as follows:-

- A revision to the apportionment of costs between Older People's Services and Physical Disabilities Services reflecting the 2018/19 development of discrete reporting for Physical Disabilities Services. This will develop further in 2019/20.
- A revision to Community Services and General Medical Services costs reflecting revised 2018/19 reporting for services previously reported under General Medical Services but now classed as Community Services. This adjustment was made in 2018/19 to reflect more current management and reporting arrangements and due to the introduction of the 2018 GMS contract.

The IJB's Comprehensive Income and Expenditure Statement shows the net cost of Partners providing directed services. It does not separately identify income received from service users as this remains the statutory responsibility of the Partners.

There are no statutory or presentation adjustments which effect the IJB's application of the funding received from partners. The movement in the General Fund balance is therefore solely due to the transactions shown in the Comprehensive Income and Expenditure Statement. Consequently an Expenditure and Funding Analysis is not provided in these annual accounts.

#### Movement in Reserves Statement as at March 2019

This statement shows the movement in 2018/19 on the IJB's reserves. The IJB only holds a General Fund Balance within overall usable reserves.

Movement in reserves 2018/19	General Fund Balance (Usable Reserve) £000
Opening Balance at 1 April 2018	(962)
Total Comprehensive Income and	(5,054)
Expenditure	
Increase or Decrease in 2018/19	(5,054)
Closing Balance at 31 March 2019	(6,016)

The information for 2017/18 was as follows:-

Movement in reserves 2017/18	General Fund Balance (Usable Reserve) £000
Opening Balance at 1 April 2017	(582)
Total Comprehensive Income and	(380)
Expenditure	
Increase or Decrease in 2017/18	(380)
Closing Balance at 31 March 2018	(962)

The IJB's reserves are described in more detail in note 9 to these annual accounts.

#### Balance Sheet as at March 2019

The Balance Sheet shows the value of the IJB's assets and liabilities as at the balance sheet date. The net assets of the IJB (assets less liabilities) are matched by the reserves held by the IJB.

31 March 2018 £000		Notes	31 March 2019 £000
	Current Assets		
962	Short term debtors	7	6,016
	Current Liabilities		
0	Short term creditors	8	0
962	Net Assets		6,016
962	Usable Reserves		6,016

Usable reserves may be used to provide services and to assist the IJB with longer term financial planning subject to the need to maintain a prudent level of reserves and any statutory limitations on their use.

The audited accounts were authorised for issue by the Chief Finance Officer on the 28 August 2019.

Alexander Berry	
Chief Finance Officer	
28 August 2019	

#### Notes to the Financial Statements

#### Note 1 – Significant Accounting Policies

#### **General Principles**

The IJB was established under the requirements of the Public Bodies (Joint Working) (Scotland) Act 2014 and is a Section 106 body as defined in the Local Government (Scotland) Act 1973. The Financial Statements summarise the authority's transactions for the 2018/19 financial year and its position at the year-end of 31 March 2019.

The Financial Statements are therefore prepared in compliance with the Code of Practice on Local Authority Accounting in the United Kingdom 2018/19, supported by International Financial Reporting Standards (IFRS), unless legislation or statutory guidance requires different treatment. The accounts are prepared on a going concern basis, which assumes that the IJB will continue in operational existence for the foreseeable future. The historical cost convention has been adopted.

#### Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Expenditure is recognised when goods or services are received and their benefits are used by the IJB.
- Income is recognised when the IJB has a right to the income, for instance by meeting any terms and conditions required to earn the income, and receipt of the income is probable.
- Where income may not be received, expected income is adjusted.

#### Funding

The IJB is primarily funded through funding contributions from the statutory funding partners, Angus Council and NHS Tayside (the Parties). Expenditure is incurred as the IJB directs specified health and social care services from the Parties for the benefit of service recipients in Angus.

