



AGENDA ITEM NO 15

REPORT NO IJB 40/23

ANGUS HEALTH AND SOCIAL CARE

INTEGRATION JOINT BOARD – 21 JUNE 2023

ANGUS ALCOHOL AND DRUGS PARTNERSHIP AND AIDARS UPDATE

REPORT BY GAIL SMITH, CHIEF OFFICER

ABSTRACT

Update on the business and progression of national policy and priorities in relation to drugs and alcohol at a local level.

1. RECOMMENDATIONS

It is recommended that the Integration Joint Board: -

- (i) Approves the content of the Alcohol and Drugs Partnerships (ADP) Strategy 2023-26 (Appendix 1).
- (ii) Acknowledges the current progress of implementation of the Medication Assisted Treatment (MAT) Standards in Angus and the expectation of ownership and responsibility from Chief Officer.
- (iii) Supports the approach taken to the Whole family Approach Framework and funding stream.
- (iv) Supports the progress of the Culture of Kindness.
- (v) Acknowledges and approves the submission of the ADP Annual Reporting Survey 2022/23 (Appendix 3).

2. BACKGROUND

Alcohol and Drug Partnerships (ADP) are responsible for leading the development and delivery of a local comprehensive and evidence based strategy to reduce the level of drug and alcohol related harms in their local area. The national [Alcohol and Drug Partnerships: delivery framework](#) places responsibilities on each local authority and NHS Board to participate in the ADP and to ensure that other local partners are enabled to contribute appropriately to the delivery of these national strategies and priorities at a local level. The partnership arrangements enable the expression of concern of interested groups, including carers and family groups.

Increasingly, there is a national expectation that more robust governance processes are in place for ADPs with Integrated Joint Boards having a greater role in these processes.

3. CURRENT POSITION

Angus ADP (AADP) has continued to work and deliver national policy and direction at a local level. Of particular significance at present is:

Angus ADP Structure and future planning

AADP held a Development Session in December 2022 to inform future priorities and planning for the AADP.

The outputs from the development day have led to:

- The development of a new Strategy 2023 to 2026, which highlights the key national and local priorities for the AADP over the next three years to reduce the level of drug and alcohol related harm problems in Angus. The Strategy utilises the national priorities and a delivery plan, which is currently under development, will support delivery of this. This plan will allow progress to be recorded and evidenced against indicators and outcomes. Implementation of the Strategy is supported by a new subgroup structure; each subgroup will hold individual action plans which together will contribute to ensure the delivery of the strategic aims set out in the AADP Strategy. AADP will ensure ongoing consultation with those with lived and living experience in the development of the delivery plan and associated actions. A communication plan is also being developed to ensure awareness of the Strategy across Angus.

The identified priorities for the AADP in the Strategy are:

1. Prevention and Early Intervention

Discussions are ongoing with other Protecting People Angus partners as to whether a wider preventative and proactive approach can be progressed jointly.

2. Developing Recovery Oriented Systems of Care (ROSC)

A new Terms of Reference and action plan has been drafted for this subgroup and a development session planned. Scottish Recovery Consortium are keen to work with us in Angus to develop our recovery communities and to ensure our ROSC is as effective as it can be.

3. Getting it Right for children and families

This subgroup also has a draft Terms of Reference and action plan that will be considered at the next meeting of the group. Section (iii) below highlights the initial priorities of this group.

4. A Public Health approach to justice

Justice partners are represented on ADP groups and are involved with the MAT Standards which is the initial stages for this workstream.

5. Less harm is caused by alcohol

Local data notes an increase in alcohol referrals and alcohol deaths in Angus and a new alcohol subgroup will progress the related priorities within the Strategy. There is a significant focus nationally on implementation of the Medication Assisted Treatment (MAT) Standards, and while AADP will progress implementation as a priority, it also recognises the increase in psychostimulant and alcohol use and harm.

The new structure also includes a Self-Evaluation and Continuous Improvement Subgroup which will incorporate evaluation of the ADP performance framework that is currently under development, qualitative data and ensure that trends, priorities and areas for action can be evidenced.

A new Commissioning Strategy is under development. This will ensure ongoing robust commissioning and monitoring processes are in place.

An AADP Annual Report will be produced for the financial year 2022 to 2023. This will be presented to the August 2023 IJB.

Medication Assisted Treatment (MAT) Standards

These standards define what is needed for the consistent delivery of safe and accessible drug treatment and support in Scotland. In March 2021, the Minister for Drugs Policy made a commitment to the Scottish Parliament to ensure that the evidence-based MAT standards recommended by the Drug Deaths Task Force are *'fully embedded across the country by April 2022'*. At the request of Ministers, a MAT programme of work has been set out to ensure the sustained scale up of implementation.

A [national benchmarking report](#) was published in June 2022, reporting on the progress that ADPs are making to meet the standards. Following the publication of the initial report, a letter from the Minister for Drugs Policy was sent to Integration Authority Chief Officers, Territorial Health Board Chief Executives and Local Authority Chief Executives in June 2022 in relation to their functions, as delegated via legislation, to achieve the implementation of the MAT Standards; noting the expectation that responsibility is taken by Chief Officers for overall delivery of the MAT Standards, with a senior leader identified for each Integration Authority area as the single point of operational responsibility for the driving the changes necessary. The Chief Officer of the IJB has been identified as the single point of contact for Angus.

As a result of the initial benchmarking report, AADP have submitted monthly reports on progress of MAT 1-5 implementation, and a further benchmarking report in due to be published in June 2023. Significant progress has been made in implementing these standards, which is evidenced via the predicated RAG status for the next Benchmarking Report.

The current focus is on Standards 1 to 5.

