

**ANGUS COUNCIL**

**SPECIAL ANGUS COUNCIL – 24 MARCH 2022**

**REVISION OF ANGUS INTEGRATION SCHEME**

**REPORT BY MARGO WILLIAMSON, CHIEF EXECUTIVE**

**ABSTRACT**

The Public Bodies (Joint Working) (Scotland) Act 2014 requires that Integration Schemes are subject to review every five years from the date of approval by Scottish Ministers. This review requires consultation with prescribed individuals and with the public.

**1. RECOMMENDATION(S)**

It is recommended that the Council:

- (i) Approve the draft revised Integration Scheme attached at Appendix 1 to allow for a period of formal consultation to be undertaken as detailed in this report;
- (ii) Delegate authority to the Chief Executive, following consultation with the Leader of the Administration and the Main Opposition Party to make any changes necessary to the draft revised Integration Scheme prior to the formal consultation being commenced; and
- (iii) Note that a report on the formal consultation and consequent impact on the draft revised Integration Scheme will be brought back to Policy and Resources Committee in June 2022 for final approval of the scheme before submission to Scottish Ministers.

**2. ALIGNMENT TO THE COUNCIL PLAN**

This report contributes to the following local outcome(s) contained within the Council Plan 2019-2024:

- listen to the needs of our customers and by working for and with them deliver better public value
- support and challenge our workforce for the future based on our values to help us to achieve our vision and deliver our priorities

This report contributes to the following local outcome(s) contained within the Angus Community Plan 2017-2030:

- safe, secure, vibrant and sustainable communities
- a skilled and adaptable workforce
- improved physical, mental and emotional health and well being

**3. BACKGROUND**

The way in which health and social care services are planned and delivered across Scotland was changed by the [Public Bodies \(Joint Working\) \(Scotland\) Act 2014](#) (the Act). Local authorities and health boards are required by law to work together to plan and deliver adult community health and social care services. This new way of working is referred to as 'health and social care integration'. To achieve integration of health and social care the Local Authority and the NHS Health Board were required to deliver an Integration Scheme. This is a legally binding agreement, the contents of which are prescribed in [SSI 2014 No. 341](#). The Integration Scheme establishes an Integration Joint Board (IJB) who are responsible for the development

of a Strategic Plan aimed at improving and integrating health and social care services so that their operation becomes 'seamless' from the perspective of the user of those services. The single Strategic Plan must progress the nine [National Health and Wellbeing Outcomes](#) and deliver on the Integration principles set out in the Act. The Integration Joint Board then directs the Local Authority and the Health Board to deliver services in a way that will meet the requirements of the strategic plan and within the integrated resources that are available to them.

The Act sets the framework for integrating adult health and social care, to ensure a consistent provision of quality, sustainable care services for the increasing numbers of people in Scotland who need joined-up support and care, particularly people with multiple, complex, long-term conditions. At its heart, integration is about ensuring those who use health and social care services get the right care and support whatever their needs, at the right time and in the right setting at any point in their care journey, with a focus on community-based and preventative care.

Reference is made to Report number 136/15, 26 March 2015. To meet the requirements of the Act, Angus Council approved an Integration Scheme to establish Angus Integration Joint Board in March 2015 subject to approval by Scottish Ministers. Approval by Scottish Ministers was achieved in September 2015. The Angus Integration Joint Board was established thereafter by Order of the Scottish Ministers, and the functions identified in the scheme and associated resources were formally delegated to the Integration Joint Board on 1 April 2016.

Integration Schemes were subject to a revision in 2018 following the implementation of the Carers (Scotland) Act 2016 to allow for the required delegation of the local authority functions associated with that Act.

The Integration Scheme describes what the parties will do to enable the Integration Joint Board (IJB) to meet its responsibilities (or 'delegated functions'). It does not describe what the IJB will do in detail. The scheme contains high level statements of commitment to ensure flexibility and accommodate future changes. The current Integration Scheme can be found at [https://www.angus.gov.uk/media/angus\\_integration\\_scheme](https://www.angus.gov.uk/media/angus_integration_scheme)

The Act required that the Angus Integration Scheme be reviewed by September 2020. Following advice from the Scottish Government a review was undertaken in 2020. This identified a number of areas for improvement within the scheme. The Scottish Government allowed for the deferral of any revisions to a later date due the impact of the Coronavirus pandemic. The Angus review highlighted the need for the following revisions.

<b>Section</b>	<b>Primary Reasons for revision</b>
Context	To update strategic vision and direction underpinning the function of the IJB
Definitions and interpretations	To clarify the difference between the function of the IJB and function of the HSCP and the relationship and responsibilities of the Partner bodies. To replace the wording 'hosted services'
Local Governance arrangements	To be updated to be in line with review of IJB standing orders.
Delegation of Functions	For the parties to consider the delegation of further functions which will promote the delivery of integration
Local operational delivery arrangements	To be updated in line with changed operational management arrangements for some adult mental health services; to continue to clarify the difference between the HSCP and the IJB; to consider the list of required reports; the names of governance groups; the list of support services; include reference to the development of a memorandum of understanding with parties on support arrangements. To reword the section to address progress made during the period of the current scheme. To address the inclusion of an annex on agreed corporate support. To add section on the functioning and role of the SPG. To address challenges and agreements around large hospital provision.

