

AGENDA ITEM NO 5 REPORT NO IJB 24/22

ANGUS HEALTH AND SOCIAL CARE

INTEGRATION JOINT BOARD – 20 APRIL 2022

REVISION OF INTEGRATION SCHEME

REPORT BY GAIL SMITH, CHIEF OFFICER

ABSTRACT

The Public Bodies (Joint Working) (Scotland) Act 2014 requires that Integration Schemes are subject to review every five years from the date of approval by Scottish Ministers. This review requires consultation with prescribed individuals and with the public.

1. **RECOMMENDATIONS**

It is recommended that the Integration Joint Board:-

- (i) Notes the draft revised Integration Scheme
- (ii) Notes that a report on the formal consultation and consequent impact on the draft revised scheme is proposed to be brought back to NHS Tayside Board Meeting and Angus Council Policy and Resources Committee in June 2022 for final approval of the scheme, before submission to Scottish Ministers.

2. BACKGROUND

The way in which health and social care services are planned and delivered across Scotland was changed by the *Public Bodies (Joint Working) (Scotland) Act 2014* (the Act). Local Authorities and Health Boards are required by law to work together to plan and deliver adult community health and social care services. This new way of working is referred to as 'health and social care integration'. To achieve integration of health and social care the Local Authority and the Health Board were required to deliver an Integration Scheme. This is a legally binding agreement, the contents of which are prescribed in <u>SSI 2014 No. 341</u>. The Integration Scheme establishes an Integration Joint Board (IJB) who are responsible for the development of a Strategic Commissioning Plan aimed at improving and integrating health and social care services. The single Strategic Commissioning Plan must progress the nine <u>National Health and Wellbeing Outcomes</u> and deliver on the Integration Principles set out in the Act. The Integration Joint Board then directs the Local Authority and the Health Board wellbeing Outcomes and deliver on the strategic plan and within the integrated resources that are available to them.

The Act sets the framework for integrating adult health and social care, to ensure a consistent provision of quality, sustainable care services for the increasing numbers of people in Scotland who need joined-up support and care, particularly people with multiple, complex, long-term conditions. At its heart, integration is about ensuring those who use health and social care services get the right care and support whatever their needs, at the right time and in the right setting at any point in their care journey, with a focus on community-based and preventative care.

Reference is made to Report number 136/15, 26 March 2015. To meet the requirements of the Act, Angus Council and NHS Tayside approved an Integration Scheme to establish Angus Integration Joint Board in March 2015 subject to approval by Scottish Ministers. Approval by Scottish Ministers was achieved in September 2015. The Angus Integration Joint Board was established thereafter by Order of the Scottish Ministers, and the functions identified in the scheme and associated resources were formally delegated to Angus Integration Joint Board on 1 April 2016.

Integration Schemes were subject to a revision in 2018 following the implementation of the Carers (Scotland) Act 2016 to allow for the required delegation of the local authority functions associated with that Act.

The Integration Scheme describes what the parties will do to enable the Integration Joint Board (IJB) to meet its responsibilities (or 'delegated functions'). It does not describe what the IJB will do in detail. The scheme contains high level statements of commitment to ensure flexibility and accommodate future changes. The current Integration Scheme can be found at https://www.angus.gov.uk/media/angus_integration_scheme.

The Act required that the Angus Integration Scheme be reviewed by September 2020. Following advice from the Scottish Government a review was undertaken in 2020. This identified a number of areas for improvement within the scheme. The Scottish Government allowed for the deferral of any revisions to a later date due the impact of the Coronavirus Pandemic. The Angus review highlighted the need for the following revisions.