	April 2022	April 2023
MAT 1	Amber	Provisional green
MAT 2	Amber	Provisional green
MAT 3	Amber	Amber
MAT 4	Amber	Green
MAT 5	Amber	Provisional green
MAT 6	N/A in 2022	Amber
MAT 7	N/A in 2022	Provisional amber
MAT 8	N/A in 2022	Amber
MAT 9	N/A in 2022	Provisional amber
MAT 10	N/A in 2022	Provisional amber

Work has also been progressing on Standards 6 to 10 locally, with leads identified for each Standard. Work has also begun to develop workstream groups and action plans for each Standard. Nationally, further work is required to determine the measurements for these Standards and as such no area in Scotland will be marked as higher than amber.

MAT 7 Leads are planning a development event to consider learning from tests of change in Dundee, map existing provision and create a survey to gather views as to future services with Primary Care. A test of change is planned with community pharmacies in relation to individuals who are struggling to maintain attendance.

Angus are participating in the Tayside Mental Health and Substance Use Pathfinder Project led by Healthcare Improvement Scotland in relation to MAT 9. An operational group has been established to progress some aspects of this Standard.

NHS Substance Use Psychology Services are leading on MAT 6 and 10 and plan to share training and group work opportunities with Third Sector partners.

Whole Family Approach

The Scottish Government [Families Affected by Drug and Alcohol Use in Scotland: A Framework for Holistic Whole Family Approached and Family Inclusive Practice](#) aims “to improve holistic support to families, with the expectation that local areas put in place accessible, consistent, sustained and inclusive support for families, which meets their specific needs and directly benefits the support and outcomes for children and young people, who have told us that their desire is to keep their families together”. The Whole Family Approaches and Family Inclusive Practice Framework (Section 11) sets out the expectation of ADPs and Children’s Services Planning Partnerships, along with local partners and family members with lived experience to implement a Whole Family Approach and family Inclusive Practice. The Framework also acknowledges the need to ensure recognition of the role Domestic Abuse and Mental Health can have in contributing to poor outcomes for children.

A mapping exercise has been undertaken of current provision and a questionnaire for families and for services. The questionnaires have yielded a good return rate and Scottish Families Affected by Alcohol and Drugs (SFAD) are supporting with analysis of these and will work with Angus ADP to identify next steps.

Learning and Development

AADP are currently reviewing the learning and development framework to ensure opportunities are available to staff across the multi-agency partnership to ensure appropriate levels of skills and knowledge to meet the needs of those who use our services and their families and carers.

Culture of Kindness

AADP, along with the other Protecting People Angus partners are developing a Culture of Kindness initiative across Angus. This will include a pledge that individuals, teams, services and partnerships/committees can sign up to. The pledge will include:

- A local mission statement on addressing stigmatization
- A commitment by services to ensure staff are trauma aware and trained to a level that is appropriate to their position
- A commitment to treat people with kindness
- Consistent language is used across Angus (language matters paper)

Signing up to the Pledge will provide a certificate and a name added to a public list. Communications and a local media campaign will be developed to support this.

4. PROPOSALS

It is proposed that the Angus IJB receives annual progress reports in relation to the Alcohol and Drugs Partnership.

5. FINANCIAL IMPLICATIONS

Financial Plans have been developed and agreed for the implementation of the MAT Standards. However, it should be noted that the implementation of MAT Standard 2, which allows people to have a choice regarding their medication, has resulted in there being an increase in the use of Buvidal. This has resulted in their being an overspend against drugs budgets of c£170k in 2022/23. This overspend has been marginally offset by a reduction in Community Pharmacy payments but this is minimal.

It should be noted within the IJB Strategic Financial Plan 2023-2026 it is assumed any service pressure will be managed through local re-prioritisation or mitigation of the pressure and as there is no funding to support any increase Buvidal drug spend in future years then it is assumed the service will manage this pressure through the re-prioritisation of ADP resources.

6. RISK

<u>Risk Description</u>	Inability to Delivery of the MAT Standards
<u>Risk Category</u>	Quality of Care, Finance, Workforce
<u>Inherent Risk Level</u>	Likelihood 2 x Impact 4 = Risk Scoring 8 (which is a Moderate Risk Level)
<u>Mitigating Actions</u>	<ul style="list-style-type: none"> • Reformation of MAT delivery and governance group • Implementation plan developed • Review of prescribing budget through Angus Prescribing Management Group
<u>Residual Risk Level</u>	Likelihood 2 x Impact 3 = Risk Scoring xx (which is a Moderate Level)
<u>Planned Risk Level</u>	Likelihood 2 x Impact 2 = Risk Scoring 4 (which is a Low Level)
<u>Approval recommendation</u>	Given our developed understanding of the situation and in line with the IJBs risk appetite, the risk is deemed to be Low

7. OTHER IMPLICATIONS (IF APPLICABLE)

8. EQUALITY IMPACT ASSESSMENT

An Equality Impact Assessment is attached in relation to the Angus ADP Strategy (Appendix 2).

9. DIRECTIONS

The Integration Joint Board requires a mechanism to action its strategic commissioning plans and this is provided for in Section 26 to 28 of the Public Bodies (Joint Working) (Scotland) Act 2014. This mechanism takes the form of binding directions from the Integration Joint Board to one or both of Angus Council and NHS Tayside.

Direction Required to Angus Council, NHS Tayside or Both	Direction to:	
	No Direction Required	x
	Angus Council	
	NHS Tayside	
	Angus Council and NHS Tayside	

REPORT AUTHOR: Jillian Galloway, Head of Community Health and Care Service

EMAIL DETAILS: tay.angushscp@nhs.scot

List of Appendices:

Appendix 1 AADP Strategy 2023 to 2026

Appendix 2 AADP EQIA

Appendix 3 Alcohol and Drug Partnership (ADP) Annual Reporting Survey 2022-23