#### Going Concern

For 2019/20 the IJB has agreed or assumed budget settlements with Angus Council and NHS Tayside, subject to final confirmation. The IJB has a series of plans in place to assist the IJB make progress towards delivering a 2019/20 balanced budget. However there remain underlying financial risks for the duration of the IJB's new Strategic Plan (2019-2022). The Angus Integration Scheme states that in the event of the IJB ultimately overspending in 2019/20 then any overspend will be met by Angus Council and NHS Tayside. On that basis the IJB can be treated, from a financial reporting perspective, as a going concern.

#### **Cash and Cash Equivalents**

The IJB does not operate a bank account or hold cash. Transactions are settled on behalf of the IJB by the funding partners. Consequently the IJB does not present a 'Cash and Cash Equivalent' figure on the balance sheet. The funding balance due to or from each funding partner as at 31 March is represented as a debtor or creditor on the IJB's Balance Sheet.

#### **Employee Benefits**

The IJB does not directly employ staff. Staff are formally employed by the funding partners who retain the liability for pension benefits payable in the future. The IJB therefore does not present a Pensions liability in its Balance Sheet.

The IJB has a legal responsibility to appoint a Chief Officer. More details on the arrangements are provided in the remuneration report. The charges from the employing partner are treated as employee costs.

#### Reserves

The IJB is able to hold reserves albeit these will be reserves held through one of the Partner agencies as the IJB will not directly hold cash balances. Reserves may be designated for specific purposes or for the general purposes of the IJB. The balance of the general reserve as at 31 March shows the extent of resources which the IJB can use in later years to support service provisions though these balances need to be considered in the context of the overall financial position of the IJB as per the Integration Scheme (sections 8.17, 8.21, 8.22).

#### Indemnity Insurance

As a member of CNORIS (Clinical Negligence and Other Risks Indemnity Scheme) the IJB has indemnity insurance for costs relating primarily to potential claim liabilities regarding Board member and officer responsibilities. NHS Tayside and Angus Council have responsibility for claims in respect of the services that they are statutorily responsible for and that they are directed to provide.

Unlike NHS Boards, the IJB does not have any 'shared risk' exposure from participation in CNORIS. The IJB participation in the CNORIS scheme is therefore comparable to normal insurance arrangements.

The IJB currently has no known or potential claims against it.

#### Value Added Tax (VAT)

The IJB is not VAT registered however for expenditure incurred on behalf of the IJB by partners, the VAT treatment of expenditure in the IJB's accounts depends on which of the partner agencies is providing the service as these agencies are treated differently for VAT purposes.

Where Angus Council is the provider, income and expenditure excludes any amounts related to VAT, as all VAT collected is payable to H.M. Revenue & Customs and all VAT paid is recoverable from it. Where the NHS is the provider, expenditure incurred will include irrecoverable VAT as generally the NHS cannot recover VAT paid as input tax and NHS Tayside will charge the full cost to the IJB.

#### Note 2 – Events after the Balance Sheet Date

The audited annual accounts reflect events after 31<sup>st</sup> March 2019 up to the date the audited accounts were authorised for issue. Where events taking place before this date provided information about conditions existing at 31 March 2019, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information. For 2018/19, no such adjustments have been required.

#### Note 3 – Expenditure and Income Analysis by Nature

2017/18		2018/19
		/
£000		£000
58,708	Services commissioned from Angus Council	58,662
104,182	Services Commissioned from NHS Tayside	105,462
214	Other IJB Operating Expenditure <sup>1</sup>	215
3	Insurance and Related Expenditure <sup>2</sup>	3
24	Auditor Fee : External Audit Work <sup>3</sup>	25
(43,145)	Partners Funding Contribution (Angus Council)	(44,149)
(120,366)	Partners Funding Contribution (NHS Tayside)	(125,272)
(380)	(Surplus) or Deficit on the Provision of Services	(5,054)

1. Costs associated with Chief Officer and Chief Finance Officer.

- 2. 2018/19 CNORIS costs (see Note 1).
- 3. Fees payable to Audit Scotland with regard to external audit services carried out by the appointed auditor.