Section	Primary Reasons for revision			
Context	To update strategic vision and direction underpinning the function of the IJB			
Definitions and interpretations	To clarify the difference between the function of the IJB and function of the Health and Social Care Partnership (HSCP) and the relationship and responsibilities of the Partner bodies. To replace the wording 'hosted services'			
Local Governance arrangements	To be updated to be in line with review of IJB Standing Orders.			
Delegation of Functions	For the parties to consider the delegation of further functions which will promote the delivery of integration			
Local operational delivery arrangements	To be updated in line with changed operational management arrangements for some Adult Mental Health Services; to continue to clarify the difference between the HSCP and the IJB; to consider the list of required reports; the names of governance groups; the list of support services; include reference to the development of a Memorandum of Understanding with parties on support arrangements. To reword the section to address progress made during the period of the current scheme. To address the inclusion of an annex on agreed corporate support. To add section on the functioning and role of the SPG. To address challenges and agreements around large hospital provision.			
Clinical, care and professional governance	To be updated in line with new arrangements following review of Tayside Clinical Care and Professional Governance (CCPG) Framework. To update names of groups. To remove some duplication in the text. To clarify the role of the Tayside forum and subgroups.			
Chief Officer Workforce	To correct the names of groups and to address some typing errorsTo change reference to timescales. To reflect updated approach tworkforce planning and organisational development			
Finance	To be updated based on agreements that have developed over the period of the scheme. To further clarify the approach to the calculation of se aside. To further clarify the basis for calculation of proportionate contributions under the risk sharing agreement.			
Participation and engagement	To allow for a period of consultation on an amended scheme. To update based on arrangements that have developed to further participation and engagement over the period of the current scheme.			
Information sharing and data handling	To update in respect of General Data Protection Regulation (GDPR) and the Data Protection Act 2018			

Complaints	To update in line with changes over the period of the scheme including the removal of reference to the Social Work Complaints Review Committee whose work has now been taken over by the Scottish Public Service Ombudsman (SPSO)		
Risk	To be updated to take recognition of changes in practice and remove		
Management	timescales related to the establishment of the IJB		
Annex 1 and 2	To be updated with any further functions to be delegated. Clarification about the extent of the delegation and relative responsibilities of partners in relation to some services e.g. GP contracts, GP accommodation and management of 2c Practices		
Annex 3	To be updated in line with amendments to scheme.		

This position was previously outlined in a report to Angus Council at its meeting on 10 September 2020 (Report 220/20 refers).

3. CURRENT POSITION

Work has progressed on delivering the revisions identified as part of the review. This has been undertaken in conjunction with Dundee City Council, Perth and Kinross Council and NHS Tayside. The aim being to achieve similar Integration Schemes across Tayside. This has included the creation of a Tayside-wide project group to oversee the work.

There has been significant learning during the 5-year period of the existing integration schemes, improved understanding of the legislation, improved integrated arrangements around clinical, care and professional governance, risk management and finance. There has been new policy, practice and guidance from the Scottish Government which has had an impact on some of the wording. Proposed changes have generally improved legislative compliance, provided clarity around governance arrangements and the different accountabilities of the IJB, Angus Council and NHS Tayside. The revisions have also addressed the learning and new policy and have been developed to make this very technical document more accessible and understandable.

The proposed revised scheme is attached as **Appendix 1**. **Appendix 2** provides a side-byside comparison of the original scheme and revised scheme to show where changes have been made.

The proposed revised scheme is also subject to approval by the Board of NHS Tayside.

4. PROPOSALS

It is proposed that a formal statutory consultation exercise be carried out to allow the public and other prescribed consultees who have not been involved in the revision process so far to consider the proposed changes and comment on the future agreement between Angus Council and NHS Tayside. A report on the formal consultation and consequent impact on the draft revised scheme will be brought back to Angus Council and NHS Tayside for final approval before submission to Scottish Ministers.

5. FINANCIAL IMPLICATIONS

The finance section of the Integration Scheme (e.g. section 9.20) does have implications for the IJB and views on this will be shared separately with IJB Board members.

6. RISK

N/A

7. OTHER IMPLICATIONS (IF APPLICABLE)

CONSULTATION

During the development of the proposed revisions there has been significant involvement of many of the consultees prescribed under <u>SSI 2014 No. 283</u>. A report on the formal consultation will be brought to Angus IJB when the formal consultation period is completed.

For more information, and to contribute to the consultation click this link <u>Have your say</u> <u>Integration Scheme Review</u>.

8. EQUALITY IMPACT ASSESSMENT

An Equality Impact Assessment is required (Appendix 3)

9. DIRECTIONS

The Integration Joint Board requires a mechanism to action its strategic commissioning plans and this is provided for in Section 26 to 28 of the Public Bodies (Joint Working) (Scotland) Act 2014. This mechanism takes the form of binding directions from the Integration Joint Board to one or both of Angus Council and NHS Tayside.

Direction Required to Angus Council, NHS Tayside or Both	Direction to:	
	No Direction Required	Х
	Angus Council	
	NHS Tayside	
	Angus Council and NHS Tayside	

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List of Appendices : Appendix 1 Draft Revised Integration Scheme 2022

Appendix 2 Side by side current and draft Revised Integration Scheme Appendix 3 Equality Impact Assessment