Clinical, care and professional governance	To be updated in line with new arrangements following review of Tayside CCPG framework. To update names of groups. To remove some duplication in the text. To clarify the role of the Tayside forum and subgroups.
Chief Officer	To correct the names of groups and to address some typing errors
Workforce	To change reference to timescales. To reflect updated approach to workforce planning and organisational development
Finance	To be updated based on agreements that have developed over the period of the scheme. To further clarify the approach to the calculation of set aside. To further clarify the basis for calculation of proportionate contributions under the risk sharing agreement.
Participation and engagement	To allow for a period of consultation on an amended scheme. To update based on arrangements that have developed to further participation and engagement over the period of the current scheme.
Information sharing and data handling	To update in respect of GDPR and the Data Protection Act 2018
Complaints	To update in line with changes over the period of the scheme including the removal of reference to the Social Work Complaints Review Committee whose work has now been taken over by the Scottish Public Service Ombudsman
Risk Management	To be updated to take recognition of changes in practice and remove timescales related to the establishment of the IJB
Annex 1 and 2	To be updated with any further functions to be delegated. Clarification about the extent of the delegation and relative responsibilities of partners in relation to some services eg GP contracts, GP accommodation and management of 2c practices
Annex 3	To be updated in line with amendments to scheme.

Members may recall this position was previously outlined in a report to Council at its meeting on 10 September 2020 (Report 220/20 refers).

#### 4. CURRENT POSITION

Work has progressed on delivering the revisions identified as part of the review. This has been undertaken in conjunction with Dundee City Council, Perth and Kinross Council and NHS Tayside. The aim being to achieve similar Integration schemes across Tayside. This has included the creation of a Tayside wide project group to oversee the work.

There has been significant learning during the 5-year period of the existing integration schemes, improved understanding of the legislation, improved integrated arrangements around clinical, care and professional governance, risk management and finance. There has been new policy, practice and guidance from the Scottish Government which has had an impact on some of the wording. Proposed changes have generally improved legislative compliance, provided clarity around governance arrangements and the different accountabilities of the IJB, Angus Council and NHS Tayside. The revisions have also addressed the learning and new policy and have been developed to make this very technical document more accessible and understandable.

The proposed revised scheme is attached as **Appendix 1**. **Appendix 2** provides a side-by-side comparison of the original scheme and revised scheme to show where changes have been made.

The proposed revised scheme is also subject to approval by the Board of NHS Tayside.

#### 5. PROPOSALS

It is proposed that a formal statutory consultation exercise be carried out to allow the public and other prescribed consultees who have not been involved in the revision process so far to consider the proposed changes and comment on the future agreement between Angus Council and NHS Tayside. Whilst the revised Integration Scheme attached at Appendix 1 represents

the position agreed to-date by the Tayside-wide project group, there may be a requirement for some further changes to be made following feedback from the NHS and the other Tayside local authorities, therefore it is requested that Council delegates authority to the Chief Executive, following consultation with the Leaders of the Administration and the Main Opposition Party, to make these necessary changes prior to the consultation starting. A report on any such changes and the formal consultation process, together with consequent impact on the draft revised scheme will be brought back to Policy and Resources Committee for final approval before submission to Scottish Ministers.

## **6. FINANCIAL IMPLICATIONS**

There are no financial implications arising directly from this report. The Integration Scheme does however set out how finances will be managed including how any overspends should be dealt with so its content is an important part of the Council's overall financial governance arrangements. The proposed revisions to the Scheme as set out in this report do not materially change the Council's financial risk exposure compared to the current Scheme.

## **7. EQUALITY IMPACT ASSESSMENT**

A screening Equality Impact Assessment has been carried out and is attached.

## **8. CONSULTATION**

During the development of the proposed revisions there has been significant involvement of many of the consultees prescribed under [SSI 2014 No. 283](#). A report on the formal consultation will be brought to Council once the formal consultation period is completed.

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List of Appendices: Appendix 1 Draft Revised Integration Scheme 2022

Appendix 2 Side by side current and draft revised integration scheme



## Equality Impact/Fairer Scotland Duty Assessment Form

(To be completed with reference to Guidance Notes)

### Step 1

**Name of Proposal** (includes e. g. budget savings, committee reports, strategies, policies, procedures, service reviews, functions):

**Revision of Angus Integration Scheme**

### Step 2

Is this only a **screening** Equality Impact Assessment

**Yes/No**

**(A)** If Yes, please choose from the following options **all** reasons why a full EIA/FSD is not required:

(i) It does not impact on people

~~Yes/No~~

(ii) It is a percentage increase in fees which has no differential impact on protected characteristics

~~Yes/No~~

(iii) It is for information only

~~Yes/No~~

(iv) It is reflective e.g. of budget spend over a financial year

~~Yes/No~~

(v) It is technical

~~Yes/No~~

**The report concerns the technical review of a legal agreement between Angus Council and NHS Tayside. Such a review is required every five years as set out in the Public Bodies (Joint Working) (Scotland) Act 2014. The content of the Integration Scheme is governed by SSI 2014 No. 341. The Integration Scheme is concerned with the arrangements for and governance of the Integration Joint board and the ongoing role of the Council and the NHS in integrated arrangements.**

If you have answered yes to any of points above, please go to **Step 16**, and sign off the Assessment.

**Step 15: Where will this Equality Impact/Fairer Scotland Duty Assessment be published?**

**Published alongside the committee report**

**Step 16: Sign off and Authorisation.** Please state name, post, and date for each:

Prepared by: Vivienne Davidson, Principal Officer      Date:- 9 March 2022

Reviewed by: Doreen Phillips, Equalities Officer      Date:- 16 March 2022

Approved by: Gail Smith, Chief Officer      Date:- 16 March 2022

NB. There are several worked examples of separate EIA and FSD Assessments in the Guidance which may be of use to you.

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