#### Note 4 – Critical Judgements

In compiling the 2018/19 annual accounts a small number of critical judgments have had to be made as follows:-

- An estimate has been used for the funding contribution and net expenditure regarding Large Hospital Set Aside. For 2018/19 this estimate has been on the basis of direct costs of hospital care, using a methodology agreed with NHS Tayside with that methodology reliant on previous years' (i.e. 2016/17 and 2017/18) information due to the need to utilise published and validated information for full financial years.
- Angus IJB hosts a number of services on behalf of other Tayside IJBs. Likewise Dundee and Perth & Kinross IJBs host services on behalf of Angus IJB. The costs of delivering hosted services across all 3 Tayside partnerships are shared on an agreed basis and accounted for on an agency basis (see note 10).

Note 5 – Taxation and Non Specific Grant Income

2017/18 £000		2018/19 £000
(43,145)	Contributions from Angus Council	(44,149)
(120,366) (163,511)	Contributions from NHS Tayside	(125,272)

The "contributions" received by Angus IJB represent the funding provided by the Parties (Angus Council and NHS Tayside).

The funding contribution from the NHS Board shown above includes £9,734k in respect of Large Hospital 'set aside' resources relating to acute hospital resources. While the associated services are provided by NHS Tayside, which retains responsibility for service management, the IJB has formal responsibility for the strategic planning of Large Hospital "set aside" resources including considering the level of planned consumption of these resources.

#### Note 6 – Offsetting Debtors and Creditors

The IJB does not hold cash and cash equivalents. Instead the funding partners utilise, as directed by the IJB, the amount of funding due to the IJB to pay for services.

The IJB and the funding partners have previously confirmed that there is a 'right of offset', and that there is an intention to allow settlement of balances to be undertaken on a net basis. On this basis the IJB's financial statements present the balances due to and from the funding partners on a net basis rather than as separate creditors and debtors.

The offsetting of debtors and creditors by the IJB primarily relates to the funding contributions due from the funding partners as at 31 March (a debtor balance), and the commissioning expenditure relating to 2018/19 that the IJB is committed to paying the funding partners for, as at 31 March (a creditor balance).

## Note 7 – Debtors

2017/18		2018/19
£000		£000
962	Angus Council	2,544
0	NHS Tayside	3,472
962	Debtors	6,016

The debtors balances with Angus Council and NHS Tayside represents Angus IJB reserves held by Angus Council and NHS Tayside at March 2019.

#### Note 8 – Creditors

The IJB has no creditor balances.

#### Note 9 – Reserves

The IJB holds a balance on the general fund for two main purposes:

- To ear-mark, or build up funds, which are to be used for specific purposes.
- To provide a contingency fund to cushion the impact of unexpected events or emergencies. This is regarded as a key part of the IJB's risk management framework. The IJB has previously set a target for this reserve of 2% of net expenditure. Due to the financial position reported in 2018/19, this target (c£3.4m) has now been met and is reflected in the IJB's year end reserves. The financial pressures on the IJB, for the duration of the current Strategic Plan, suggest the IJB will require to rely on these reserves during this period.

Angus Integration Joint Board - Annual Accounts for perio	d ended 31 <sup>st</sup> March 2019
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Balanc	Transfer	Transfer	Balanc		Transfer	Transfer	Balanc
e at 1	in	Out	e at 31		Indiasei	Out	e at 31
April	2017/1	2017/1	March		2018/1	2018/1	March
2017	8	8	2018		9	9	2019
	-						
000£	£000	£000	£000		£000	£000	£000£
				Ear-marked Reserves:			
0	0	0	0	Primary Care	322	0	322
				Improvement			
				Fund			
0	0	0	0	Mental Health	143	0	143
	Ŭ		Ŭ	Action 15		Ŭ	
				Fund (Scottish			
				Government's			
				Mental Health			
				Strategy)			
0	0	0	0	Primary Care	206	0	206
				Transformatio			
				n Fund			
0	0	0	0	Primary Care –	93	0	93
		_		Recruitment &			
				retention Fund			
0	0	0	0	Alcohol and	72	0	72
0	0	0	0		12	0	12
				Drug			
				Partnership			
				Fund			
0	0	0	0	Mental Health	42	0	42
				Fund			
0	0	0	0	Forensic	51	0	51
				Medical			
				Services Fund			
0	0	0	0	Strategic Plan	500	0	500
Ĭ	Ŭ	Ŭ	Ĭ	Reserve	000	Ĭ	000
0	0	0	0	Financial	1187	0	1187
U	0	U	0		1107	U	1107
				Planning			
				Reserve			
0	0	0	0	Total Ear-	2616	0	2616
1				marked			
				Reserves			
582	380	0	962	General Fund	2438	0	3400
		-				-	
582	380	0	962	Total Reserves	5054	0	6016
002	000	, v	,02	101011(0)01103	0007		0010

At March 2019, the IJB is reporting an increased number of "ear-marked" reserves. This reflects further development in the devolvement of funds from NHS Tayside to Angus IJB, an increase in Scottish Government funding streams that have required year end reserves due to the developing nature of programmes (e.g. the implementation of Primary Care Improvement, Action 15 and Alcohol and Drug Partnership plans) and the IJB's internal plans regarding developing reserves to support the Strategic Plan (Strategic Planning Reserve) and for holding balances in advance of further discussions with Partners (Financial Planning Reserve).

# Note 10 – Agency Income and Expenditure

On behalf of all IJBs within the NHS Tayside area, Angus IJB acts as the host Partnership for Out of Hours, Speech Therapy, Continence, Pharmacy and Forensic Medical Services. The IJB directs services on behalf of Dundee and Perth & Kinross IJBs and reclaims the full costs involved. The payments that are made on behalf of other IJBs, and the consequential reimbursement, are not included in the Comprehensive Income and Expenditure Statement (CIES) since the IJB is not acting as principal in these transactions.

The amount of expenditure and income relating to the agency arrangement is shown below.

2017/18		2018/19
£000		£000
8,894	Expenditure on Agency Services	9,247
(8,894)	Reimbursement for Agency Services	(9,247)
0	Net Agency Expenditure excluded from the CIES	0

#### Note 11 - Related Parties

The IJB is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the IJB or to be controlled or influenced by the IJB. Disclosure of these transactions allows readers to assess the extent to which the IJB might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the IJB.

#### Scottish Government

The Scottish Government has significant influence over the general activities of the IJB – it is responsible for providing the statutory framework within which the IJB is constituted and will operate, through partner agencies provides the majority of the IJB's funding and prescribes the terms of many of the transactions that the IJB has with other parties (e.g. Angus Council, NHS Tayside).

#### Members

Members of the IJB Board have control over the IJB's financial and operating policies to the extent they are transacted through the IJB.

#### Other Public Bodies (subject to common control by Scottish Government)

The IJB has related party relationships with it's partners Angus Council and NHS Tayside. In particular the nature of the Partnership means that the IJB may influence, and be influenced by, its partners. The following transactions and balances included in the IJB's accounts are presented to provide additional information on the relationships.

#### Transactions with Angus Council

2017/18 £000		2018/19 £000
43,145	Funding Contributions received	44,149
(58,708)	Expenditure on Services	(58,662)
(15,563)	Net Transactions with the Council	(14,513)

This table shows that expenditure within Angus Council is £14,513k greater than Angus Council funding contributions. This largely represents IJB funding received from NHS Tayside being directed into Angus Council.

Key Management personnel: Angus Council employs the Chief Social Work Officer and Staff (Council) representatives on the IJB Board but there is no discrete charge for this representation.

Corporate Support: During 2018/19, the IJB received corporate support services (as described in the IJB's Integration Scheme and including Finance, Human Resources and Legal and Democratic Services) from Angus Council without a charge to Angus IJB.

#### Transactions with NHS Tayside

2017/18		2018/19
£000		£000
120,366	Funding Contributions received	125,272
(104,182)	Expenditure on Services	(105,462)
(214)	Key Management Personnel	(215)
(27)	Expenditure on Other IJB Costs	(28)
15,493	Net Transactions with NHS Tayside	19,567

Key Management personnel: NHS Tayside employs two Non-voting Board members, the Chief Officer and Chief Financial Officer. These posts are discretely costed and reflected in the Remuneration Statement. NHS Tayside also employs the Nursing, Staff (NHS), Registered Medical Practitioner and Clinical Director representatives on the IJB Board but there is no discrete charge for this representation.

Corporate Support: During 2018/19, the IJB received corporate support services (as described in the IJB's Integration Scheme and including Finance and Human Resources) from NHS Tayside without a charge to Angus IJB.

#### **Balances with Angus Council**

31 March 20 £000	018		31 March 2019 £000
	962	Debtor Balances – Amounts due from Angus Council	2,544
	0	Creditor Balances – Amounts due to Angus Council	0
(	962	Net Balance with Angus Council	2,544

The debtors balance with Angus Council represents Angus IJB reserves held by Angus Council at March 2019.

#### **Balances with NHS Tayside**

31 March 2018 £000		31 March 2019 £000
0	Debtor Balances – Amounts due from NHS Tayside	3,472
0	Creditor Balances – Amounts due to NHS Tayside	0
0	Net Balance with NHS Tayside	3,472

The debtors balance with NHS Tayside represents Angus IJB reserves held by NHS Tayside at March 2019.

# Independent auditor's report to the members of Angus Integration Joint Board and the Accounts Commission

# Report on the audit of the financial statements

# **Opinion on financial statements**

I certify that I have audited the financial statements in the annual accounts of Angus Integration Joint Board for the year ended 31 March 2019 under Part VII of the Local Government (Scotland) Act 1973. The financial statements comprise the Comprehensive Income and Expenditure Statement, Movement in Reserves Statement, Balance Sheet and notes to the financial statements, including a summary of significant accounting policies. The financial reporting framework that has been applied in their preparation is applicable law and International Financial Reporting Standards (IFRSs) as adopted by the European Union, and as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2018/19 (the 2018/19 Code).

In my opinion the accompanying financial statements:

- give a true and fair view in accordance with applicable law and the 2018/19 Code of the state of affairs of the body as at 31 March 2019 and of its income and expenditure for the year then ended;
- have been properly prepared in accordance with IFRSs as adopted by the European Union, as interpreted and adapted by the 2018/19 Code; and
- have been prepared in accordance with the requirements of the Local Government (Scotland) Act 1973, The Local Authority Accounts (Scotland) Regulations 2014, and the Local Government in Scotland Act 2003.

# **Basis for opinion**

I conducted my audit in accordance with applicable law and International Standards on Auditing (UK) (ISAs (UK)), as required by the Code of Audit Practice approved by the Accounts Commission for Scotland. My responsibilities under those standards are further described in the auditor's responsibilities for the audit of the financial statements section of my report. I was appointed by the Accounts Commission on 10 April 2017. The period of total uninterrupted appointment is 3 years. I am independent of the body in accordance with the ethical requirements that are relevant to my audit of the financial statements in the UK including the Financial Reporting Council's Ethical Standard, and I have fulfilled my other ethical responsibilities in accordance with these requirements. Non-audit services prohibited by the Ethical Standard were not provided to the body. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

# Conclusions relating to going concern basis of accounting

I have nothing to report in respect of the following matters in relation to which the ISAs (UK) require me to report to you where:

- the use of the going concern basis of accounting in the preparation of the financial statements is not appropriate; or
- the Chief Finance Officer has not disclosed in the financial statements any identified material uncertainties that may cast significant doubt about the body's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from the date when the financial statements are authorised for issue.

# **Risks of material misstatement**

I have reported in a separate Annual Audit Report, which is available from the Audit Scotland website, the most significant assessed risks of material misstatement that I identified and my conclusions thereon.

# Responsibilities of the Chief Finance Officer and Audit Committee for the financial statements

As explained more fully in the Statement of Responsibilities, the Chief Finance Officer is responsible for the preparation of financial statements that give a true and fair view in accordance with the financial reporting framework, and for such internal control as the Chief Finance Officer determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Chief Finance Officer is responsible for assessing the body's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless deemed inappropriate.

The Audit Committee is responsible for overseeing the financial reporting process.

# Auditor's responsibilities for the audit of the financial statements

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, intentional omissions, misrepresentations, or the override of internal control. The capability of the audit to detect fraud and other irregularities depends on factors such as the skilfulness of the perpetrator, the frequency and extent of manipulation, the degree of collusion involved, the relative size of individual amounts manipulated, and the seniority of those individuals involved. I therefore design and perform audit procedures which respond to the assessed risks of material misstatement due to fraud.

A further description of the auditor's responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website <u>www.frc.org.uk/auditorsresponsibilities</u>. This description forms part of my auditor's report.

## Other information in the annual accounts

The Chief Finance Officer is responsible for the other information in the annual accounts. The other information comprises the information other than the financial statements, the audited part of the Remuneration Report, and my auditor's report thereon. My opinion on the financial statements does not cover the other information and I do not express any form of assurance conclusion thereon except on matters prescribed by the Accounts Commission to the extent explicitly stated later in this report.

In connection with my audit of the financial statements, my responsibility is to read all the other information in the annual accounts and, in doing so, consider whether the other information is materially inconsistent with the financial statements or my knowledge obtained in the audit or otherwise appears to be materially misstated. If I identify such material inconsistencies or apparent material misstatements, I am required to determine whether there is a material misstatement in the financial statements or a material misstatement of the other information. If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact. I have nothing to report in this regard.

# **Report on other requirements**

# **Opinions on matters prescribed by the Accounts Commission**

In my opinion, the audited part of the Remuneration Report has been properly prepared in accordance with The Local Authority Accounts (Scotland) Regulations 2014.

In my opinion, based on the work undertaken in the course of the audit:

- the information given in the Management Commentary for the financial year for which the financial statements are prepared is consistent with the financial statements and that report has been prepared in accordance with statutory guidance issued under the Local Government in Scotland Act 2003; and
- the information given in the Annual Governance Statement for the financial year for which the financial statements are prepared is consistent with the financial statements and that report has been prepared in accordance with the Delivering Good Governance in Local Government: Framework (2016).

#### Matters on which I am required to report by exception

I am required by the Accounts Commission to report to you if, in my opinion:

- adequate accounting records have not been kept; or
- the financial statements and the audited part of the Remuneration Report are not in agreement with the accounting records; or
- I have not received all the information and explanations I require for my audit.

I have nothing to report in respect of these matters.

#### Conclusions on wider scope responsibilities

In addition to my responsibilities for the annual accounts, my conclusions on the wider scope responsibilities specified in the Code of Audit Practice, including those in respect of Best Value, are set out in my Annual Audit Report.

# Use of my report

This report is made solely to the parties to whom it is addressed in accordance with Part VII of the Local Government (Scotland) Act 1973 and for no other purpose. In accordance with paragraph 120 of the Code of Audit Practice, I do not undertake to have responsibilities to members or officers, in their individual capacities, or to third parties.

Gillian Woolman MA FCA CPFA
Audit Director
Audit Scotland
102 West Port
Edinburgh
EH3 9DN

28 August 2019